

**FIELD HEARING ON THE STATE OF THE
AMERICAN ECONOMY: THE SOUTH**

HEARING

BEFORE THE

**COMMITTEE ON WAYS AND MEANS
U.S. HOUSE OF REPRESENTATIVES**

ONE HUNDRED EIGHTEENTH CONGRESS

FIRST SESSION

APRIL 21, 2023

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United States House Committee on
Ways & Means
CHAIRMAN JASON SMITH

FOR IMMEDIATE RELEASE
April 14, 2023
No. FC-08

CONTACT: 202-225-3625

**Chairman Smith Announces Field Hearing on the
State of the American Economy: The South**

House Committee on Ways and Means Chairman Jason Smith (MO-08) announced today that the Committee will hold a field hearing examining the state of the economy for American workers, farmers, and families. The hearing will take place at **9:00 AM on Friday, April 21, 2023, at NAECO Materials Technology Solutions** in Peachtree City, Georgia.

Members of the public may view the hearing via live webcast available at <https://waysandmeans.house.gov>. The webcast will not be available until the hearing starts.

In view of the limited time available to hear the witnesses, oral testimony at this hearing will be from invited witnesses only. However, any individual or organization not scheduled for an oral appearance may submit a written statement for consideration by the Committee and for inclusion in the printed record of the hearing.

DETAILS FOR SUBMISSION OF WRITTEN COMMENTS:

Please Note: Any person(s) and/or organization(s) wishing to submit written comments for the hearing record can do so here: WMSubmission@mail.house.gov.

Please ATTACH your submission as a Microsoft Word document in compliance with the formatting requirements listed below, **by the close of business on Friday, May 5, 2023**. For questions, or if you encounter technical problems, please call (202) 225-3625.

FORMATTING REQUIREMENTS:

The Committee relies on electronic submissions for printing the official hearing record. As always, submissions will be included in the record according to the discretion of the Committee. The Committee will not alter the content of your submission but reserves the right to format it

according to guidelines. Any submission provided to the Committee by a witness, any materials submitted for the printed record, and any written comments in response to a request for written comments must conform to the guidelines listed below. Any submission not in compliance with these guidelines will not be printed but will be maintained in the Committee files for review and use by the Committee.

All submissions and supplementary materials must be submitted in a single document via email, provided in Word format and must not exceed a total of 10 pages. Please indicate the title of the hearing as the subject line in your submission. Witnesses and submitters are advised that the Committee relies on electronic submissions for printing the official hearing record.

All submissions must include a list of all clients, persons and/or organizations on whose behalf the witness appears. The name, company, address, telephone, and fax numbers of each witness must be included in the body of the email. Please exclude any personal identifiable information in the attached submission.

Failure to follow the formatting requirements may result in the exclusion of a submission. All submissions for the record are final.

ACCOMMODATIONS:

The Committee seeks to make its facilities accessible to persons with disabilities. If you require accommodations, please call 202-225-3625 or request via email to WMSubmission@mail.house.gov in advance of the event (four business days' notice is requested). Questions regarding accommodation needs in general (including availability of Committee materials in alternative formats) may be directed to the Committee as noted above.

Note: All Committee advisories and news releases are available on the Committee website at <http://www.waysandmeans.house.gov/>.

###

1 FIELD HEARING ON THE STATE OF THE AMERICAN ECONOMY:
2 THE SOUTH
3 Friday, April 21, 2023
4 U.S. House of Representatives
5 Committee on Ways and Means
6 Washington, D.C.

7 The committee met, pursuant to call, at 9:06 a.m., at NAECO
8 Materials Technology Solutions, 100 NAECO Way, Peachtree City,
9 Georgia, 30269, Hon. Jason Smith of Missouri [chairman of the committee]
10 presiding.

11

12 Chairman Smith of Missouri. The committee will come to order.

13 Without objection, the gentleman from Georgia, Mike Collins, is
14 authorized to participate in the hearing and ask questions.

15 Good morning, and welcome to the third hearing of the House Ways
16 and Means Committee in the new Republican majority. Thank you to
17 NAECO for hosting us today at their wonderful facility.

18 The small business across Georgia and the United States have been
19 battling on the front lines of the Biden economy for the past 2 years.
20 Historic inflation, higher interest rates, and help wanted signs have come to
21 define life in America for millions of people and businesses. For a lot of
22 folks in this room, it feels like Washington has forgotten about them. We
23 need to prioritize the families, the farmers, and small businesses who build,
24 feed, fuel, and power our Nation.

25 Since President Biden took office, the average American household
26 has lost \$10,000 due to higher prices on everything from food to gas to
27 clothes. Real wages are down 3.5 percent, and for working-class families,
28 it means choosing between gas and your car and food on your table. Here
29 in Georgia, gas prices alone have increased by over 50 percent, rising from
30 just \$2.16 in January of 2021 to over \$3.38 today.

31 Sixty-four percent of Americans are now living paycheck to paycheck.
32 For a record 24 straight months, inflation-adjusted wages are down. Labor

33 force participation still has not caught up to where it was before the
34 pandemic. High interest rates are making it harder for small businesses to
35 expand, invest, and create jobs. President Biden's proposed \$4.7 trillion in
36 new taxes is not the solution. Welfare for the wealthy and job-killing green
37 energy regulations are not the solution either. The best investment
38 Congress can make is in the American worker and small businesses, and
39 that is where we are focused today.

40 Our witnesses joining us today are Alison Couch, a mother of two and
41 the owner of Ignite Accounting & Business Advisors; David Bergmann,
42 president of NAECO and our host today; Lisa Winton, CEO of Winton
43 Machine Company, whose products have been used in the manufacturing of
44 everything from refrigerators to the Mars Rover; Matt Livingston, a
45 community leader and owner of Coach's Bar and Grill; and Rachel
46 Shanklin, Georgia director and national women's entrepreneurship director
47 for Small Business Majority, an advocate on behalf of communities here in
48 Georgia. These individuals know first-hand the problems America is facing
49 and, more importantly, can help us find solutions.

50 We have seen here in Georgia how good policies deliver good-paying
51 jobs. In 2017, after Republicans passed middle- and low-income tax relief,
52 along with pro-growth tax policies in the Tax Cut and Jobs Act, Georgia
53 Power -- Georgia Power -- was able to pass along \$1.2 billion in benefits to

54 its customers, lowering energy costs for millions of Georgians. Businesses
55 of all sizes were able to hire new employees, expand, raise employee pay,
56 and, in some cases, double their benefits. Every income group in Georgia
57 received a tax cut. Every income group in this State received a tax cut
58 because of the 2017 Tax Cut and Jobs Act, with your average family of four
59 saving at least \$2,000. Now some of the very provisions of that law, which
60 helped the businesses in front of us today expand and invest, hire and grow
61 are facing the threat of expiration. Letting that happen would make the
62 current pain of the Biden economy for workers and families, small
63 businesses that much more worse.

64 These field hearings are meant to be as inclusive for everyone who
65 wants to participate. For those of you who are not formal witnesses, this
66 committee wants to hear from you about what we can do to make life easier
67 for families and businesses like yours. We have provided a notebook for
68 everyone in the audience that will be inserted into the record for this
69 hearing. We ask that you share your insights, and that will be passed
70 around throughout the hearing. And I want to thank you all for being here
71 today, and especially thanks to our witnesses for taking time out of your
72 busy schedule, time away from your family, to be here today to share for
73 the American people and to the members of this Congress.

74 I am pleased to recognize the gentlelady from Washington State, Ms.

75 DelBene, for her opening statement.

76 Ms. DelBene. Thank you, Mr. Chairman, and thank you to
77 Representative Ferguson for hosting us in your district today. It is great to
78 be in Georgia to discuss how we continue to help families, small
79 businesses, and our overall economy. We know that the best way to
80 strengthen and grow our economy is to grow the middle class, and that is
81 what Democrats on this committee and in the House did last Congress.

82 We were faced with a dire economic situation from the pandemic, and
83 we successfully created jobs and worked to tackle inflation. Ways and
84 Means Democrats made historic investments in creating more domestic
85 manufacturing, lowering healthcare and energy costs, and increasing
86 opportunities for small business owners. Right here in Georgia, millions of
87 working families are currently eligible for the Inflation Reduction Act's
88 rebates for energy-efficient appliances, lowering their energy bills and
89 putting money back in their pockets.

90 I am a strong supporter of the child tax credit, a proven tool that lifts
91 children out of poverty and grows the middle class. The American Rescue
92 Plan included a 1-year expansion of the child tax credit. \$2.1 million
93 children received the enhanced child tax credit, totaling over \$3.6 billion in
94 their parents' pockets. That meant it was easier for them to put healthy food
95 on the table, keep a roof over their families' heads, and pay their bills. In

106 just a few months, this program helped cut childhood poverty nearly in half.
107 Name another program that has had this kind of impact so quickly. I have
108 talked to countless parents about the child tax credit, and many tell me it
109 has simply provided economic stability and more than a little bit of peace of
110 mind. As a mother, I understand how much this means when you are
111 raising a child.

112 The impact of Democrats' economic plan is in the data. Two hundred
113 and thirty-six thousand jobs were created in March. Two hundred and
114 thirty-six hundred thousand jobs were created in March. Over 12 million
115 jobs have been created over the past 2 years. The unemployment rate is
116 down to 3.5 percent. Real GDP increased at an annual rate of 2.6 percent in
the 4th quarter of 2022 and 3.2 percent in the 3rd quarter, but all that work
is now under threat by House Republicans. Let me be clear. The greatest
threat to economic security of Georgians and families across the South right
now is Republicans' extreme policies.

117 This week, Speaker McCarthy finally unveiled his so-called plan to
118 raise the debt ceiling. This bill would kill thousands of jobs, gut programs
119 families rely on, accelerate the climate crisis, and undo much of the
120 progress over the last 2 years. Meanwhile, President Biden's plan would
121 make the investments we need in our future while cutting the deficit by
122 nearly \$3 trillion over the next decade. The right way to avoid a default is

117 to pass a clean debt ceiling increase. My colleagues and I are open to
118 finding a bipartisan path forward on funding the government and lowering
119 the deficit, but we have also been clear that we can't have these discussions
120 if Republicans are going to hold our economy hostage. There is a
121 bipartisan path forward on growing our economy and on growing the
122 middle class.

123 Something that has been one of my top priorities that I think
124 Democrats and Republicans alike are supportive of is increasing the
125 availability of affordable housing. The lack of affordable housing is a
126 problem that I consistently hear about as I travel across the country. Over
127 17 million households are spending more than half of their income on rent.
128 That is not sustainable when they have other bills to pay, like groceries or
129 utilities and healthcare. We have a proven, effective tool in the low-income
130 housing tax credit, LIHTC.

131 LIHTC is our country's most successful affordable housing program
132 and has created over 3.5 million affordable homes since its creation, but we
133 know it can do more. That is why I championed the Affordable Housing
134 Credit Improvement Act, along with many of my Republican colleagues, to
135 build more affordable housing by expanding and enhancing the credit. My
136 bipartisan, bicameral bill has had over 270 co-sponsors last Congress, many
137 of whom are members of this committee. It would create an estimated 2

138 million more affordable homes over the next decade. Nearly 152,000 of
139 them would be right here in Georgia. That is the kind of bipartisan issue
140 Americans want to see us address.

141 So, thank you, again, Mr. Chairman, for holding this hearing. I look
142 forward to our discussion, and I yield back.

143 Chairman Smith of Missouri. Thank you, Ms. DelBene. I am pleased
144 to recognize the gentleman from Georgia, from the great State of Georgia,
145 Dr. Ferguson.

146 Mr. Ferguson. Thank you, Mr. Chairman, and thanks to all of our
147 witnesses for being here today. I also want to thank David Bergmann
148 especially for hosting us here at NAECO, and I saw Mayor Kim Leonard
149 earlier. Mayor, thank you for welcoming us to your city.

150 Georgia is a special place, and this community is a special community
151 within a great State. And one of the things that I have found as being not
152 only a lifelong resident here, but a member of Congress is that this area has
153 a way of overcoming what Washington puts in its way. We have seen time
154 and time again policies that come from D.C. that impact our small business
155 community, impact our agriculture community, impact our manufacturing
156 facilities, and they hurt Georgians. One of the things that I hope that will
157 happen today is that we will hear very candid testimony from the impacts
158 on your businesses and your employees' lives and what the future holds for

159 you with the policies that have been passed.

160 I am going to start with a very large company that is in this area, and
161 that is Kia Motors. This area in the State of Georgia has made billions of
162 dollars of investments in new automotive manufacturing, electric vehicles,
163 and the batteries to go with them, and yet the policies from this
164 administration are going to destroy the very jobs that they claim that they
165 are going to be promoting with a tax incentive for EV vehicles, for electric
166 vehicles, that is very perverse, and it hurts manufacturers that are in this
167 State and in this region. But importantly, when you start to hurt the larger
168 manufacturers in this area, it trickles down to the small businesses.

169 I can tell you without a strong manufacturing backbone and without
170 continued investment and continued employment, small businesses will
171 continue to suffer. We need what we had just a few years ago, which is a
172 growing economy that includes everybody, where we see wage growth
173 across all sectors, where we see lower taxes across all sectors, and where
174 we see inflation not destroying the very gains that we have made. We need
175 policies that put Americans back to work, not simply give them a handout.

176 Small businesses cannot compete with the Federal Government for
177 jobs. These are small businesses in rural communities that are providing
178 jobs and investments that our communities so desperately need. I will say
179 it again, when we see policies that come out of Washington, D.C. that gut

180 manufacturing in an area, it creates a trickle-down effect where we lose
181 continuity of our communities, we see generations of workers leave, we see
182 capital investment go away, and, in many cases, in rural areas, we see
183 nothing but desperation instead of hope.

184 Again, I am proud to represent an area that has found a way to
185 overcome Washington, D.C., and I am proud to represent small businesses
186 and innovators that find a way to put people to work despite the headwinds,
187 but that can only last so long. If we continue to down the path where we
188 are raising taxes on our small businesses, where we are just incentivizing
189 people not to go to work and we continue to make America less productive,
190 these small businesses will close. So we are here to hear from you about
191 what happening in your daily lives as an employer, and we want to know
192 what the future looks like if we don't correct course.

193 This is an amazing State. Again, it is an amazing community. Thank
194 you for your willingness to tell your story. Mr. Chairman, I yield back.

195 Chairman Smith of Missouri. Thank you, Dr. Ferguson, for
196 welcoming us to your congressional district. I would like to recognize Mr.
197 Collins, also from Georgia and adopted to the committee for this hearing,
198 for his opening statement.

199 Mr. Collins. Well, thank you, Mr. Chairman, and I want to thank you
200 for allowing me to attend and to be a part of this hearing. You know, it is a

201 special day for me personally. I have only been in Congress, you all, for
202 104 days now, but there are two unique things now sitting here today. First
203 of all, I am second-generation Collins in Congress. You just so happen to
204 be sitting in the heart of my dad's old district in Peachtree City here where
205 he served on the House Ways and Means Committee for 10 of his 12 years,
206 so this is a little bit of personal special day for me here.

207 For those of you who may not know, I am in the trucking business.
208 My wife and I have been in it for over 30 years now. We started our own
209 trucking company. Sometimes I feel like that maybe I shouldn't be over
210 here. Maybe I should be over there on the witness side because I have felt
211 the pain of what many people are feeling now as our third generation now
212 runs our company. I don't think people today, many of them don't
213 understand the details necessarily of what they feel or what they actually
214 see other than maybe their paycheck or their dollars not going as far. But I
215 guarantee you one thing: they understand what it meant when President
216 Donald Trump said that you are never going to get tired of winning, and
217 they see that now.

218 You all, we don't have a tax problem in this country. We got a
219 spending problem. We got a spending problem in Washington, D.C. We
220 have got an administration that has taken us from energy independent and
221 pushed us back over to an energy dependency where we are buying our oil

222 from people that want to kill us, from our enemies. That has driven up the
223 price of oil and fuel, and the taxpayers are paying more. It is one of the big
224 reasons we got inflation in this country. We have got supply chain issues. I
225 know them firsthand.

226 We passed an infrastructure bill, \$1.2 trillion. Five hundred ninety-
227 two billion of it went to fix roads and bridges. The rest of it went to some
228 Green New Deal. That didn't do anything for the congestion on 285, I can
229 assure you that, and they can put all the EVs out there they want, but they
230 are not going to get anywhere because they are going to be parked with us.
231 We also have a workforce problem. We need to get people back to work.
232 We had a great welfare reform bill that was passed in the 90s and has been
233 watered down since, and we need to get that back. And we also have a
234 country called China that we need to get under control, stealing our
235 intellectual properties, making influences in our education, in our
236 universities, and we need to take care of that, too.

237 Mr. Chairman, I appreciate you having me. I look forward to hearing
238 from the witnesses myself, and I yield back the remainder of my time, sir.

239 Chairman Smith of Missouri. Thank you, Mr. Collins. We will now
240 proceed to the witnesses. Ms. Alison Couch, she is the owner of Ignite
241 Accounting & Business Advisors. Mr. David Bergmann is the founder and
242 president of NAECO as well as our gracious host today. We have Ms. Lisa

243 Winton, is the founder and CEO of Winton Machine Company. We have
244 Mr. Matt Livingston, is the owner of Coach's Bar and Grill, and we have
245 Ms. Rachel Shanklin, is the Georgia director and national women's
246 entrepreneurship director for the Small Business Majority. The committee
247 has received your written statements, and they will all be made part of the
248 formal hearing today. I also want to let others in attendance know again
249 that they, too, may provide a written statement. Please find the clipboards
250 and forms available in the back, and your statements will also be added to
251 the official record.

252 Now for our guests. Each of you have 5 minutes to deliver your oral
253 remarks, and, Ms. Couch, we may begin when you are ready.

254

255 STATEMENT OF ALISON COUCH, OWNER, IGNITE ACCOUNTING
256 & BUSINESS ADVISORS

257 Ms. Couch. Good morning. Can you hear me okay?

258 Chairman Smith of Missouri. Yes.

259 Ms. Couch. Okay. Good morning, Chairman Smith and members of
260 the Ways and Means Committee.

261 Chairman Smith of Missouri. [Inaudible.]

262 Ms. Couch. Is that better?

263 Chairman Smith of Missouri. Yes.

264 Ms. Couch. Okay. Good morning, Chairman Smith and members of
265 the Ways and Means Committee. My name is Alison Couch. I am the
266 president of Ignite Accounting & Business Advisors. Thank you for
267 inviting me to your hearing today to provide real-world testimony on
268 crucial issues before you.

269 My firm is a small business that nurtures other small businesses. We
270 celebrated our 10-year anniversary and the completion of tax day this week.
271 I currently employ nine women on staff and serve over 200 clients. Our
272 services include bookkeeping, financial statement preparation, sales tax,
273 payroll tax, property tax, and income tax. We advise our clients also. This
274 starts with a listening ear and often ends with an encouraging word. I have

275 found a great way to describe being a small business owner as correlating it
276 to raising a child. You are nervous to start, you make a lot of mistakes,
277 never give up and experience moments of immense pride and immense
278 heartbreak.

279 I will never forget March of 2020 when the Nation began closing
280 down in reaction to COVID. I sat on my back porch in my pajamas
281 because there was no time to get properly dressed, from sun up to sun down
282 for weeks, walking clients through PPP, EIDL, exploring new ways to
283 generate revenue, how to navigate employees working from home, and
284 more. Oftentimes, these conversations were had with shaky voices and
285 tears of worry that they would lose their business baby. We are all so
286 thankful to be beyond the days of COVID, but let's not be so naive to think
287 that the effects of it are gone.

288 We continue to see a diminished workforce, supply chain issues, and
289 now incredible inflation. I have been forced to give my staff up to 40-
290 percent raises and have advised many of my clients to do the same. Our
291 software costs continue to rise along with recent hikes in rent, insurance,
292 hardware prices, and more. However, one tax provision that has continued
293 to truly help small business in a huge way has been the qualified business
294 income deduction, Section 199A. This deduction is part of the Tax Cuts
295 and Jobs Act of 2017 and is set to wind down in less than 3 years. I am

296 here today to ask you on behalf of hard-working, small-business-owning
297 Americans to extend the TCJA of 2017 for many reasons, but, most
298 importantly, for the small business deduction.

299 The tax burden is already incredibly heavy on small businesses, and
300 this deduction has been in place for so many years now. To allow it to go
301 away will not feel like a sunset but like a tax increase. My clients are
302 taking the money they are saving with this deduction and investing it into
303 salaries, equipment, and expansion, which translates into investing into the
304 economy. While there is never a good time to increase taxes on business
305 income, doing so now would be especially problematic. The proposal to
306 add a 5-percent surtax on business income does not close a loophole, but it
307 would limit the ability of small businesses to invest in their employees and
308 in their operations.

309 Business income is different from business owners' income. While it
310 is reported on the owners' Individual Form 1040, that income does not go
311 into their pocket. It is plowed back into the business for investment in
312 employees', working capital, and rainy-day funds, which may be crucial if
313 the economy slips into a recession. They will not be able to do this if the
314 money is sucked up by a taxing authority. And mentioning taxing
315 authorities, I would like to make you aware of some issues occurring with
316 the ultimate taxing authority for our Nation, and that is the Internal

317 Revenue Service. Frustration from clients and paying taxes is real and
318 prevalent.

319 However, frustration from not being able to make contact with the
320 imposer of the tax is difficult to keep at bay for us tax preparers. The IRS
321 continues to close their phone lines, have extensive wait times and long
322 backlogs. To add insult to injury, the idea of funding this Agency with \$80
323 billion additional to perform audits, which add to all of their existing
324 problems before the current backlogs are cleared out and current calls are
325 handled in a timely manner, is preposterous. I am here today to ask you to
326 not additionally fund the IRS with \$80 billion to predominantly be
327 earmarked for audits and increased enforcement.

328 Another item I would like to have reviewed by you is the \$600
329 threshold the IRS imposes on small business owners for reporting
330 subcontract labor on a 1099 NEC Form. This threshold has not been
331 changed since the 1970s. The burden this reporting requirement places on
332 small business owners is great. The amount, at a minimum, should have a
333 one-time adjustment for inflation for all of the years in which it has never
334 been adjusted, and then it should be adjusted annually. The IRS adjusts tax
335 brackets, credit limits, mileage rates, and exclusion amounts every year.
336 This hasn't been adjusted in at least 25 years. The forthcoming expansion
337 of Form 1099-K reporting doubles down on this low threshold and could

338 further complicate tax preparation, requiring more reconciliation of
339 paperwork. I am here today to ask you to review this issue and consider an
340 adjustment.

341 Thank you for your time and engagement today. Please know that you
342 hold the power to help us. We need your representation now more than
343 ever.

344 [The statement of Ms. Couch follows:]

345

TESTIMONY BEFORE THE UNITED STATES CONGRESS
ON BEHALF OF THE
NATIONAL FEDERATION OF INDEPENDENT BUSINESS



Statement for the Record of Alison Couch
Owner, Ignite Accounting & Business Services

**United States House of Representatives
Committee on Ways & Means**

Field Hearing on the State of the Economy: The South

April 21, 2023

National Federation of Independent Business
555 12th Street NW, Suite 1001
Washington, DC 20004

Good morning, Chairman Smith, Ranking Member Neal, and members of the Ways and Means Committee. My name is Alison Couch. I am the President of Ignite Accounting & Business Advisors. Thank you for inviting me to your hearing today to provide real world testimony on crucial issues before you.

My firm is a small business that nurtures other small businesses. We celebrated our 10-year anniversary and the completion of Tax Day this week! I currently employ 9 women on staff and serve 200+ clients. Our services include bookkeeping, financial statement preparation, sales tax, payroll tax, property tax, and income tax. We also advise our clients. That starts with a listening ear and often ends with an encouraging word. I have found a great way to describe being a small business owner is correlating it to raising a child. You are nervous to start, make a lot of mistakes, never give up, experience moments of immense pride and immense heartbreak. I will never forget March of 2020 when the nation began closing down in reaction to COVID. I sat on my back porch, in my pajamas (because there was no time to get properly dressed), from sun up to sun down, walking clients through PPP, EIDL, exploring new ways to generate revenue, how to navigate employees working from home, and more. Often times these conversations were had with shaky voices and tears of worry that they would lose their business baby.

We are all so thankful to be beyond the days of COVID, but let's not be so naïve to think the effects of it are gone. We continue to see a diminished workforce, supply chain issues, and now incredible inflation.¹ I have been forced to give my staff up to 40% raises and have advised many of my clients to do the same. Our software costs continue to rise, along with recent hikes in rent, insurance, hardware prices, and more. However, one tax provision that has continued to truly help small business, in a huge way, has been the Qualified Business Income Deduction (Section 199A). This deduction is part of the Tax Cuts and Jobs Act of 2017 and is set to wind down in less than three years. I am here today to ask you to act on behalf of hardworking small business owning Americans and extend the TCJA of 2017, for many reasons, but most importantly for this Small Business Deduction. The tax burden is already incredibly heavy on small business and this deduction has been in place for so many years now, to allow it to go away will not feel like a sunset, but like a tax increase. My clients are taking the money they are saving with

¹ "NFIB's Small Business Optimism Index decreased 0.8 points in March to 90.1, marking the 15th consecutive month below the 49-year average of 98. Twenty-four percent of owners reported inflation as their single most important business problem, down four points from last month. Small business owners expecting better business conditions over the next six months remain at a net negative 47%." William C. Dunkelberg and Holly Wade, *NFIB Small Business Economic Trends Survey*, NFIB Research Center, March 2023, <https://strgnfibcom.blob.core.windows.net/nfibcom/SBET-Mar-2023.pdf>.

this deduction and investing into salaries, equipment, and expansion – which translates into investing it into the economy.²

While there is never a good time to increase taxes on business income, doing so now would be especially problematic. The proposal to add a 5% surtax on business income does not “close a loophole,” but it would limit the ability of small businesses to invest in their employees and operations. Business income is different than business owners’ income. While it is reported on the owners’ individual Form 1040, that income does not go into their pocket; it is plowed back into the business for investment in employees, working capital, and rainy-day funds, which may be crucial if the economy slips into a recession. They will not be able to do this if the money is sucked up by a taxing authority.

In mentioning taxing authorities, I would like to make you aware of some issues occurring with the ultimate taxing authority for our nation, the Internal Revenue Service (IRS). Frustration from clients in paying taxes is real and prevalent. However, frustration from not being able to make contact with the imposer of the tax is difficult keep at bay for tax preparers. The IRS continues to close phone lines, have extensive wait times, and long backlogs.³ To add insult to injury, the idea of funding this agency with \$80 billion additional dollars to perform audits, which will add to all of their existing problems, before the current backlogs are cleared out and current calls are handled in a timely manner, is preposterous. I am here today to ask you to NOT additionally fund the IRS with \$80 billion dollars to be predominantly earmarked for audits and increased enforcement.

Another item I would like to have reviewed by you is the \$600 threshold the IRS imposes on small business owners for reporting subcontract labor on a 1099-NEC. This threshold has not been changed since the 1970s. The burden of the reporting requirement that this places on small business owners is great. The amount should, at a minimum, have a one-time adjustment for inflation for all of the years in which it has never been adjusted, and then be adjusted annually. The IRS adjusts tax brackets, credit limits, mileage rates, and exclusion amounts every year. This

² A quarter of small business owners who reported a tax saving raised spending on employee compensation (Q#14a6). The second most frequently reported increase in spending was on business investment and expansion (Q#14a5). Tax savings motivated 16% of small business owners to hire additional employees (Q#14a3) and another 20% to pay down debt obligations (Q#14a7).” *The Tax Cuts and Jobs Act, One Year Later: Part II*, NFIB Research Center, September 2019, <https://assets.nfib.com/nfibcom/TCJA-Part-2.pdf>.

³ See, for example, “As of April 1, 2023, we [IRS] had 2.26 million unprocessed individual returns... **Status of Processing Form 941, Employer’s Quarterly Federal Tax Return**: As of April 6, 2023, we had 140,000 unprocessed Forms 941... As of April 5, 2023, our total inventory of unprocessed Forms 941-X was approximately 929,000, some of which cannot be processed until the related 941s are processed.” IRS Operations: Status of Mission-Critical Functions, accessed on April 16, 2023, Internal Revenue Service, <https://www.irs.gov/newsroom/irs-operations-status-of-mission-critical-functions>.

hasn't been adjusted in at least 25 years. The forthcoming expansion of Form 1099-K reporting doubles down on this low threshold and could further complicate tax preparation, requiring more reconciliation of paperwork. I am here today to ask you to review this issue and consider an adjustment.

Thank you for your time and engagement today. Please know that you hold the power to help us. We need your representation now, more than ever.

346 Chairman Smith of Missouri. Thank you, Mrs. Couch. Mr.

347 Bergmann, you are recognized.

348

349 STATEMENT OF DAVID BERGMANN, PRESIDENT, NAECO, LLC

350 Mr. Bergmann. Good morning. My name is David Bergmann. I am
351 the president and owner of NAECO, and we would like to welcome
352 Chairman Smith, Ranking Member DelBene, the committee and your
353 staffs, and our very own representative, Drew Ferguson, and his staff. I
354 also want to recognize the NAECO team who made this event happen.

355 Back in 1999, my wife and I were at a crossroads. Together with our
356 3-year-old son, we had recently built a home and moved here to Peachtree
357 City, but then I was told my job was going away. We were happy here, so
358 rather than move again, we made a plan to start this business starting on our
359 kitchen table. We had no customers. To pay the bills, I found a new job,
360 and while I slowly built this business, I commuted up to 5 hours a day. I
361 burned a lot of vacation days to build business relationships. My wife
362 stayed home to build the family and mind the store. After 5 years, I could
363 finally work full time for myself, and we have never looked back. In 2006,
364 we hired our first full-time employee, who is still with us. Our team now
365 has 45 fantastic people, and they have good pay, good benefits, and flexible
366 work schedules. That 3-year-old son is now NAECO's material scientist.

367 Today we are a major worldwide supplier of products used to safely
368 control electrical power. We are a unique industry that combines material

369 science with modern manufacturing. We have been growing. We built this
370 addition in 2019, and we have quadrupled the production from here. Team
371 Ferguson has always been very supportive, and this is your third visit to us.
372 Thank you.

373 For aerospace, we make thousands of assemblies right here that look
374 like this, and using parts, our aerospace customers make switches, relays,
375 and circuit breakers. Sophisticated devices that look like this are used
376 throughout the airplane, from the cockpit to the flight controls. When this
377 committee flies home, you are going to be surrounded by our parts. In our
378 transportation segment, we make thousands of sub-assemblies behind that
379 wall that look like this. Our customer then produces vital relays that look
380 like this. These relays control train signaling, control traffic and grade
381 crossings, so the next time you are waiting for a train, think of us. When
382 we are not making aerospace, railway, or industrial parts, our talented and
383 skilled workers are making medical parts that help pediatric and adult
384 patients recover from severe orthopedic injuries.

385 Now on to policy topics. The 2018 China tariffs didn't impact us
386 directly, but we saw that they did trigger a ramp-up of materials cost that is
387 now fueled by geopolitical problems, trade policies, and supply chain
388 shortages. Our costs are up over 20 percent. I feel today's main inflation
389 driver is workforce shortages. Mineral reports show there is plenty of raw

390 material available, but from industrial capacity to logistics to work force,
391 everything seems in short supply. For a business our size, we have an
392 unusually ambitious R&D program. For me, it is important to leverage our
393 position and be an innovator. We are working with the Department of
394 Energy National Labs and Georgia's own universities to make important,
395 game-changing breakthroughs in the materials used in our products. As I
396 paid my taxes this week, I was stunned to learn that the revised R&D tax
397 credit no longer made sense for us. Restoring the tax treatment of R&D
398 expenses would help us and would help thousands of other U.S. innovators.

399 I am glad to see the committee is interested in the Tax Cuts and Jobs
400 Act. Every piece of job-creating equipment in this room was purchased
401 taking advantage of accelerated depreciation. Industrial customers won't
402 order from you unless you already have the existing capacity in machinery,
403 so growing manufacturers like us take a gamble, and we buy these
404 machines in the hopes that the business will come. After we pay for them,
405 then there is installation, training, and workforce development. Getting up
406 to full speed can take months or even years, and, meanwhile, we carry the
407 cost of the equipment and the skilled labor. The great thing about Section
408 179 was it offset some of that early risk.

409 Lastly, I want to point out that this building and this business would
410 not exist if not for the GSP Trade Program. For 20 years, GSP eliminated

411 tariffs on components from India. We used those savings to build export
412 programs, to build this operation, and hold off Chinese competition.
413 However, since GSP ended, we now pay over \$150,000 a year extra that we
414 used to be reinvesting into this business. Since 2019, that is equal to about
415 four or five of these machines. Worse still, the European Union kept their
416 GSP Program in place, so we have lost exports to Europe. Our export sales
417 have fallen from 33 percent of total revenue down to under 20 percent. For
418 many U.S. manufacturers like me, GSP is a big help to our global
419 competitiveness. When GSP is renewed, including India, I can guarantee
420 you it will help many U.S. companies grow and invest.

421 I am out of time. Thank you. Thank you for your service to America.

422 [The statement of Mr. Bergmann follows:]

423

Good morning! My name is David Bergmann. I am the President and owner of NAECO. As your hosts today, we'd like to welcome Chairman Smith, Ranking Member Neal, the Committee members, and staff, including our very own Representative Drew Ferguson and his team. I also want to recognize the NAECO team who made this important event happen, while keeping up with our demanding production schedules!

23 years ago, in 1999, my wife and I were at a crossroads. With our young son we had just moved to Peachtree City and built a house, but I had been told my job was going away. We were happy here, so we made a plan to start this business. Starting on our kitchen table, we had no customers and one possible supplier. To pay the bills and keep health insurance, I found a new job. While I slowly built NAECO, I commuted up to 5 hours a day, and burned a lot of vacation days to build business relationships. My wife Tracy stayed home to build our family and mind the store. On our early days, sometimes she got more calls from me, than from customers.

After 5 years, I could work full-time for NAECO, and we've never looked back. In 2006 we hired our first FT employee, who is still with us. We are now 44 fantastic people and growing, with good pay, good benefits, and flexible work schedules. Our son Erick is with the company, as a Materials Scientist.

Today, we are a major worldwide supplier of products mainly used to safely control electrical power. We are a unique industry that intersects Materials Science with modern manufacturing. We've been growing – we built this addition in 2019 - and since the end of COVID we have doubled production from here. Team Ferguson has always been supportive and today is their 3rd visit to our humble company. Thank you, Drew!

For Aerospace, we make thousands of assemblies right here, that look like this. Using our parts, our customers manufacture highly sophisticated switches, relays, and circuit breakers, like this. Parts like these are used throughout the airplane, from the cockpit to the APU controls, to the electro-hydraulic flight controls. When the committee flies home this afternoon, your plane will have dozens of NAECO parts around you!

In our Transportation market, we make thousands of subassemblies per month like these, which our customer then makes into vital relays. These relays safely control train control signals, grade crossings and switches. Next time you are waiting at a crossing for a train to pass by, think of us!

When we are not making Aerospace, Railway or Industrial parts, our skilled team is running these machines to Medical parts that help adult and pediatric patients recover from the most severe orthopedic injuries.

The 2018 China tariff's did not impact us directly, but from our perspective they were a trigger of a ramp-up of materials costs that's now fueled by geopolitical problems, economic and trade policies, and supply chain shortages. Our costs are up 20% and today's main driver is workforce shortages. We are in the materials business, and I've learned there are actually sufficient raw materials to satisfy demand, but everything in-between, from industrial capacity to logistics capacity to work force availability, seems in short supply. I'd be happy to answer questions later.

For a business our size, we have an unusually ambitious R&D program. It's important to me to leverage our market position and be an innovator. We are working with the US Dept. of Energy, National Labs, and Georgia's own research Universities, to make important, game-changing breakthroughs in the materials used in the products I've just showed you. As I paid my 2022 taxes this week, I was stunned to learn that for the first time, the R&D tax credit no longer made sense for us.

Every piece of job-creating equipment in this building was purchased taking advantage of Section 179 accelerated depreciation. I'm concerned about the impact. Industrial customers will not order from you unless you already have the machinery on your floor. So, growing manufacturers like us take a gamble and buy these complex six-figure machines in the hopes that the orders will come. After they are delivered, there is installation and the learning curve to get the new machine or process to full efficiency. Sometimes, getting up to full speed can take months or even years, and meanwhile owners carry the cost of the equipment and the skilled labor. The great thing about Section 179 was that it offset some of that early risk. We paid essentially the same overall tax, but the timing kept us leaning into growth, instead of backing away.

Lastly, I want to point out that this building and this business would not exist if not for 20 years of India GSP trade policy. Over those 20 years we built export programs, I built this manufacturing operation, and we successfully competed against Chinese competitors. Since GSP expired in 2020, I pay about \$150k a year extra that I used to be able to re-invest in the company. That's about equal to one of the job-creating machines in this room, per year, so two more machines I could have had on this floor. The European Union and UK kept GSP in place, so I've lost exports to Europe. Our export sales are down from 33% of revenue to less than 20% of revenue.

I'm out of time. Thank you for listening and thank you for your service to America.

424 Chairman Smith of Missouri. Thank you, Mr. Bergmann. Ms.

425 Winton, you are recognized for your opening statement.

426

427 STATEMENT OF LISA WINTON, CEO, WINTON MACHINE
428 COMPANY

429 Ms. Winton. Chairman Smith, Ranking Member DelBene, and
430 distinguished members of the committee, thank you for holding today's
431 hearing on the State of the American Economy. My name is Lisa Winton,
432 and I am the CEO of Winton Machine Company. We are one of nearly
433 244,000 small manufacturers in America. My company designs, builds,
434 and markets factory automation equipment that focuses on tubular
435 components and coaxial cable assemblies. Our products touch the vast
436 majority of households worldwide and have a growing impact on defense-
437 related electronics. Our solutions are in everything from refrigerators to the
438 Mars Rover to the Iron Dome Weapons System that is used to protect
439 Israel. Our 40-person team does all the design and manufacturing in
440 Suwanee, Georgia. Twenty-six years ago when we started our company,
441 there were a lot more U.S. competitors than there are today. Most of our
442 competitors, as witnessed firsthand at a trade show in 2022, primarily come
443 from Europe and Asia.

444 Like many manufacturing leaders, I am active in my community, treat
445 my employees fairly, and believe that anything is possible in America, and
446 I know that when manufacturing is strong, America is strong. Many

447 policies directly affect manufacturers' competitiveness. Right now, I would
448 like to focus on some pressing tax issues.

449 A competitive tax system is important to manufacturers. In the year
450 following passage of the Tax Cuts and Jobs Act, Winton Machine saw a 49-
451 percent increase in sales, 53-three percent increase in machinery shipments.
452 We grew our overall labor payroll by nearly 150 percent and purchased a
453 new American-made CNC machine that is right behind you today. Our
454 entire industry kept our promises to hire new workers, raise wages and
455 benefits, and invest in our communities. Today, my company, like many
456 others, face serious challenges. Costs for everything have increased
457 tremendously. Overhead costs are up 20 percent overall. Our hydraulic
458 power supply that used to cost us \$10,000 is \$18,000 today. Lending costs
459 have skyrocketed for our customers, and while I would like to double the
460 size of my facility, the cost of doing so has risen fourfold over the last
461 several years.

462 As I detailed in my written testimony, three recent changes to the Tax
463 Code unfortunately make these goals more difficult, and I simply believe
464 we need to fix them so that we are not making it harder to do business in
465 America.

466 So first, at the beginning of 2022, the maximum deduction for interest
467 on business loans allowed under Section 163(j) of the Tax Code was

468 narrowed from 30 percent of earnings before tax interest, depreciation, and
469 amortization, to 30 percent of earnings before just interest and tax. Second,
470 full expensing of capital investment of bonus depreciation began phasing
471 out this year. The 100-percent reduction level declined to 80 percent and
472 will be completely eliminated by 2027. That is the CPA version of it. Here
473 is the simpler version: both of these changes are like a tax on
474 manufacturing growth. That is because manufacturing requires hard work,
475 a skilled workforce, creativity, and machinery. I am very concerned that
476 these changes will force our customers to keep using older pieces of
477 equipment rather than purchasing newer or additional ones, or they will buy
478 cheaper equipment from Asia or move more production offshore.

479 The third recent change to the Tax Code makes it more expensive to
480 perform research, which is how we develop life-changing products. One of
481 Winton's core values is to constantly improve, and this means investing in
482 our people, products, and processes so that we offer the best, innovative,
483 American-made solutions to our customers around the globe. For decades,
484 we could immediately deduct 100 percent of our R&D expenses in the year
485 they are incurred, but as of 2022, we can only recover a small portion of
486 those costs each year. Meanwhile, China allows the super deduction for
487 manufacturing R&D equal to 200 percent of research costs. That is what
488 we are up against, and, by the way, China isn't the only tough competitor.

489 A few of our greatest competitors are actually in Italy.

490 Now there are even more damaging tax changes on the horizon. In
491 2025, the 20-percent pass-through deduction will expire at the same time
492 tax rates for pass-through entities like ours go up across the board. And
493 scheduled changes to the estate tax could make it difficult to pass down
494 family-owned businesses without selling off part of our companies. None
495 of these tax changes are fair to our employees, their families, and our
496 communities, so I am grateful to the members from both parties who have
497 already introduced legislation to fix many of these issues. I am happy to go
498 into greater detail, and I look forward to our conversation.

499 [The statement of Ms. Winton follows:]

500

**Testimony of Lisa Winton
Chief Executive Officer, Winton Machine Company
U.S. House Committee on Ways and Means
Field Hearing on the State of the American Economy
April 21, 2023**

Chairman Smith, Ranking Member Neal and distinguished members of the committee, thank you for the opportunity to appear before you and for holding today's hearing on the state of the American economy. As the leader of a family-owned small business right here in Georgia, I welcome you to the Peach State and look forward to discussing the challenges and opportunities facing manufacturers.

My name is Lisa Winton, and I am the CEO of Winton Machine Company. I am one of the nearly 244,000 small manufacturers in America. My company designs and manufactures machines that allow our customers to fabricate tubular parts and coaxial cable assemblies for their own products. Our solutions are incorporated into everything from refrigerators to the Mars Rover to the Iron Dome Weapon System that is used to protect Israel. All our design and manufacturing work is performed by our 38-person company in Suwanee, Georgia. That includes the development of proprietary software that is used exclusively on our products.

Winton Machine Company is the American dream. My husband and I started our company 26 years ago in our home. We turned our basement into a machine shop and our garage into an assembly area—and used our house as the office. Our first machine was built for a fellow manufacturer in Macon, Georgia, to bend patented seat posts. Over the years, we have grown both our product line and our customer base, moving to larger facilities six times as our business has grown. Today, we serve the HVAC, refrigeration, recreation, lawn and garden, construction, medical, agriculture, space exploration, furniture, aerospace, defense and after-market automotive industries, among many others.

Like many industry leaders, I am active in my community, I treat my employees fairly and I believe anything is possible in America. And I know that when manufacturing is strong, America is strong.

A competitive tax system is important to manufacturers. Tax reform set the stage for manufacturing growth. In the year following passage of the Tax Cuts and Jobs Act, Winton Machine saw a 49% increase in sales and 53% rise in machinery shipments. We increased our engineering payroll by 65%, grew our overall labor payroll by nearly 150% and purchased a new, American-made CNC machine. We also saw the positive impact that tax reform had on other manufacturers. My company secured a new customer that accounted for 20% of our annual revenue. Their ability to buy our machines was based largely on their reduced tax burden. I've heard similar stories throughout the industry. As the National Association of Manufacturers has noted:

Manufacturers' optimism reached record highs following tax reform's passage in 2017, and this optimism has translated into action. 2018 was the best year for manufacturing job creation in the previous 21 years and the best year for

manufacturing wage growth in the previous 15. Manufacturing capital spending grew 4.5% and 5.7% in 2018 and 2019, respectively.¹

Our industry kept our promises to hire new workers, raise wages and benefits and invest in our communities. At Winton Machine, we invested \$1.2 million into making our business stronger with new systems and machines, which included \$300,000 in R&D just to develop the necessary software. These investments set the stage for the growth we have experienced.

Today, my company faces a variety of challenges. Our overhead costs have increased by 20% overall because of inflation. Supply chain challenges continue as inflation has taken its toll. A hydraulic power supply costing \$10,000 is now \$18,000. Lending costs have skyrocketed for ourselves and our customers, and while I would like to double the size of my facility, the cost to do so has risen fourfold over the past several years.

A recent industry survey detailed many of the challenges facing manufacturers. A shortage of skilled labor, rising prices and supply chain issues are front of mind for many.² And I would like to draw your attention to a specific finding from the report: More than 90% of respondents said that a higher tax burden on manufacturing income would make it even more difficult to hire more workers, invest in new equipment or otherwise grow their businesses. The tax system directly affects our ability to make things in America and effectively compete.

Winton Machine's success is underpinned by our commitment to developing cutting-edge products and our customers' ability to invest in best-in-class machinery. Unfortunately, three recent changes to the tax code make these activities more difficult and directly threaten the growth of manufacturing in the United States. After all, small manufacturers are operating in a difficult environment. When prices are rising, skilled workers are scarce and lending is costly, every additional dollar spent on taxes means that something must be cut.

A. The Tax Code Must Support Capital Investments

As I noted, my company designs and manufactures machines that our customers use to make their products. Many of my customers, and particularly our small business customers, simply don't have cash on hand to buy new machinery, so they must find ways to finance their purchases. This often includes borrowing from banks, which has become more expensive recently given rising interest rates. As debt financing becomes costlier, their ability to purchase from Winton Machine becomes more difficult. Like our customers, our workforce is aging, and the new manufacturing talent wants automation. Winton's own financing costs have risen similarly in recent years as we are working to retool our manufacturing facility.

A recent change to the tax code has made it even costlier to finance large equipment purchases. At the beginning of 2022, the deduction for interest on business loans was reduced in a manner that disproportionately affects manufacturers. The maximum deduction allowed under Section 163(j) of the tax code was narrowed from 30% of earnings before interest, tax, depreciation and amortization (EBITDA) to 30% of earnings before interest and tax (EBIT).

¹ National Association of Manufacturers, "Competing to Win" (September 2022) *available at* https://documents.nam.org/COMM/Competing_to_Win_2022.pdf.

² National Association of Manufacturers, Q1 Manufacturers' Outlook Survey, 2023, (March 27, 2023) *available at* https://www.nam.org/wp-content/uploads/2023/03/Manufacturers_Outlook_Survey_March_2023.pdf.

Depreciation and amortization flow from investments in long-lived assets like equipment and machinery. Excluding those amounts from the base on which interest deductions are calculated harms firms in my industry. In practice, this means manufacturers that buy capital assets—like the machines my company produces—face higher after-tax costs when they borrow funds to make these purchases. As a result, the EBIT standard is effectively a tax on investment that makes it harder for manufacturers throughout the supply chain to grow.

Additionally, the United States has the unenviable distinction of being the only advanced economy with this policy, and the harm to American competitiveness is quantifiable. According to a recent study, keeping the EBIT standard could cost the U.S. economy 467,000 jobs and reduce U.S. GDP by \$43.8 billion.³

It is critical that Congress reverse this policy that disproportionately impacts manufacturers, and I was pleased to see the recent introduction of the American Investment in Manufacturing Act. Thank you to Congressmen Adrian Smith and Joe Morelle for leading this legislation. I urge the committee to quickly approve it.

Another key tax provision affecting the cost of capital investments is “full expensing” or “bonus depreciation,” which began phasing out this year. Under this policy, companies could deduct the full cost of a purchased machine immediately. Without it, a buyer must take small deductions over many years. Allowing a full, immediate deduction can make an equipment purchase more affordable. I fear that the elimination of this expensing will force our customers to choose to continue to use older pieces of equipment longer rather than purchasing newer ones or buy less expensive Asian equipment. It’s difficult enough for a manufacturer in the U.S. to compete with less expensive imports where other countries create unlevel playing fields. New equipment designed and manufactured here in America creates jobs here at home and drives American innovation. New state-of-the-art equipment ensures workers are working as efficiently and safely as possible and powers job-creating growth.

Unfortunately, the 100% deduction level declined to 80% at the beginning of this year and will be eliminated completely by 2027. This will harm manufacturers disproportionately. As the Joint Committee on Taxation recently noted, manufacturers lead all sectors in the use of bonus depreciation. Manufacturing requires hard work, dedication, ingenuity, creativity—and machinery! Making those machines more expensive will impede growth.

I’d like to thank Congressman Arrington and the many committee members that joined him in introducing the Accelerate Long-Term Investment Growth Now Act. This important bill would make full expensing permanent, providing much needed tax-planning certainty for manufacturers in the future. I urge the committee to approve the legislation as soon as possible.

B. The Tax Code Should Encourage Innovation and the Development of Lifechanging Products

As an industry, manufacturers drive more innovation than any other sector. Manufacturing conducts more than half of all private-sector R&D in America, spending nearly \$350 billion on research in 2021. This investment results in new products, materials and processes that make life better here and around the world.

³ “Economic Impact of Not Addressing the More Stringent 163(j) Interest Expense Limitation,” EY (September 2022). Available at https://documents.nam.org/tax/nam_interest_deductibility_study.pdf.

Innovation allows my company to succeed in the marketplace. To keep up with our European competitors, we need to invest constantly in improving our existing product line and create new products and solutions to respond to our customers' evolving needs. Our company provides engineered solutions for semirigid coax and tube fabrication. As our customers develop new technologies for more efficient refrigeration or design new items for space exploration, for example, Winton Machine designs and builds factory automation to allow them to make these new products efficiently. We invest in R&D through new software, design, tooling, systems and new equipment to meet their demands. And we are building the talent pipeline needed to make these new products a reality.

Despite the importance of R&D, a recent change to the tax code makes it more expensive to perform research. For decades, taxpayers have been allowed to deduct immediately 100% of their R&D expenses in the year they are incurred. But in 2022, the tax code began requiring so-called "amortization" of these amounts. Instead of a full deduction when research activities are performed, manufacturers are now only allowed to recover a small portion of their costs each year. This change means that companies investing in R&D will see their tax bills increase.

For Winton, that change will have a huge impact. Every dollar is critical because of the size of our company. Taxing our investments in mission-critical R&D means that we will have less funds to invest in our workers and the future growth of our company.

While America is using its tax code to make research more expensive, other countries are moving in the opposite direction. Belgium is the only other developed nation that has an amortization requirement for R&D. Meanwhile, China now allows a "super deduction" for manufacturing R&D that is equal to 200% of research costs. That is what we are up against.

By adopting the amortization requirement, the tax code makes it more difficult to undertake R&D activities in the United States. That will hurt our country. Recent research indicates that a failure to reverse this policy will cause the United States to lose 263,382 jobs and experience a GDP reduction of \$82.39 billion in 2023, with the manufacturing industry projected to lose nearly 60,000 jobs.⁴

I was pleased to see the recent introduction of the American Innovation and R&D Competitiveness Act, bipartisan legislation that would reverse this harmful tax policy. Thank you, Congressmen Ron Estes, John Larson and other committee members for introducing this important bill. I urge the committee to pass this legislation as quickly as possible.

C. Protect Family-Owned Manufacturers from Looming Tax Hikes

The issues I raised above are current challenges for manufacturers. Harmful changes affecting capital equipment purchases and R&D have already taken effect. But there are more damaging tax changes on the horizon that affect small manufacturers around the country.

Winton Machine is organized as an S corporation. Pass-through entities (including partnerships, S corporations and sole proprietorships) are eligible for a 20% deduction on their business income. Pass-through owners see their business income reflected on their personal tax returns.

⁴ "New Data: Taxing R&D Will Cost U.S. More Than 260,000 Jobs Next Year If Congress Doesn't Act," National Association of Manufacturers (Dec. 16, 2022). Available at <https://www.nam.org/new-data-taxing-rd-will-cost-u-smore-than-260000-jobs-next-year-if-congress-doesnt-act-19948/>.

This deduction reduces the amount of pass-through income subject to tax and allows small business owners to reinvest in their companies and their people.

This deduction is scheduled to expire at the end of 2025. At the same time, income tax rates for individuals—the rate at which earnings of pass-throughs like Winton Machine are taxed—are slated to increase across the board. Combined, these two scheduled changes will significantly, and suddenly, increase the tax burden on small manufacturers like us. That would make it more difficult for manufacturers organized as pass-throughs to invest in growth. Our profit is what we use to invest in hiring and training employees, issuing bonuses, buying new equipment and systems, providing community donations and support and so much more. These impending tax changes will make growth stagnant.

In addition, scheduled changes to the estate tax could make it difficult to pass family-owned businesses on to the next generation. The estate tax impacts manufacturers uniquely because so much of our business consists of machinery, equipment and intellectual property. These assets are inherently illiquid. As a result, paying the estate tax could require selling off part of the business or taking on large amounts of debt. Either action can put the very survival of the family's business in jeopardy. As a first-generation business creator, I love to visit with multigenerational businesses and learn how the company has grown over the generations.

The federal estate tax exemption was increased temporarily in 2017, but this increase is set to expire in 2026. If the exemption is reduced, more family businesses could be affected. In addition, some proposed modifications to the tax treatment of transfers at death (such as the elimination of stepped-up basis) would make it even more difficult for the next generation to keep a business going and keep people employed.

Succession planning is critical to keeping a family-owned small business running over multiple generations. The tax code should not make it more difficult to pass a business to the next generation of leaders. I urge the committee to protect pass-through entities and family-owned businesses from these looming tax increases.

Thank you again for the opportunity to appear before the committee today. I am pleased to share my views and look forward to taking your questions.

501 Chairman Smith of Missouri. Thank you, Ms. Winton. Mr.
502 Livingston, you are recognized.
503

504 STATEMENT OF MATT LIVINGSTON, OWNER, COACH'S BAR
505 AND GRILL

506 Mr. Livingston. Thank you, sir. My name is Matt Livingston. I am a
507 small businessman from a small town in West Point, Georgia, about an
508 hour south of here. I would like to start off by thanking all of you for the
509 opportunity to express my concerns and my issues with you. I am not sure
510 anything that I could say will change the mind of those that believe this
511 economy is striving or it is the best that it has ever been. Anyone that has
512 those beliefs obviously has not been to our small town.

513 I am currently the owner of two businesses, one of which is Coach's
514 Bar and Grill that was mentioned, a family restaurant that has been in
515 business since 2016, and the other is Matthew Scott Homes, a construction
516 company that builds custom homes that has been in business since 2020.
517 From 2012 until 2022, I was blessed enough to own and operate four other
518 restaurants. As mentioned, I now only have one. We have been forced to
519 close three of them due to several reasons, the first being labor in the
520 restaurant industry, or should I say lack thereof. We have been forced on
521 several occasions to shut the doors for a day or two due to staff shortages.
522 We had to permanently shut the doors on three and combine staff just to
523 operate one.

524 We are facing times now where people just don't show up. Gone are
525 the days as an employee when you were expected to show up on your
526 scheduled day and to be on time, or the days when you could fire an
527 employee for these actions. Since the workforce is so limited, we find
528 ourselves letting this be okay, turning a blind eye to the situation and
529 allowing it to happen, which, in return, inhibits and promotes these actions
530 to continue.

531 Not only does a lack of labor cost your business daily revenue when
532 you are not open, it costs a tremendous amount of money and payroll to
533 train new employees just to have them quit a few weeks later. Our turnover
534 rate in the past years has been at all-time high for us. We try to employ 30
535 people at Coach's. A few months ago, I mailed out 92 W-2 forms.
536 Employees expect higher pay for less work. At the time you pay a normal
537 rate for normal performance, they quit and say I can make more staying at
538 home. This is the mentality that needs to be changed. There is no concept
539 of an honest day's work for an honest day's pay. We, as small business
540 owners, must increase our compensation to entice people to work all while
541 paying more for goods to be sold, only to leave our menu prices the same,
542 which brings me to my next reason: the inflation.

543 Inflation on the cost of goods sold for the past few years has had a
544 significant impact on several items. We are paying outrageous prices for

545 simple things as eggs, which, in return, increases the cost of every
546 byproduct of that: mayonnaise, dressing, shortenings, et cetera. Other huge
547 costs increase include beef, pork, chicken, seafood, produce, french fries,
548 sugar, plastic, and resin products, and an abundance of other items. We are
549 constantly having to change our menu prices just to keep our head above
550 water. Our food costs have drastically gone from 28 percent to almost 40
551 percent just to keep from pricing ourselves out of business and having to
552 close the doors to yet another restaurant. In return, we are lowering our
553 profits to the point we are operating just to give the few that want to work a
554 job. Our customers are suffering in return, paying more for menu items
555 than they are accustomed to, and it is living in a small town.

556 Not only are labor and inflation the major concern, but the supply
557 chain issues have also caused a major problem. The price of fuel has
558 caused grocery suppliers to cut back on the days that they will deliver,
559 which makes it tough to keep all our menu items in stock as well as other
560 menu items being difficult to get. We are a sports bar and sell an average
561 of 17 to 20 cases of wings a week. We have been cut short to 10 cases a
562 week because the company is allocating wings due to all the shortages.
563 These supply chain items are a major issue when the items are the majority
564 orders sold by us.

565 Now, changing lanes, not only has the restaurant business been a

566 struggle, but our custom home construction business also has its own
567 concerns. We don't have as many issues as the restaurant when it comes to
568 employees because most of our contractors are 1099 workers. However,
569 our contractors face staff shortages, which, in return, hurts us from being
570 able to get jobs completed on time. Our main issue, inflation on materials,
571 is driving the rise of interest rates and causing fewer prud or interested
572 buyers. The higher rates are pricing people out of current markets and
573 causing higher mortgages.

574 For every half-percent rise in interest rates, home buyers' buying
575 power drops 5 percent, so a homeowner that was approved for an average
576 of \$350,000 home and the interest rate goes up just a half a percent, their
577 buying power drops to \$17,500. That may not seem much, but it hurts us in
578 our cost-plus contracts. This scenario alone will shorten our profits by
579 \$3,500. We average two contracts a month, so annually we are talking
580 \$84,000 on just a half a percent.

581 The supply chain issues in the construction world have caused a
582 significant amount of loss as well. Suppliers are having the same problems
583 getting employees to load materials, drivers to deliver materials, and the
584 cost of fuel for limiting them to only 1 day a week for delivery. We are
585 having issues getting windows, doors, concrete, drywall supplies, electrical
586 boxes, and especially meter cans. A simple thing as meter cans are 6

587 months to a year out, making it difficult to get permanent power turned on
588 at these homes.

589 In conclusion, we all face many challenges in today's time, no matter
590 what business we were in. We as Americans face the situation that has
591 caused our cost of living to go up and our chance of living to go down. I
592 can only pray that this will be short-lived and we can give our children an
593 opportunity to be proud to be an American as we once all were. Thank you
594 for allowing me this opportunity. God bless America.

595 [The statement of Mr. Livingston follows:]

596

My name is Matt Livingston, a small businessman from the small town of West Point, Georgia. I would like to start off by thanking all of you for the opportunity to express my concerns and my issues with you. I'm not sure anything I could say will change the minds of those that believe this economy is striving or it is the best that it has ever been. Anyone that has those beliefs obviously has not been to my small town.

I am currently the owner of two businesses, one of which is Coach's Bar and Grill, a family restaurant that has been in business since 2016 and the other is MatthewScott Homes a construction company that builds custom homes that has been in business since 2020.

From 2012 until 2022 I was blessed enough to own and operate 4 restaurants. As mentioned I now only have one. We have been forced to close 3 of them due to a few reasons.

The first being labor in the restaurant, or should I say lack thereof. We have been forced on several occasions to "shut the doors" for a day or two due to staff shortages. We had to permanently shut the doors on three and combine staff just to operate one. We are facing times now where people just don't show up. Gone are the days as an employee when you were expected to show up on your scheduled day and to be on time, or the days when you could fire an employee for these actions. Since the workforce is so limited, we find ourselves letting this be ok. Turning a blind eye to the situation and allowing it to happen, which in return inhibits and promotes these actions to continue. Not only does a lack of labor cost your business daily revenue when you are not open, it costs a tremendous amount of money in payroll to train new employees, just to have them quit a few weeks later. Our turnover rate in the past few years has been at an all-time high. We try to employ 30 people at Coach's, a few months ago I mailed out 92 w-2 forms. Employees expect higher pay for less work. At the time you pay a normal rate for normal performance they quit and say, "I can make more staying at home". This is the mentality that needs to be changed. There is no concept of an honest day's work for an honest day's pay. We as small business owners must increase our compensation to entice people to work, all while paying more for goods to be sold only to leave our menu prices the same. Which brings me to my next reason, inflation.

Inflation on the cost of goods sold, for the past few years, has had a significant impact on several items. We are paying outrageous prices for eggs, which in return increases the cost of every by product of that, mayonnaise, dressings, shortening, etc. Other huge cost increases include beef, pork, chicken, seafood, produce, french fries, sugar, plastic resin products and an abundance of other items. We are constantly having to change our menu prices to just keep our head above water. Our food cost has drastically gone from 28 percent to almost 40% just to keep from pricing ourselves out of business and having to close the doors to another restaurant. In return we are lowering our profits to the point we are operating just to give the few that want to work a job. Our customers are suffering in return paying more for menu items than they are accustomed to living in a small town.

Not only are labor and inflation a major concern, but the supply chain issues have also caused a major problem. The price of fuel has caused grocery suppliers to cut back on the days that they will deliver, which makes it tough to keep all the menu items in stock. As well as other menu items being difficult to get. We are a sports bar and sell an average of 17-20 cases of wings a week. We have been cut short to 10 cases a week because of the companies allocating wings due to shortages. Chicken breast are being allocated as well, along with several fresh produce items. These supply chain items are a major issue when the items are the majority of what is sold by us.

Now changing lanes, not only has the restaurant business been a struggle, but our custom home construction business also has its concerns. We don't have as many issues as the restaurant when it comes to employees because most of our contractors are 10-99 workers. However, our contractors face staff shortages which in return hurts us from being able to get jobs completed on time.

Our main issues are inflation on materials and driving the rise of interest rates and causing fewer approved or interested buyers. The higher rates are pricing people out of the current markets and causing higher mortgages. For every half percent rise in interest rates home buyers' buying power drops 5%. So, a homeowner that was approved for an average \$350,000.00 home and the interest rate goes up by a ½ percent, their buying power dropped \$17,500.00, So now their pre-approval is \$332,500.00. Which hurts us in our cost-plus contracts. Just this scenario alone, would shorten our profits by \$3500.00. We average 2 contracts a month, so annually we are talking \$84,000.00 on a ½ percent. Not only is there a loss in revenue due to the rise in interest rates, but we also have lost several thousands of dollars on our fixed cost contracts due to the overwhelming rise in materials. The price of materials in May was at an all-time high causing us to spend three times the amount budgeted for contracts that had already been signed.

The supply chain issues in the construction world have caused a significant amount of loss as well. Suppliers are having the same problem getting employees to load materials, drivers to deliver materials, the cost of fuel limiting them to only one day a week delivery, all of which slow down the building process. Our contracts have expected completion dates, with a penalty if not met. We are having issues getting windows, doors, concrete, drywall tape, electrical boxes, wire, and especially meter cans. Meter cans have 6 months to a year lead time on them, making it difficult to get permanent power turned on at these homes.

In conclusion, we all face many challenges in a day's time no matter what business we are in. We, as Americans, face a situation that has caused our cost of living to go up, and our chance of living to go down. I can only pray that this will be short lived, and we can give our children an opportunity to be proud to be an American as we once all were. Thank you for allowing me this opportunity. God Bless America!

Thank you, Matt Livingston

597 Chairman Smith of Missouri. Thank you, Mr. Livingston. Ms.

598 Shanklin, you are recognized.

599

600 STATEMENT OF RACHEL SHANKLIN, GEORGIA DIRECTOR,
601 NATIONAL WOMEN'S ENTREPRENEURSHIP DIRECTOR

602 Ms. Shanklin. Can you all hear me? Okay. Dear Chairman Smith,
603 Ranking Member DelBene, and members of the committee, my name is
604 Rachel Shanklin, and I am the Georgia director and national women's
605 entrepreneurship director for Small Business Majority, a national small
606 business organization that empowers America's diverse entrepreneurs to
607 build a thriving and equitable economy. Thank you for the opportunity to
608 provide testimony today on the importance of promoting entrepreneurship
609 as the foundation of our economy, particularly for Georgia's 1.2 million
610 small businesses.

611 It is no secret that small businesses have had a tumultuous experience
612 over the last 3 years. The pandemic has underscored how the government
613 can play a role in supporting the small business ecosystem. There are
614 several policy solutions that have helped small businesses navigate the
615 challenges brought on by the pandemic. The first is the CARES Act, which
616 allocated billions of dollars through the Paycheck Protection Program and
617 the Economic Injury Disaster Loan Program. While some of these Federal
618 relief programs had programmatic issues, we have heard from countless
619 small businesses that it helped keep their doors open.

620 The American Rescue Plan included several provisions essential to
621 small business survival, particularly grants for the hardest-hit small
622 businesses. The plan also allocated funding to reauthorize the State Small
623 Business Credit Initiative, a program that will support new small business
624 lending and technical assistance. In addition, the ARP expanded the
625 Federal earned income tax credit for private-sector workers without
626 children for 1 year. The Inflation Reduction Act is another recently-
627 enacted policy that extended the ACA's premium subsidies through 2025,
628 ensuring that premium costs remain low and that sole proprietors, who
629 make up a large share of marketplace enrollees, can access affordable
630 coverage for themselves and their families. In addition, the act's measures
631 level the playing field through several important tax policies.

632 To foster an inclusive small business community, we must build on
633 this progress and enact measures that will create a level playing field for
634 Georgia small businesses. This includes enacting fair and equitable tax
635 policies, such as the Biden administration's proposal to increase
636 investments to support critical programs and reduce the deficit by
637 increasing the top marginal tax rate on the very wealthy. Only 2 percent of
638 businesses with pass-through income pay at the top marginal rate, and two-
639 thirds of small businesses support raising the top rate to fund important
640 programs.

641 We urge policymakers to not extend Section 199A tax deductions
642 established by the 2017 Tax Cuts and Jobs Act. While this provision
643 allows businesses to deduct 20 percent of pass-through business income,
644 almost 70 percent of the total 199A benefit flows to approximately 4
645 percent of pass-through businesses. The next solution is to establish an
646 earned income tax credit in Georgia. This would bolster the economic
647 security of low- to moderate-income entrepreneurs and small business
648 employees. This is really important to Georgia's economic success because
649 the majority of small businesses are solo enterprises, and the median
650 income for self-employed individuals at their own unincorporated firms
651 was just \$25,064 in 2018 according to the U.S. Small Business
652 Administration.

653 Next, we urge you to make the expanded child tax credit permanent.
654 This can reduce the financial burden on working families with children,
655 which would increase disposable income that can be spent on goods and
656 services provided by small businesses. This can, in turn, boost economic
657 growth and stimulate job creation. A robust benefits infrastructure means
658 access to affordable healthcare, paid family and medical leave, and
659 childcare. Without the support structures, small businesses cannot properly
660 compete or contribute to their local and State economies in a meaningful
661 way.

662 The following recommendations are ways to ensure small businesses
663 can offer quality jobs and essential benefits. We recommend extending
664 Medicare pharmaceutical drug inflation rebates that were made available
665 under the Inflation Reduction Act to the private market, which penalizes
666 drug manufacturers for raising prices faster than inflation. We also
667 encourage Georgia lawmakers to expand Medicaid eligibility. Closing
668 Georgia's coverage gap would extend health insurance to more than
669 500,000 Georgians and create 56,000 jobs. We must also make permanent
670 the premium assistance provided by the Inflation Reduction Act permanent,
671 which has increased healthcare affordability for many entrepreneurs and
672 Georgians alike. We need a national paid family and medical leave policy
673 to support small businesses that don't have the resources to provide robust
674 benefits. In the absence of a national program, Georgia must establish a
675 State-run program that would allow small business employees and the self-
676 employed to access paid leave. Lastly, policymakers must implement
677 policies at the national and State level that would help working parents
678 access affordable and quality childcare, understanding that this benefit is
679 essential to retaining a skilled workforce.

680 In closing, small businesses need a modernized and robust benefits
681 infrastructure that promotes wealth creation, financial security, and quality
682 jobs. These policies are clear examples of programs that are essential to

683 supporting small businesses and helping compete with larger businesses.
684 We encourage policymakers to consider policies that will empower
685 entrepreneurs to build a thriving and equitable economy. Thank you so
686 much for your time.

687 [The statement of Ms. Shanklin follows:]

688



**STATEMENT FOR THE RECORD
BEFORE THE U.S. HOUSE COMMITTEE ON WAYS AND MEANS FIELD HEARING
ON “THE STATE OF THE AMERICAN ECONOMY: THE SOUTH”**

April 21, 2023

Rachel Shanklin

Georgia Director & National Women’s Entrepreneurship Director
Small Business Majority

Dear Chairman Smith, Ranking Member Neal, and members of the House Committee on Ways and Means:

My name is Rachel Shanklin. I am the Georgia Director and National Women’s Entrepreneurship Director for [Small Business Majority](https://www.smallbusinessmajority.org), a national small business organization that empowers America’s diverse entrepreneurs to build a thriving and equitable economy. We engage our network of more than 85,000 small businesses and 1,500 business and community organizations to advocate for public policy solutions and deliver resources to entrepreneurs that promote equitable small business growth.

Georgia has a strong and diverse economy, which can provide opportunities for small businesses. The state is home to many large corporations and has a thriving technology sector, but there are also many small businesses that contribute to the state’s economy. The state’s 1.2 million small businesses comprise 99.6% of all businesses in the state, and they employ 1.7 million residents—nearly half of all Georgia employees.

As a leading representative of America’s 33 million small businesses and the 1.2 million small businesses in Georgia, I am pleased to provide testimony today on the importance of enacting robust and inclusive legislation that will continue to center entrepreneurship as the foundation of our economy.

Recent policy solutions that have fostered small business growth

It’s no secret that small businesses have had a tumultuous experience over the last three years. The COVID-19 pandemic has underscored how local, state and federal governments can play a role in supporting the small business ecosystem. The following are recently enacted policy solutions that helped small businesses navigate myriad challenges brought on by the pandemic.

CARES Act

As you know, the CARES Act allocated billions of dollars through the Paycheck Protection Program and the Economic Injury Disaster Loan program, and the impact of these investments was significant. In fact, a Small Business Majority survey conducted in July 2020 found that [68% of small businesses](#) in our network received a PPP loan. And while some of these federal relief programs had programmatic issues, we’ve heard from countless small businesses that it helped them maintain their employees on payroll and keep their doors open.

American Rescue Plan

The American Rescue Plan included several provisions essential to small business survival, particularly grants for the hardest-hit small businesses. The programs provided flexible emergency relief funding, low-interest small business loans and business assistance programs. What’s more, the ARP strengthened access to healthcare and lowered costs for small businesses and their employees. That was especially important at the time because 1 in 3 small businesses reported it was a challenge to get health insurance coverage for themselves and their employees during the pandemic.

Similarly, the ARP allocated funding to reauthorize the State Small Business Credit Initiative (SSBCI), a program that was originally developed in 2011 and supported nearly \$8 billion in new small business lending and investment in its first five years. ARP's \$10 billion allocation builds upon this successful model and also includes new funding for technical assistance providers, an essential component to any small business lending program.

In addition, the ARP expanded the federal Earned Income Tax Credit for private sector workers without children for one year. This is particularly important for low to moderate-income small business owners and their employees, as it will boost their financial security and put money back into the economy.

Georgia has been allocated a total potential funding amount of [\\$199,616,860](#). These funds will address the following areas:

- Outreach efforts to support business enterprises owned and operated by socially and economically disadvantaged individuals.
- Outreach to very small businesses (less than 10 employees).
- Reasonable expectation to achieve a 10:1 leverage of private funds.
- Ability to deploy funds in a timely manner.

Inflation Reduction Act

The Inflation Reduction Act extended the ACA's premium subsidies through 2025, which increases access to healthcare coverage, especially among those still financially impacted by the effects of the pandemic. The Act also ensures that premium costs remain low and that sole proprietors, who make up a large share of the enrollees in the marketplace, can access affordable coverage for them and their families.

In addition, the Act includes measures to level the playing field through tax policies. For too long, our nation's tax system has benefited the wealthiest Americans and large corporations at the expense of small businesses, their employees and independent entrepreneurs. Establishing the 15% corporate minimum tax on corporations with profits above \$1 billion and appropriating enforcement dollars to the Internal Revenue Service (IRS) are commonsense revenue raisers that will support small businesses across the country.

Additionally, the Act allocated funding to enforce the tax code and hold large corporations accountable, which is essential to our small business ecosystem. Small businesses [strongly support](#) efforts to close tax loopholes and ensure that larger corporations pay their fair share.

The need for a level playing field, quality jobs and essential benefits

Georgia's small business owners want a level playing field on which to do business. To foster an inclusive small business community, it's important to enact measures that will enable small businesses to provide essential benefits and create quality jobs.

For more than a decade, we have examined the reality of how policies affect America's Main Street businesses and effectively advocated for policies that support a fair, resilient and inclusive economy. Our work has combined these analyses with scientific research to understand small business needs, challenges and opportunities.

In Georgia we have found that:

- Nearly [6 in 10 small business owners](#) support establishing a state Earned Income Tax Credit (EITC) program for low-income employees and self-employed business owners, modeled after the federal EITC program.
- Small business owners agree that Clean Slate policies will help boost labor recruitment. A robust [86% of respondents](#) agree that Clean Slate policies will open a pool of job applicants that deserve a second chance, which will benefit small businesses in their efforts to hire and recruit employees.

- Moreover, [59% of small business owners](#) support Medicaid expansion. Passing legislation that would mitigate loss of Medicaid coverage would help an estimated 554,000 Georgians who could lose health insurance coverage during the unwinding process.

As you hear from legislators and small business advocates today, you have a unique opportunity to address small business concerns and needs and recognize the policies that continue to boost the small business community. This is why Small Business Majority continues to advocate for the following policies, in the state and across the country, which will promote equity and inclusion to support small businesses.

Leveling the playing field

Small businesses are the backbone of our nation's economy; they employ nearly half the private sector workforce and create two-thirds of all new jobs. However, corporate consolidations, under-regulated technology platforms, pernicious business practices and an unfair tax code stifle competition and put small businesses at a distinct disadvantage. Small businesses face unfair competition challenges across multiple industries—technology and non-technology alike. It's time to level the playing field for small businesses and restore our economy from the bottom up through the following recommendations.

Enact fair and equitable tax policies

- Enact the Biden Administration's proposal to increase investments to support critical programs and reduce the deficit by increasing the top marginal tax rate on the very wealthy. Only [2%](#) of businesses with pass-through income pay at the top marginal rate and [two-thirds](#) of small businesses support raising the top rate to fund important programs.
- Do not extend Section 199A tax deductions established by the 2017 Tax Cuts and Jobs Act's provision that allows businesses to deduct 20% of pass-through business income. Almost 70% of the total 199A benefit flows to approximately 4% of pass-through businesses.
 - If Congress is truly interested in providing tax benefits to the nation's smallest, most under-resourced businesses, there are myriad other ways to provide bottom-up solutions. Instead of the current law that provides most of the benefit to an elite few, Congress could instead allow the recipients of pass-through income to deduct the first \$15,000, phasing out the benefit for business owners making between \$100,000 and \$150,000. This demonstrates a way to provide a benefit to the smallest businesses that need help the most, rather than favoring the very wealthy with limited benefits trickling down to the rest of businesses.
- Maintain full funding of the IRS to ensure that small businesses have access to information and services from the now-understaffed agency and to improve revenue collection from large corporations and the very wealthy. [Almost two-thirds](#) of small business owners support expanded IRS funding.

Establish an Earned Income Tax Credit (EITC) in Georgia

The Earned Income Tax Credit (EITC) is a federal benefit that reduces the amount of income tax owed by low to middle-income tax filers. Credits are available to families earning up to about \$60,000 annually, and if the credit a recipient is entitled to far exceeds the amount they owe in income taxes, the remainder is provided as a tax refund. Thirty states have created their own versions of the EITC to further reduce the amount of taxes that low and middle-income residents pay.

Georgia should establish an Earned Income Tax Credit (EITC). This credit would bolster the economic security of low to moderate-income entrepreneurs and small business employees. This is particularly important to Georgia's economic success because the majority of small businesses are solo enterprises, and the median income for self-employed individuals at their own unincorporated firms was just \$25,064 in 2018, according to the U.S. Small Business Administration.

Make the Expanded Child Tax Credit (CTC) Permanent

The expanded CTC can help reduce the financial burden on working families with children, which would increase disposable income that can be spent on goods and services provided by small businesses. This can in turn boost economic growth and stimulate job creation. In addition, the expanded CTC can help small business owners attract and retain employees who are parents. Offering family-friendly benefits like the CTC can help small businesses to compete with larger companies for talent and create a more loyal and productive workforce.

Quality jobs and essential benefits

A robust benefits infrastructure means access to affordable healthcare, paid family and medical leave, childcare and retirement savings. Without these support structures, small businesses cannot properly compete or contribute to their local and state economies in a meaningful way. Main Street small businesses still require policy solutions that will enhance their local economies, and therefore their own success. The following recommendations are ways to ensure small businesses can offer quality jobs and essential benefits.

Healthcare

Lowering prices for hospital visits, physician services and prescription drugs to keep costs stable for small businesses

- We recommend extending Medicare pharmaceutical drug inflation rebates that were made available under the Inflation Reduction Act to the private market, which penalizes drug manufacturers for raising prices faster than inflation. This will also discourage manufacturers from increasing prices in the commercial market to offset lower prescription drug prices negotiated by Medicare.
- The Georgia legislature should pass the “Lowering Prescription Drug Costs Act” (HB 343), which would require pharmacy benefit managers to calculate defined cost-sharing for insured populations at the point of sale and would require half of the value of those rebates to be passed along to Georgia patients on many commercial insurance plans.
- Stop abusive hospital pricing by banning predatory billing practices that are not disclosed and justified.

Expanding access to affordable healthcare coverage

- We encourage Georgia to expand Medicaid eligibility. Closing Georgia’s coverage gap would extend health insurance to more than 500,000 Georgians and create 56,000 new jobs.
- Make the premium assistance provided by the Inflation Reduction Act permanent, which has increased healthcare affordability for many entrepreneurs and Georgians alike.
- Repeal regulations that enabled health plans to not comply with the ACA, such as short-term plans and association health plans.

Paid family and medical leave

- We need a national paid family and medical leave policy to support small businesses that don’t have the resources to provide robust benefits. In the absence of a national program, Georgia must establish a state-run paid family and medical leave insurance program that would allow small business employees and the self-employed to access parental leave or to handle serious health conditions for themselves and family members. Such programs have been implemented in several states, and research has found they have not placed a burden on small businesses, allowing them to facilitate access to this benefit that small businesses typically cannot afford.
- These programs are strongly supported by small businesses. Small Business Majority has surveyed small business owners about national and state paid family leave programs for years, and our [research](#) has found they are strongly supportive of these programs.

- Paid leave has broad bipartisan support in Georgia, with [80-95%](#) of Georgians supporting paid leave across all circumstances.

Childcare

- Policymakers must implement policies at the national and state level that would help more working parents access affordable childcare, understanding that this benefit is essential to retaining a skilled workforce. This could include expanding and improving income tax credits for childcare expenses and subsidies for childcare providers.

Retirement

- We encourage policymakers to support federal and state efforts to establish publicly administered retirement savings ("Secure Choice") programs to help more small businesses and their employees access retirement plans. Additionally, we must allow self-employed entrepreneurs to access Secure Choice programs.
- Sixteen states have already passed laws to implement these types of programs, ensuring that millions of small businesses and their employees can save for retirement.

Workforce

- 74% of Georgia small businesses recently reported that they are likely to hire in the next six months; however, more than half of respondents say it's hard to find quality candidates and 44% say that jobseekers are expecting higher wages.
- Advancing Clean Slate policies at the federal and state levels will help ensure that small businesses can tap into an underutilized workforce comprised of justice-impacted individuals who have remained crime-free for a period of time for non-sexual and non-violent crimes.
 - Small business owners agree that Clean Slate policies will help boost labor recruitment. A robust 86% of respondents agree that Clean Slate policies will open a pool of job applicants that deserve a second chance, which will benefit small businesses in their efforts to hire and recruit employees.

Conclusion

I would like to leave you with a story of two business owners in our network. Matt and Elaine Weyandt are the owners of Xocolatl, a gourmet chocolate shop based in Atlanta. In their efforts to recruit and retain a talented workforce, Matt and Elaine offer an extensive array of benefits to their employees, including the coverage of 65% of healthcare premiums, and offer paid time off and parental leave, among other benefits.

Although these costs are a necessary investment to stay competitive in the labor market, they are more than willing to provide critical benefits to their employees, which became especially important during the pandemic. Matt and Elaine access health coverage through [Healthcare.gov](#) because it provides them with more affordable options. Finding access to quality and affordable healthcare may seem difficult these days, especially in Georgia, [considered among the 10 worst states for healthcare](#).

Small businesses need a modernized and robust benefits infrastructure that promotes wealth creation, financial security and quality jobs for those who do not work for large organizations and the self-employed. The policies outlined above are clear examples of programs that are essential to the recovery of small businesses, as well as their ability to compete with larger businesses. A healthy entrepreneurial ecosystem provides innovative pathways for women, people of color, veterans, immigrants, and those in rural communities to enter the American economy and build income and independence. We encourage policymakers to continue to support such policies to empower America's diverse entrepreneurs to build a thriving and equitable economy.

689 Chairman Smith of Missouri. Thank you, Ms. Shanklin. Thank you
690 to all the witnesses, and now we will proceed to question and answers.

691 First off, extreme policies definitely affect all working-class families,
692 small businesses, and farmers. Some of the extreme policies that our
693 counterparts, the Democrats, have proposed include Medicare for All.
694 Medicare for All would bankrupt Medicare as we know it. It would cost
695 \$32 trillion, and to put that into numbers that normal Americans might be
696 able to understand what \$32 trillion is, is if you spent \$43 million a day
697 since Jesus Christ was born, that is \$32 trillion, and that is a proposal that
698 the House Democrats have to bankrupt Medicare, for Social Security.
699 Those extreme policies are the policies that hurt working-class Americans.
700 The Green New Deal would end farming as we know it. That costs \$90
701 trillion according to economists. For everyday Americans, that is spending
702 \$121 million every day since Jesus Christ was born.

703 Those are extreme policies. Those are the policies that will bankrupt
704 this Nation. Those are the policies that will hurt working-class families,
705 small businesses, and farmers, and those are the policies that myself, as
706 chairman of this committee, will never allow to happen. I will also say that
707 \$3 trillion in tax increases on small businesses is supported by the other
708 side by expiration of the Tax Cut and Jobs Act. Several of you testified
709 about how beneficial they will be. If they expire, it will increase your taxes

710 \$3 trillion, so I appreciate the testimony. And also, we don't support
711 defunding the police.

712 Last year was the first year when U.S. businesses faced limitations in
713 the amount of research and development costs they could deduct. It was
714 also the first year where business interest deductions were more strictly
715 limited. Tax reforms, 100-percent expensing provision, was a major issue
716 of investment and growth. Unfortunately, starting this year, that expensing
717 provision will begin phasing out. As we look to strengthening our supply
718 chains and compete with China, I am interested in how these provisions
719 have affected your businesses. Can each of you please explain how R&D
720 expensing, interest deductibility, or 100-percent expensing have impacted
721 your operations, and would there be any detriment to your business if these
722 provisions were not addressed by Congress? Ms. Couch, we will begin
723 with you.

724 Ms. Couch. Thank you. I am going to touch on R&D amortization
725 and how that has affected my business. I was developing an app that would
726 help my clients and had to seek out an investor to fund the R&D regarding
727 the research and development that went along with the app. And he was
728 willing to do the investment because he was able to take the expense
729 immediately against income and other businesses that he owned. And so I
730 believe that amortization really limits investors to invest in companies and

731 startups and research and development on technical innovation, and R&D
732 amortization really hurts innovation and entrepreneurship overall for our
733 country.

734 Chairman Smith of Missouri. Thank you. Ms. Couch, you also raised
735 in your testimony, number three, I believe, was in regards to the 1099A.
736 And you said that that limit of \$600 has been around since 19 --

737 Ms. Couch. Seventies. I am not sure of the exact year, but --

738 Chairman Smith of Missouri. There have been no changes from
739 1970s.

740 Ms. Couch. Correct. So, 1099 NEC right now, which is issued to
741 subcontractors for their work, that began at a \$600 threshold and that still
742 holds true today, and I believe that needs to be raised.

743 Chairman Smith of Missouri. Thank you. Mr. Bergmann, how about
744 R&D or expensing or interest deductibility? How would that affect you
745 all?

746 Mr. Bergmann. Sure. Well, research and development is risky.
747 When we conduct a research project, we do not know the outcome. It could
748 be beneficial, it could yield, you know, something that adds value, or it
749 could be like setting fire to the money you invested. You just don't know.
750 That is why they call it research. So, you know, knowing that we can at
751 least expense 100 percent of these dollars gives me some mitigation of the

752 risk against my taxes. And for capital equipment, for purchasing capital
753 equipment, of course it is less risky, but there is still some risk. I mean, if
754 you want to expand into something like robotics, well, it is a trial-and-error
755 process, and, you know, you have no guarantee that that machine is going
756 to be fully productive at the time you turn it on. So being able to take some
757 of that risk away in the first year as an accelerated depreciation is an
758 enabler of taking that kind of risk to grow.

759 Chairman Smith of Missouri. Ms. Winton.

760 Ms. Winton. I can talk a long time about this, so I will try to be as
761 concise as possible. Starting with interest, I really appreciate the fact as a
762 small company that I can purchase equipment and I can expense it because
763 of the size of a company that I have. However, we have to talk about
764 supply chain. I am just one cog in the wheel, and my customers are
765 anywhere from a small mom-and-pop operation all the way to a
766 multinational corporation. And so, when you are talking R&D and you are
767 talking interest expensing, I am building capital equipment. I am building
768 that factory automation.

769 So, when my customers can't write off those expenses, then they are
770 not necessarily going to buy that equipment. They are going to push it
771 down the road, especially if they are a public corporation. If they are a
772 public corporation, at the end of the day, they are responsible to their

773 shareholders, and we are all shareholders. We all have 401(k)s, and I want
774 to make sure that those companies are making a profit because when they
775 aren't, my 401(k) is going down and my employees' 401(k)s are going
776 down. But at the same time, I need them to invest in that capital equipment
777 so that they have state-of-the-art facilities.

778 If any of you have ever gone to Mexico, you have gone to our borders,
779 you have gone to other countries, those factories are all state-of-the-art.
780 They are all factory automation. They are all equipped with robotics. It is
781 not just here in the U.S. It is everywhere. So, if we don't invest here in our
782 R&D, in our innovation, that is what sets us apart. That is what makes us
783 America. And so, companies have to have those incentives in order to buy
784 that equipment and to invest in research and development.

785 Chairman Smith of Missouri. Mr. Livingston.

786 Mr. Livingston. Thank you, sir. Being a small restaurant owner and
787 construction worker as I am, we really don't have a whole lot of research
788 and development that goes into our business. Along with that, any amount
789 of our stuff that is taxed and that we pay as a small business, being small
790 business owners, employing 50 percent of the American workforce as we
791 all are, 2 out of 3 of new jobs in the last 25 years have been given by small
792 business owners, which, in return, an increase on that would include pay
793 cuts, price increases for our customers, and fewer growth opportunities for

794 me as an owner.

795 So, with these guys that are talking the research and development
796 ideas and all that, I am a firm believer that needs to be a part of our
797 community. And like Mr. Ferguson, Kia manufacturer is there from our
798 area. If those items don't go into effect and those type of businesses can't
799 put forth effort in the research and development side of it to be able to grow
800 more, then, going back to small owners like me, it would hurt us. Losing
801 manufacturing businesses and large-scale items like that dwindle down to
802 hurt us. So, if they can't put in what they need to to be able to prosper and
803 grow, it trickles down to somebody as small as me in a town my size.

804 Chairman Smith of Missouri. Mr. Livingston, I know that you are a
805 small business owner. You have one restaurant is what you testified. You
806 used to have a couple. Your restaurant, is it a pass-through or a Subchapter
807 S or an LLC, or is a C corp?

808 Mr. Livingston. It is an LLC.

809 Chairman Smith of Missouri. LLC.

810 Mr. Livingston. Yes, sir.

811 Chairman Smith of Missouri. So being an LLC, 199A, which was
812 testified by Ms. Couch and a few others, is a huge, huge tax incentive that
813 expires in 2025 that would drastically affect your business because let's say
814 your competitor may be McDonald's, and it may be incorporated as a C

815 corporation and their tax rate would be 21 percent, but yours would be 39
816 percent if that expires. And I know restaurant owners have such a difficult
817 time, and they have such small margins. I hear that all the time from the
818 gentleman from Oklahoma since he is a restaurant owner himself or used to
819 be. So, would you say that 199A would be devastating if it expired for your
820 small business?

821 Mr. Livingston. Absolutely, for sure, anything that is going to
822 increase where we are. Like you mentioned, our margin is so thin. With
823 just cost of goods going up so high and being able to stay afloat and having
824 to drop our menu prices, our profitability has dropped drastically. So,
825 anything that comes through that charges us more is devastating.

826 Chairman Smith of Missouri. But that provision would benefit all the
827 C corporation restaurants --

828 Mr. Livingston. A hundred percent.

829 Chairman Smith of Missouri. -- if it expired because then you would
830 be out of business, and they would have more business.

831 Mr. Livingston. Absolutely.

832 Chairman Smith of Missouri. So, helping Big Business is not what we
833 need to do in tax policy. Ms. Shanklin, do you have words on those three
834 different items -- interest deductibility, hundred percent expensing, and
835 R&D?

836 Ms. Shanklin. So, on the first two, I will recuse myself just not being
837 a small business owner myself, but I will just say that our stance is that
838 199A tax provision helps the wealthy and should be targeted to the smallest
839 businesses that are low- to moderate-income.

840 Chairman Smith of Missouri. Ms. Shanklin, do you have suggestions,
841 policies that would help make 199A better targeted toward small
842 businesses?

843 Ms. Shanklin. I mean, when we think about low- to moderate-income
844 entrepreneurs, which really are the folks in our network, we have about
845 85,000 small businesses nationally in our network. The majority of those
846 have less than 10 employees or are solo entrepreneurs. So, the way that we
847 think about it is looking at the earned income tax credit and the child tax
848 credit, putting money back in the pockets so those can be allocated to
849 spurring local economies. But I can definitely send some more information
850 to the committee once I get back to the office.

851 Chairman Smith of Missouri. I definitely would appreciate any
852 suggestions.

853 [The information follows:]

854

855 Chairman Smith of Missouri. You know, I don't know of a restaurant
856 in this country that has only 10 employees or less, and, Mr. Livingston, how
857 many employees do you have at your one restaurant?

858 Mr. Livingston. Right now, 30.

859 Chairman Smith of Missouri. Thirty. I would consider you a small
860 business, and you should have the protections of 199A. So just a 10-
861 member cap may not necessarily be a good definition of a small business,
862 but we need to figure it out to make sure that we don't lose that provision
863 and that it best serves small businesses, and our Tax Code does not benefit
864 multinational corporations who are taxed at 21 percent and you are going to
865 be taxed at 39 percent. With that, I would like to recognize Ms. DelBene
866 for questions.

867 Ms. DelBene. Thank you, Mr. Chairman. First, I want to thank folks
868 for highlighting the R&D amortization issue that was created by the Tax
869 Cuts and Jobs Act. I am supportive of making a fix so that businesses can
870 immediately deduct their R&D expenses. Actually, Democrats passed that
871 fix out of the House in the Build Back Better legislation, and we introduced
872 bipartisan legislation actually this week to fix that issue. That said, we have
873 to do more as well and address the needs of families that helps our small
874 businesses and workers.

875 We have seen the incredible impact of the expanded child tax credit.

876 It cut child poverty in half the year it was implemented. When Republicans
877 passed the \$2 trillion tax bill, the Tax Cuts and Jobs Acts, they prioritized
878 tax cuts for the very wealthy individuals and for large corporations, and
879 working families were left behind. After the TCJA, that child tax credit at
880 that time left out a third of all children from the full benefit, specifically
881 children in the South who are some of the most likely to be left behind, like
882 in Georgia where over 40 percent of children's families did not receive the
883 full credit. Democrats fixed that in the American Rescue Plan by ensuring
884 that families who need it the most could receive the tax credit, and in doing
885 so, we cut child poverty in half. So, restoring this expanded benefit is
886 crucial to working families across the country but right here in the South.

887 Ms. Shanklin, when you provide stability for families, the effects can
888 be felt throughout the economy. And so I wondered if you could speak to
889 the impact that the expanded child tax credit had on small businesses.

890 Ms. Shanklin. Sure. Thank you, Congressman DelBene. So monthly
891 child tax credit payments actually offset inflation costs for working-class
892 families and kept small businesses afloat. This child tax credit created jobs
893 and encouraged entrepreneurship through several communities in Georgia.
894 Support from these tax credits put more into local economies, which, in
895 turn, increased economic activity to local businesses.

896 Ms. DelBene. Thank you. We know also there is overwhelming

897 bipartisan support for paid leave. I saw some folks in this room who came
898 in strongly supportive of paid leave. Over 80 percent of voters support paid
899 family and medical leave. In 2018, in my home State of Washington, the
900 other corner of the country, we implemented a paid leave policy that
901 enables employees to earn a minimum of 1 hour of paid sick leave for every
902 40 hours worked. Unfortunately, this policy is not the norm across the
903 country. Ms. Shanklin, I'm wondering if you can share some insight into
904 what paid leave is like here in Georgia.

905 Ms. Shanklin. Sure. Thank you for that question. So right now,
906 Georgia does have a paid leave program that covers State employees and
907 school employees, and that is only up to 3 weeks, which is not sufficient for
908 a lot of parents to take paid leave if folks are caregivers. You just never
909 know what the circumstance may be, so it is not sufficient. And it also
910 leaves out a huge sector of employers and employees that do not have the
911 capacity or infrastructure to offer those types of essential benefits, like paid
912 time off, paid family leave, paternal leave, et cetera.

913 Actually we did a 2021 Georgia poll of small businesses that over half
914 of small businesses in Georgia do support a State-run paid family and
915 medical leave program. This is really important because we see that paid
916 leave increases employee retention and employee morale. If you are able to
917 take time off of work, go do what you need to do to care for your family,

918 or, you know, have a child and come back, you have a job waiting for you.
919 So, we have seen through research that this has been a really positive policy
920 for small businesses, especially for those micro businesses that don't have
921 the financial capacity to offer essential benefits like their larger
922 counterparts.

923 Ms. DelBene. And what do you think the impact of a national paid
924 leave program would be?

925 Ms. Shanklin. I think it is going to spur economic opportunities for
926 more small businesses to start. You know, when you are able to tap into a
927 State-run program and take time off, that relieves the cost burden on the
928 smaller employer to not have to necessarily look at their overhead costs and
929 provide those benefits, but they can actually go to the State option. And,
930 you know, that is an opportunity if I am a small business owner and I don't
931 have to offer paid leave, then I can increase my wages. I can hire more
932 staff. I can expand my business into different locations.

933 Ms. DelBene. Thank you so much, and I yield back, Mr. Chairman.

934 Chairman Smith of Missouri. Thank you. Mr. Ferguson is
935 recognized.

936 Mr. Ferguson. Thank you, Mr. Chairman. I am going to start with a
937 little bit of what we just heard, and we have heard that research into more
938 subsidies for the workforce, whether it is childcare, whether it is housing,

939 whether it is Medicaid, will increase employment and opportunities. Mr.
940 Livingston, in your experience, would increasing Federal benefits and
941 increasing money from the government going to workers, would that drive
942 them back into the workforce?

943 Mr. Livingston. No, sir.

944 Mr. Ferguson. Would you explain to this committee the challenge that
945 you have week in and week out and the conversations that you have with
946 employees about why they don't show up?

947 Mr. Livingston. Yes, sir. I mentioned that in my statement because
948 their first comment would be they can make more to stay at home. You
949 know, I use this scenario and we are just good old country folks, and so if
950 you go to an animal park or you go to a Colorado State park, or anything
951 like that, the signs say do not feed the wild animals. And the reason why
952 they say that it is not because of the safety, sir. It is because you cripple
953 them and their ability to be able to fend for their self. And the more that we
954 are giving and the more that the government is giving to these people that
955 don't want to work anyway, we are crippling them as we would feeding a
956 wild animal. They are not able to do it on their own or make it on their
957 own. They are very dependent on the government, and the more that is
958 given, the more dependent they are getting. And so, no, no matter what
959 incentive you offer, they are not going to come back to work. Work is not

960 the incentive for them.

961 Mr. Ferguson. I want to move back to your construction business for
962 just a second. You did a very nice job of laying out what happens when
963 interest rates continue to go up as a direct result of inflation for you. Can
964 you talk about the number of new homes starts that you saw prior to
965 inflation versus where we are now and how that is affecting your business?

966 Mr. Livingston. Absolutely. I mentioned also that we averaged two
967 contracts a month where we were averaging five, six, sometimes 10
968 contracts a month. We would have 13 houses going at one time. Now, like
969 I said, we are around two. The inflation and the supply chains issues have
970 caused people not to want to buy a house because of the length of time.

971 Mr. Ferguson. So, we heard today that the answer to the housing
972 crisis is more LIHTC housing or renting apartments that are subsidized by
973 the Federal Government. Is that going to impact the workforce? Is that
974 going to build homeownership? Is that going to build personal wealth, and
975 is that the right way to get people into the housing market? I am worried
976 deeply about the younger generation being able to even afford a house the
977 first time the way inflation is driving the cost now, but how do you see
978 competition with subsidized rental versus home ownership?

979 Mr. Livingston. Again, we are crippling these people by giving them
980 this new home. The jobs or the amount of inflation and the interest rates

981 going up are driving people not to be able to afford these homes or afford
982 the home that they should have afforded for what they are working. But we
983 are here giving the people that don't want to work a house to sit in, and
984 there again, there is no incentive to go to work, as you mentioned, because
985 if the government is paying for their housing, and they are paying for their
986 food, and they are paying for everything that they do, they don't have to go
987 to work. They are sitting there being handed out everything that they have,
988 and then people like us that are having the work to take care of that is the
989 one that is getting hurt.

990 Mr. Ferguson. Mr. Bergmann, you have mentioned how important
991 research and development is. Talk about the number of ideas and products
992 that you are working on right now that you would not be working on when
993 your ability to expense research and development goes away.

994 Mr. Bergmann. Well, right now, our research and development
995 program is driving about 40 percent of my time, and scientists behind me,
996 and two of them are actually in a room with me, and many of our engineers.
997 I mean, we conduct that because we feel we need to and we need to take the
998 risk to do it. It is so new to me, Congressman, that I honestly haven't
999 considered what I would do if those deductions went away. I mean --

1000 Mr. Ferguson. Thank you, Mr. Bergmann. Mr. Chairman, I yield
1001 back.

1002 Chairman Smith of Missouri. Thank you, Mr. Ferguson. I would just
1003 like to remind all of the members of the committee and also the witnesses
1004 just to speak really close to the microphone so we can definitely try to hear
1005 as possible. Ms. Moore, you are recognized.

1006 Ms. Moore of Wisconsin. Well, thank you so much, Mr. Chairman,
1007 and I wish I had as much time as you have so I could go back to the first
1008 century when Jesus was born, but I don't. I wish I could ask each of you a
1009 question because you all have said things that are very, very worthy of
1010 response and inquiry, but my time is limited.

1011 Let me start out, Mr. Chairman, by asking unanimous consent to put
1012 something in the record. It is an article from Governing and was a study
1013 that was done on folks, and I did meet someone here from Clayton County,
1014 Georgia. It is a majority black county, and it was a study of 5 years when
1015 there was no public transportation in that county, and there was a real nexus
1016 between poverty, unemployment, those people who don't want to work and
1017 their inability to work because they didn't have transportation. And so,
1018 without objection, I would like to put that in the record.

1019 Chairman Smith of Missouri. Without objection, so ordered.

1020 [The information follows:]

1021

THE FUTURE OF COMMUNITY DESIGN

New Evidence Links Transit Cuts With Poverty and Unemployment¹

When bus service was eliminated for five years in Clayton County, in the Atlanta metro area, residents endured substantial increases in poverty and unemployment rates.

April 18, 2023 Jared Brey

In Brief:

- [Clayton County, Ga., saw poverty and unemployment rise during a five-year period](#) when it had no transit access to Atlanta, according to a new study.
- The study's findings support the "spatial mismatch" theory, which holds that poor transit access leads to fewer job opportunities and lower incomes for residents.
- Researchers say there are strong links between transit access and economic outcomes, with important differences in bus, rail and other transit modes.

In 2010, amid budget pressures stemming from the 2008 housing market crash and ensuing recession, Clayton County, Ga., canceled its bus service.

Clayton is a majority-Black county in the southern part of the Atlanta metropolitan area, with a poverty rate of almost 20 percent. It's not connected to the city by rail, and before 2010, bus service was its only major means of public transit. The buses cost about \$10 million a year to run and only collected about a fifth of that amount back in fare revenue, according to a [report](#) in the *Los Angeles Times*.

For the five years following the demise of the service, which was called C-Tran, Clayton County residents had no public transit access to Atlanta. MARTA, the city's larger transit service, began running buses in the county again in 2015. In the half-decade interim, the county endured "substantial increases in poverty and unemployment rates" which are explained by the loss of bus access, according to [new research](#) published last month in the journal *Urban Studies*.

The cancellation of bus service was a blow to Clayton County. For researchers, however, it was a rare opportunity to study the links between access to public transit and economic outcomes like poverty and unemployment, says Fei Li, an assistant professor in the Urban Studies Institute at Georgia State University and lead author of the paper. The circumstances provided a kind of "natural experiment," the paper says. It's often hard to isolate the economic effects of certain events, like the pandemic or natural disasters, because they happen over large areas and affect lots of communities in the same way. But in the case of Clayton County, the researchers were able to compare census tracts that initially had bus access and then lost it with demographically similar tracts that weren't affected by the cuts.

Li and her co-author, Christopher Kajetan Wyczalkowski, used a "difference-in-difference" method to observe how poverty and unemployment rates changed between 2010 and 2014 in different census

¹ <https://www.governing.com/community/new-evidence-links-transit-cuts-with-poverty-and-unemployment>

tracts. They found that “losing all bus stops in a census tract leads to a 5.1 percentage point increase in the poverty rate and a 4.5 percentage point increase in the unemployment rate,” according to the paper.

The findings explore two divergent but overlapping theories in urban research. One is known as spatial mismatch, which holds that lack of transit access limits access to jobs and puts low-income residents at an extra disadvantage. The other, residential sorting, holds that lower-income households tend to move to areas with better transit access over time. The Clayton County experience suggests that both phenomena could be at play, but shows stronger evidence for spatial mismatch, Li says. While it’s not possible to conclude exactly how the loss of bus access affected individual families, it’s likely that some residents lost access to existing jobs or job opportunities because of the cuts.

Especially for low-income people and communities of color, transit is “an essential part of the infrastructure, and for now it’s underprovided in most American cities,” Li says.

It can be tough to separate the effects of mismatch and sorting trends, but it’s really “a long-term/short-term question,” says Justin Tyndall, an assistant professor in the University of Hawaii Economic Research Organization. In the short term after service cuts, people lose access to jobs and opportunities; but over a much longer timeline, people tend to choose neighborhoods that suit their economic needs and that they can afford, Tyndall says.

Tyndall published a study in 2017 looking at how the temporary loss of the R subway line in New York City after Hurricane Sandy affected poverty and unemployment. His study found similar results to the Clayton County study, though the changes were smaller, possibly because New York generally has more transit options.

“Reductions in transit service are definitely harmful to economic outcomes. In these cases, people have already made location decisions based on the assumption of transit access,” Tyndall says.

The mode of transit service matters though. While poor families tend to live closer to bus service, the effects are reversed with flashier and more expensive services like urban light rail, Tyndall says. Higher-educated and higher-paid workers tend to congregate around light rail-accessible neighborhoods, which raises employment rates — and rents — in those areas, while lowering poverty. But the displacement impacts of light rail amenities can actually reduce overall employment across a wider area, by pushing lower-income people to neighborhoods with worse transit access, Tyndall [has found](#).

In general, there’s strong evidence from a variety of research fields that transit access supports good economic outcomes, and that cuts to transit service are economically harmful. It’s important to highlight evidence of those links as U.S. transit agencies face some of their most dire financial challenges in years, Li says.

“This is a hard time for transit overall,” Li says. “I don’t think we can afford as a country or a region to have public transit fail because of the pandemic. I think that will have really long-term consequences.”

1022 Ms. Moore of Wisconsin. Listen, Mr. Chairman, you know, it is so
1023 rare that I agree with you on things.

1024 [Laughter.]

1025 Ms. Moore of Wisconsin. I will have to say that in your opening
1026 remarks that went on for quite some time, you did make a statement right
1027 off that said that investment in the workforce is what we ought to be doing.
1028 And I guess I am going to ask maybe Ms. Winton, Mr. Livingston, and Ms.
1029 Shanklin, some questions. For example, the government, like I noticed in
1030 Georgia, Georgia is one of the places that didn't expand Medicaid, so that if
1031 you make, you know, say \$13,900 a year if you work, I don't know how
1032 much you pay people, Mr. Livingston.. I don't know whether you hire
1033 people full time -- I doubt it -- in the restaurant business.

1034 So if you deny those people, like we are planning to here in this
1035 country in the 118th Congress, have an earned income tax credit that has
1036 been, you know, pinned to the chain CPI, cut off the child tax credit, which
1037 is non-refundable so you have to earn a certain threshold of money before
1038 you can access it, no healthcare, healthcare cuts, transportation problems.
1039 Fifty percent of Americans are rent burdened, which means that they pay
1040 more than a third of their income on rent, which really increases the
1041 possibility of homelessness and so forth.

1042 So, I am just wondering, you know, if you, Mr. Livingston, could

1043 subsidize your employees with these benefits once we cut them off. You
1044 know, you said to Mr. Ferguson that we are just giving these people stuff,
1045 and I am wondering do you provide healthcare for these people? Do you
1046 provide paid medical leave? Do you provide childcare for them? Do you
1047 provide transportation? These are the things that we provide so that they
1048 can work for you, and so I am wondering if you are prepared in your
1049 business model to provide these things for your workers once we cut them
1050 off. "Yes" or "no."

1051 Mr. Livingston. No, ma'am, I provide them a job, not transportation.

1052 Ms. Moore of Wisconsin. Thank you for that honest, honest answer.

1053 Ms. Winton, I was wondering, I am so proud of you and your husband. I
1054 just had a chance to chat with you in the hallway, how you started it with
1055 two little babies, your company, 26 years ago. They are talking about
1056 cutting off all the energy credits. I had a birthday a couple of days ago. I
1057 have lived long enough to remember my first asthma attack when I was
1058 shoveling coal into the furnace. Do you think that the next generation of
1059 your company won't benefit at all from some of the clean energy and clean
1060 technology, or that we are going to be using the same sort of technologies
1061 that we use today, the \$180 million that is coming to Georgia. Do you not
1062 want any of that money?

1063 Ms. Winton. So, I am going to answer first that I think that healthcare

1064 is a right not a privilege, and that since I had probably three employees, I
1065 started providing healthcare. I would love an off-conversation because I
1066 know I don't have time, but I think that there is bipartisanship around
1067 healthcare and --

1068 Ms. Moore of Wisconsin. How about clean energy since my time is --

1069 Ms. Winton. So yeah, so clean energy is a long conversation. This is
1070 not a "yes" or "no" answer. I am totally for clean energy. However, the
1071 things that are being done now in the bills don't make sense.

1072 Ms. Moore of Wisconsin. Okay. Very good. I just want to ask you
1073 with my remaining time, Ms. Shanklin, could small businesses make it
1074 without government work support?

1075 Ms. Shanklin. I am going to go back to that statistic that I mentioned
1076 in my testimony, that the majority of businesses in Georgia, 99.6 percent,
1077 are solo enterprises or micro businesses. That is who we are talking about
1078 here. They do not have the access to fair competition or providing essential
1079 benefits for their employees, for whatever reason. What we are trying to
1080 say here is that these types of programs, when you have access to quality
1081 and affordable healthcare, you are going to go to work. If you can go to the
1082 doctor's office and get your checkup, you are not going to have to go to the
1083 hospital 3 months down the road and pay an exorbitant hospital bill. So, we
1084 are talking about having access to quality services that are necessary for

1085 entrepreneurship.

1086 Ms. Moore of Wisconsin. Thank you for that because I have noticed
1087 that Georgia has the highest unhealthy people in the country, and so maybe
1088 that is why they don't come to work. They don't feel good. I would yield
1089 back.

1090 Chairman Smith of Missouri. Thank you, Ms. Moore. I recognize
1091 Mr. Collins for any questions.

1092 Mr. Collins. Thank you, Mr. Chairman, and I guess I kind of want to
1093 play off a little bit about some of your comments and some of Mr.
1094 Ferguson's comments, and also reiterate the fact that in my opening
1095 statement, I said I don't think we have a tax problem, we have got a
1096 spending problem in Washington, D.C. But after listening to the witnesses
1097 up here, it sounds like we are going to have a tax problem coming up if
1098 these tax incentives are set to expire, and I just kind of wanted to hit off of a
1099 few of them real quick, maybe an example or two. How many people, Ms.
1100 Couch, do you have that take advantage of that 199?

1101 Ms. Couch. I have 200 clients, and I would say that 90 percent of
1102 them take advantage of 199A, 90 percent of 200.

1103 Mr. Collins. And, Mr. Bergmann, on the R&D tax credits, are any of
1104 the machines in here eligible for that?

1105 Mr. Bergmann. Yes, I mean, that robot. You walked under a tower.

1106 That room is full of machinery that is dedicated to our materials research
1107 program.

1108 Mr. Collins. And I know this might be a simple, crazy question, but
1109 would you say people had to put those machines together and got paid to do
1110 that?

1111 Mr. Bergmann. Yes, sir, many contractors.

1112 Mr. Collins. And since that money stayed in the private sector out
1113 here, say floating around 7 times, would have been a whole lot better than
1114 you sending that money to the Federal Government to where they spend it
1115 once.

1116 Mr. Bergmann. I mean, yes. You know, we spend a lot of local
1117 money.

1118 Mr. Collins. And, Ms. Winton, on the 163(j), do you have any
1119 example for that, or can you expand on that just a little bit?

1120 Ms. Winton. On the interest expensing?

1121 Mr. Collins. Yes, ma'am.

1122 Ms. Winton. Yes. So, our sales cycle has definitely lengthened. It
1123 takes us anywhere from 6 months to 5 years to work with a customer to sell
1124 them capital equipment. And so those budgets that are put in place where
1125 we are basing our cash flow and we are basing our employment on, you
1126 know, how many people we are going to employ and how much equipment

1127 we are going to buy, how much we are going to help the community, what
1128 our charitable contributions are going to be and so forth, based on those
1129 budgets. And so, if they can expense equipment, our budget is going to be
1130 pushed down the road, and I am going to have less money to give to my
1131 employees, to their families for healthcare subsidies, for, you know, the
1132 local theater that we, you know, we donate money to. It just goes
1133 throughout the community.

1134 Mr. Collins. And, you know, I think I would like to follow on that
1135 because so many times businesses, we show paper profits, but we don't
1136 have the actual cash there, and taking away credits like that take away your
1137 cash. The IRS doesn't take a credit card from you. You guys send them the
1138 cash. Thank you for that. That is good.

1139 Mr. Livingston, I noticed that you were talking about the R&D credits.
1140 The bonus depreciations don't directly affect you, but in your open
1141 testimony, you said that your supply chain had been affected where your
1142 deliveries were cut down to one and two deliveries a week instead of on a
1143 need basis. And I would submit that that is due in part because of a lot of
1144 the bonus depreciation is being taken away because you can't get
1145 equipment. And a lot of these small business, especially in transportation,
1146 are getting eat up by the IRS because they are having to go back and recoup
1147 their depreciation.

1148 The other part of that I would really like to add to what Mr. Ferguson
1149 said, is just the fact that when the government gives out programs that
1150 incentivize people to stay at home, it directly affects you because you have
1151 to match that or better than that to get them to come to work, but you
1152 shouldn't be in competition against the Federal Government to employ
1153 people. And, Ms. Shanklin, I had a question. I couldn't hear you right. Did
1154 you say you were a small business owner?

1155 Ms. Shanklin. I said I was not a small business owner. I am here as
1156 an advocate on behalf of small businesses.

1157 Mr. Collins. So, you have never been in small business as an owner?

1158 Ms. Shanklin. No.

1159 Mr. Collins. Okay. All right. You said government programs offset
1160 inflation for some families, and I would submit that the government gets
1161 that money from the private sector, and if the private sector kept that
1162 money, they could sure best spend it a whole lot better than the
1163 government. With that, Mr. Chairman, I yield back. Thank you.

1164 Chairman Smith of Missouri. Thank you. Mr. Beyer is recognized.

1165 Mr. Beyer. Mr. Chairman, thank you very much, and I am really
1166 grateful for you all coming. I have been fascinated by the stories and
1167 grateful for them. I specifically wanted to thank Ms. Couch for making the
1168 point that business income is different from business owners' income. I

1169 have been trying to make that point for many years, and I love being able to
1170 keep the money in the business where we can grow the business. And I
1171 also want to point out all those expirations of tax cuts, they were all built
1172 into the Tax Cuts and Jobs Act, so please don't blame us for their
1173 expirations.

1174 Ms. Moore of Wisconsin. Yeah.

1175 Mr. Beyer. And we are trying to extend many of them, too. For
1176 example, the American Investment Manufacturing Act, which is Adrian
1177 Smith and Joe Morelle, the American Innovation R&D Competitive Act
1178 with my friends, Ron Estes and John Larson. I haven't looked at the
1179 permanent expensing that Jodey Arrington is doing, but I like the idea of
1180 the permit expensing. These are all really good things. And with respect to
1181 my friend the chairman, I think jumping from a small group of people, a
1182 small handful of people that want to just defund the police, is not fair to
1183 make that equivalent to the rest of us --

1184 Ms. Moore of Wisconsin. Right.

1185 Mr. Beyer. -- the vast majority who want to invest in the police, and,
1186 yeah, so in any case. And then also, just for the record, with all the doom
1187 and gloom that is out there, and I know there are many people suffering, but
1188 the Bureau of Labor Statistics reported last month that prices measured by
1189 the CPI went up one-tenth of a percent in March, down from four-tenths of

1190 a percent in February. We are on our way back to 2, 2-and-a-half percent.
1191 Sooner the better. The job market, also brisk pace: 236,000 jobs in March.
1192 Now we have unemployment at 35. Black unemployment, which hit an all-
1193 time low at the end of the Trump administration, is now at an all-time/all-
1194 time low at 5 percent. And the economy has added 12.6 million jobs in the
1195 last 2 years, thanks to the CARES Act and the American Rescue Plan and
1196 the Infrastructure Plan, et cetera. That is more than President Bush,
1197 President Clinton, President Bush, President Obama, President Trump.
1198 None of them got anywhere near 12 million jobs.

1199 So let me move on finally. For the record, I am a small
1200 businessperson, first ownership in 1978. So, for 49 years, I have been
1201 managing people, thousands of people, and I can't remember more than one
1202 or two people that didn't want to work. We start with the assumption that
1203 everybody gets up in the morning wanting to do a pretty good job. So, Ms.
1204 Shanklin, I come back to you. Can you make the point again about why a
1205 Federal program, not burdening small businesses, but a Federal program for
1206 paid leave, since we are the only industrialized country in the world that
1207 doesn't have one, how that would be good for our businesses?

1208 Ms. Shanklin. Thank you, Congressman Beyer. Paid leave is an
1209 essential benefit that all employees have. I was not a small business owner,
1210 but I have worked for a small business. I served tables for years at a

1211 restaurant in my local community. I didn't have access to health insurance.
1212 I had to pay out of pocket, and when I took time off, sometimes my job was
1213 in jeopardy because I missed shift. So, I bring that back to say that paid
1214 leave is a policy that improves workforce retention. It improves job
1215 morale. Folks want to come back to work. Folks want to pay their bills.
1216 They want to invest in local communities.

1217 Paid leave is necessary for entrepreneurship. We heard from this
1218 gentleman here that he doesn't offer those benefits. What would happen if
1219 there was a State-run program or a Federal program that folks could tap
1220 into? They would be able to take time off of work and come back to work
1221 and not stay at home. So, I will finish in saying that paid leave is necessary
1222 for folks to start jobs, for folks to sustain jobs, and for entrepreneurs to
1223 really make a difference in this country.

1224 Mr. Beyer. Thank you, Ms. Shanklin, very much. Also, I just wanted
1225 to just add, the first 37 years or something of the family business, we didn't
1226 have paid maternity or paternity leave, and we put it in in 2010, I think.
1227 And it is been really wonderful because it has been able to keep our young
1228 women, who would tend to have a baby and leave and we would never see
1229 them again, stay for the maternity leave and then come back, and it has
1230 been really good for us. With that, Mr. Chairman, I yield back.

1231 Chairman Smith of Missouri. Thank you. Mr. Schweikert is

1232 recognized.

1233 Mr. Schweikert. Thank you, Mr. Chairman, and I know the acoustics
1234 in here can be a little bit difficult. Forgive me, it is one of those moments,
1235 and I want to get it off my chest. When we talk about expensing, do
1236 understand, my brothers and sisters, expensing in many ways has a timing
1237 effect. Instead of buying a piece of capital equipment and depreciating it
1238 over time, you just take it on the first. It is a timing effect. It is not a tax
1239 giveaway because the model basically says you buy a piece of capital
1240 equipment, your cycle time gets tighter. I bought this. Well, instead of
1241 waiting 7 years and then replacing the piece of a capital equipment because
1242 it is fully depreciated, I might do it next year and the year after that, another
1243 one, another one, because of my competition.

1244 We were actually seeing in the data models that productivity was
1245 going up and tax receipts were going up because we had expensing, and it
1246 turns out it is the same thing on R&D. Now, we know there is sort of an
1247 extortion game, which is sort of insane because my Democratic colleagues
1248 will say they also agree on the R&D, but then give us something. But it is a
1249 timing effect. It is not a deduction because it is something you would
1250 depreciate it out, and if it increases the productivity cycle time, workers get
1251 paid more. We as a society get more productive. So please, there is a
1252 difference between a tax cut and just something where you do to improve

1253 cash flow and then the capital cycle.

1254 Ms. Winton, I actually have a real interest because one of the common
1255 themes we were getting in testimony and those things is labor, workers.
1256 For you, you have someone knock on your door. What does it take for you
1257 to train them, get them in part, but how available is that talent to you right
1258 now?

1259 Ms. Winton. So right now, you are looking at a facility that is a great
1260 example because I have two open machinist positions, and I am struggling
1261 to find people with the right skill set. So right now, in manufacturing, we
1262 have a lot of open jobs, and we are going to have even more in the years to
1263 come, but unfortunately, we have a mismatch of skills. And so here in the
1264 State of Georgia, I am proud of our technical college system. I am proud of
1265 our apprentice programs, the different things that we are doing. We are
1266 committed as a company. We have interns and we have apprenticeship
1267 programs. But in answer to your question, I am having a really hard time
1268 with people coming in the door who think they are qualified for the
1269 position, but they are not, and that is due to the 10 years that we stopped
1270 investing in the technical education of our country.

1271 Mr. Schweikert. Mr. Bergmann, same sort of question. Talk to me
1272 because, look, I am from the Phoenix-Scottsdale area, and so, you know,
1273 we are one of your big competitors, you know, with CNC, though I was

1274 looking for your 3D printers, and the biggest complaint I get from them is
1275 actually not access to credit. It is access to people who will just show up
1276 and then learn the profession.

1277 Mr. Bergmann. Well, that is true. I mean, it was worse. I mean, after
1278 COVID, we really struggled to fill the skilled jobs, and my human resource
1279 manager was working longer than anyone else in the company just sifting
1280 through resumes. People weren't showing up for interviews. It was really
1281 bad, but it has gotten better. One of the things that we had to do was
1282 recalibrate our benefits and our pay, and that helped. Going to flexible
1283 work schedules, that helped just to make us more competitive.

1284 Mr. Schweikert. In many ways, also, you just answered for our
1285 witness from the left, leave, and those things are just a function of salary. I
1286 am going to pay you less if I give you these benefits, and you actually had
1287 to recalibrate your benefit package. Obviously, it probably affected salaries
1288 long term to get people. Just one of our concerns is we can get some of the
1289 Tax Code right, we can get some of these mechanics right, but we are
1290 actually seeing all up and down, whether it be the construction industry,
1291 someone who can run a CNC machine, where are the people? What has
1292 happened out there?

1293 We know there is something very uncomfortable in the data on young
1294 males sort of disappearing from the labor force. And if you ever have an

1295 insight, please, send it our way because it is something we are all struggling
1296 with of what is actually going on in our society. And with that, Mr.
1297 Chairman, I yield back.

1298 Chairman Smith of Missouri. Thank you. The gentleman from
1299 Oklahoma, Mr. Hern.

1300 Mr. Hern. Thank you, Mr. Chairman, for holding this hearing today in
1301 the Peach State. I would also like to thank the witnesses for being here
1302 today. You know, as a small businessman and job creator for over 34 years
1303 before coming to Congress 4 years ago, I can truly understand your pain
1304 and what you are experiencing. As my friend, Congressman Collins, said, I
1305 feel like I should be at your table instead of mine. There is a famous
1306 country song and a great line that comes from that, "The interest rate is up
1307 and the stock market is down," and it is not getting any better any time
1308 soon. We just heard this morning that interest rates are going up again to
1309 try to tame the inflation.

1310 Americans are hurting. Bad fiscal and monetary policy has fueled
1311 record high inflation, in turn causing the Fed to raise interest rates in an
1312 effort to curb inflation. The Fed will continue to raise interest rates until we
1313 get our inflation problem under control. That means more pain is on the
1314 horizon. Regardless of what anybody wants to say in a political
1315 environment, when you talk to the economists, you read, they said this is

1316 going to go on at least into 2024. At the earliest will it go away then.

1317 When interest rates rise, businesses pay more in interest, and the cost
1318 of capital rises. This makes it harder for businesses to access capital
1319 markets to expand and grow. And just when you thought that the current
1320 market conditions for investment couldn't get worse, it comes at the perfect
1321 storm. A necessary provision allowing companies to deduct interest on the
1322 investments they make was limited even further, increasing the tax costs
1323 and investment and pushing up the cost of capital that will minimize capital
1324 and formation now and into the future. The stricter limitation on businesses
1325 will fall on the American worker in the form of lower wages and
1326 unemployment.

1327 Ernst & Young projects just this past month that over the next 10
1328 years, if the interest limitation deductibility is not repealed, 467,000 jobs
1329 will be lost, employee compensation will be reduced by \$23.4 billion, and
1330 the GDP will fall by more than \$43.5 billion. That was Ernst & Young, not
1331 somebody on Capitol Hill. Everyone on this committee should be
1332 concerned about the long-term effects of the stricter limitation on interest
1333 deductibility as it makes the U.S. less competitive in the global
1334 marketplace, as we have heard from our witnesses. Twenty-six OECD
1335 countries use earnings before interest tax depreciation amortization,
1336 otherwise known as EBIDTA, as an earning-stripping limitation. Zero

1337 countries in the OECD use the new U.S. EBIDTA-based.

1338 Friends, this is not an economic issue. This is a national security
1339 issue. How can we expect to compete with China when we have made
1340 investing in the U.S. more expensive and less desirable? We must keep
1341 borrowing, investment, and economic growth here in the United States
1342 because the incentive to borrow and invest abroad is more attractive than
1343 ever. I am happy to join my colleagues, Adrian Smith, Joe Morelli, and
1344 Brad Schneider, in introducing our bipartisan solution.

1345 Ms. Winton, as a manufacturer, can you explain to this committee, and
1346 I know you have talked out this a lot, why and how the increased limitation
1347 on the interest deductibility and the rising interest rates are harmful to your
1348 business, and how it has impacted your decision-making process as CEO?

1349 Ms. Winton. So, my business is not any different than the
1350 government. So, if you look at your government budget, the increase in
1351 interest rates is causing havoc, right? It is taking away from other things
1352 that you need to be spending that money on and increasing debt. But unlike
1353 the government, I can't operate in the red and my customers can't operate in
1354 the red, so we have to cut somewhere, so we have to look at where we are
1355 going to cut. And so, idealistically, you know, I would like to say it is not
1356 capital equipment and investment, but that is not true.

1357 So, you have to have your workforce. You have to have certain

1358 things. So basically, you are going to cut sales and marketing first, which is
1359 the worst thing to cut because it is what, you know, helps you grow, and
1360 then you are going to cut capital equipment. And as a capital equipment
1361 manufacturer, that hurts me, which hurts my people and hurt the economy
1362 at large and my community.

1363 Mr. Hern. I just want to say, and Congressman Collins alluded to this
1364 about being a small businessperson, I tell people in Washington, D.C., you
1365 never have been a small business person until you are the last one to get
1366 paid. You pay everybody else first. You all wouldn't be sitting here talking
1367 to us if you hadn't figured out how to survive and take care of your people.
1368 My Democrat colleagues up here that have never been in business would
1369 like to think that you abuse your employees and somehow, they still want to
1370 come to work every day. It is just a falsehood. And somehow, they think it
1371 is also the solution that the Federal Government compete with you in your
1372 ideology.

1373 My colleague next to me has been a very successful businessman for a
1374 long time. He just told you how he became successful. He adapted and
1375 adopted new policies along the way, so his people were better taken care of,
1376 and I applaud him for that. That is the true businessperson, somebody who
1377 has understood that it is not the Federal Government's responsibility to take
1378 care of your employees. It is you as a businessperson and you will fail, and

1379 it is not the job of the Federal Government to help you survive if you abuse
1380 the benefits you give your people and you don't compete.

1381 That is the true nature of the American Dream, of the free market
1382 capitalism, is that you take care of your people, or you don't survive. And
1383 we shouldn't protect or take care of those business owners or business
1384 leaders who don't take care of their people. It is the one thing you can do
1385 differently, but the Federal Government gets involved, they disrupt the free-
1386 market principles that made this a great Nation. I yield back.

1387 Chairman Smith of Missouri. Thank you, Mr. Hern. I recognize Mrs.
1388 Miller.

1389 Mrs. Miller. Thank you, Chairman Smith, and thank you, Ranking
1390 Member DelBene, and thank you all for being here and for allowing us to
1391 come to your beautiful State. It is gorgeous out there. I really appreciate
1392 hearing all your stories. It means so much as an American to hear how we
1393 make the American Dream happen and the challenges that you have and
1394 how Congress needs to hear these challenges because so many times, when
1395 you see the policy that comes out of Washington, D.C., you wonder if they
1396 have ever had to sign the front of a paycheck, if they have ever had to pay
1397 everybody else first before they can take anything home.

1398 Ms. Couch, thank you so much for being here today. Your experience
1399 helping the small business clients to navigate the difficult IRS is incredibly

1400 important. Republicans in Congress have attempted to simplify the Tax
1401 Code, especially in the Tax Cuts and Jobs Act. We also know that there is
1402 more work that needs to be done. In the American Rescue Plan spending
1403 package, the Democrats forced through Congress, there was a little-noticed
1404 provision which substantially lowered the threshold for payers to receive
1405 the 1099-K Form.

1406 I have worked on this for 2 years, fighting to repeal this. We even
1407 managed to get the IRS to realize and acknowledge the imminent disaster
1408 they were about to cause because of the implementation so held it off for
1409 another year. And, you know, if the IRS decides not to collect more taxes,
1410 there is a reason. It is sort of like sugar. One you get a taste of sugar; you
1411 just want more and more. So, I am downsizing my house. I have got a
1412 Peloton sitting in the garage. I have got two or three sets of skis that my
1413 kids outgrew, a drum set, all kinds of stuff, so I am going to have a garage
1414 sale. Does that make me a small business? Gosh, I do still have the receipt
1415 for that Peloton, so that is kind of complicated a little bit, too, but, eh, the
1416 drum set and skis, I want to move them onto somebody that can use them.
1417 Can you explain the burden that taxpayers will face because of this
1418 threshold change?

1419 Ms. Couch. Yes. So, the threshold change is really talking about
1420 receiving payments through companies like Venmo and PayPal, and how

1421 when you sell your Peloton and someone marks that as a business
1422 transaction when it really is not a business transaction. It is just a garage
1423 sale. You are going to receive a 1099-K that you will have to report on
1424 your tax return saying that you received \$800 for your Peloton. Now you
1425 can deduct against the basis for the Peloton, but you probably don't have the
1426 receipt for the Peloton or proof that you purchased it still in your
1427 possession. So, there is going to be a lot of taxable income that is going to
1428 have to be reported on tax returns that is not valid or just to report.

1429 Mrs. Miller. It is really hard. Mr. Bergmann, thank you for hosting us
1430 here. Our very first hearing was in West Virginia, and I know the work that
1431 you all went in your company to provide us with this wonderful setting.
1432 Thank you so much. My family is in their 3rd generation of a business. I
1433 married my husband. He was in the Army. We came home. He went to
1434 work at 6:30 in the morning, came home at 10:00 at night and talked to his
1435 dad for an hour. I understand. Our sons are now in the business. It was
1436 interesting a year or so ago when my son made the comment, you know, we
1437 had an employee come up to us and say I think you put too much in my
1438 paycheck. That is directly from the Tax Cuts and Jobs Act, and it was
1439 really great to hear. Overall, how has your company been able to grow and
1440 invest in itself due to the tax changes in the TCJA?

1441 Mr. Bergmann. Well, the accelerated depreciation was really

1442 important because we knew we had goals in mind of capabilities we wanted
1443 to add. And when that act was passed in 2017, I think this room had seven
1444 CNC machines and we had zero 3D printers. And since that, I think by
1445 2021, we have doubled that to 22 CNC machines in this room as well as
1446 some other experimental machines and processes that I don't think we
1447 would have tried.

1448 Mrs. Miller. Well, in my home State of West Virginia, we have a lot
1449 of capital-intensive industries because of extraction and manufacturing.
1450 And if the benefits of the TCJA, such as the interest deduction, immediate
1451 expensing and ability to deduct the R&D, were going to expire, what would
1452 you say that would mean for your business and your employees?

1453 Mr. Bergmann. Well, I mean, I am not going to let anyone go because
1454 I believe in my workforce, right? We would have to live with lower profits,
1455 and we would have to adjust our plans, you know. First, we would have to
1456 see if these are permanent, but if they become a reality, then we would have
1457 to adjust our strategy accordingly.

1458 Mrs. Miller. It is what you in business. I would yield back my time.
1459 Thank you.

1460 Chairman Smith of Missouri. Thank you, Mrs. Miller. Ms. Tenney is
1461 recognized.

1462 Ms. Tenney. Thank you, Mr. Chairman, and thank you, Ms. DelBene,

1463 and all of our members for being here, and to our Georgia hosts. We really
1464 appreciate you for being here and also for giving Mr. Bergmann a day of
1465 manufacturing production. We appreciate that.

1466 Look, I am a small business owner. I am one of the few former
1467 lawyers on the panel. I was a partner in my firm, thought I knew
1468 everything like most lawyers do, until I actually had to run our business,
1469 which was really challenging. I ran a dying business in a dying economy
1470 while I took care of my son who was very young and my parents who were
1471 in their final years and very ill. So, I know what it is like to run a business
1472 in difficult times and in a difficult economy, which one of the most difficult
1473 economies in the Nation is the State of New York, which is where I am
1474 from.

1475 And like so many small business owners, when I got to government, I
1476 think there is a great misunderstanding between -- maybe it is our parties or
1477 people who are in business or not -- and that is that there is somehow a
1478 hostile relationship between employees and employers. And as a small
1479 business owner, I can tell you every one of our employees is like a family
1480 member. They are a jewel to us. They are so valuable, and we want to give
1481 them everything we can.

1482 And one of the things our business in a very rural community did from
1483 the very beginning is we provided healthcare. We provided family leave.

1484 We provided for 401(k) and all the things we could do to be competitive
1485 and to give our employees an edge when many of them were farmers and
1486 didn't have those opportunities because we know farmers don't have access
1487 to many of those things, and my family members were farmers, too.

1488 Ms. Couch, I really appreciate your discussion of 199A. I have been
1489 to hundreds of businesses or heard from hundreds of business, almost
1490 entirely small businesses in my community. And I don't know where the 4
1491 percent figure Ms. Shanklin is coming from the 199A deduction, but almost
1492 every one of them took advantage of it, and 100 percent of them, regardless
1493 of party, told me that the Tax Cut and Jobs Act were the best thing that
1494 happened to them in 30 years as business owners in the State of New York.
1495 So, we had to do that through, unfortunately, reconciliation, which is a
1496 tough process.

1497 But I wanted to talk about the concept of mandating family leave,
1498 healthcare, and the impact that has on the voluntary aspect of being
1499 competitive, and maybe ask you first, Ms. Couch, I like the incentive-based
1500 program because, guess what? Now that we have mandates on healthcare,
1501 on family leave in our State, all of our healthcare is much more expensive,
1502 our family leave is more expensive, and we have a harder time getting
1503 employees to work. So, I wondered if you could just very briefly from a
1504 tax perspective tell us your insight on that.

1505 Ms. Couch. So, to mandate the family medical leave, you know, I see
1506 so many small business owners who give this benefit without being
1507 mandated to do it, and to put an additional burden on small business
1508 owners, you know, by mandating them give certain amounts of time off is
1509 just unrealistic and a burden that some business owners will not be able to
1510 withstand.

1511 Ms. Tenney. Mr. Bergmann, you don't have a family leave policy
1512 mandated by your State, but do you have one with your company, and what
1513 would be the impact on that?

1514 Mr. Bergmann. It has been already said that family leave is important
1515 for, you know, young families that are having children, but I am convinced
1516 that the marketplace, when you are trying to hire and grow, the marketplace
1517 is going to take care of itself. And so, if you do not offer a competitive
1518 benefits package and a good, safe, attractive place to work, you are going to
1519 go out of business, so I don't know how much extra guidance we need. It
1520 feels like it will take care of itself, or you won't survive.

1521 Ms. Tenney. Thank you. Ms. Winton, you said, "Unlike the
1522 government, I cannot operate in the red," but I would like to allude and kind
1523 of put this together with what Mr. Collins said. The government is the
1524 taxpayers. That is our money that goes to government, and the government
1525 decides where our money goes. Don't you think that, like Mr. Bergmann,

1526 that maybe a competitive sort of a hybrid model would be better than
1527 mandating some of these issues in your workplace?

1528 Ms. Winton. I think it is an issue-by-issue basis. I don't think that we
1529 can talk about them all at once. I can say from personal experience, you
1530 know, we talked about I have offered healthcare, and it was always
1531 increasing in double digits, but when Affordable Care Act passed, I know
1532 that last year, I had a 38-percent increase in my healthcare costs, and I can't
1533 continue to sustain that. So, my fear is if you mandate, what does that
1534 mean as a small business owner. Does that mean that I may be paying even
1535 more than I am paying now?

1536 Ms. Tenney. Thank you. I appreciate that. I think my time has
1537 expired, but thank you so much, Mr. Chairman. Thank you to the
1538 witnesses.

1539 Chairman Smith of Missouri. Thank you, Ms. Tenney. Mrs.
1540 Fischbach is recognized.

1541 Mrs. Fischbach. Thank you, Mr. Chair, and I want to thank all of you
1542 for being here today because this is a critical part of our job is to be here
1543 listening to folks from across the country, not only from our district, but
1544 hearing people from our district and understanding better as we go back to
1545 D.C. And, you know, over the past 2 years, we have watched inflation, we
1546 have watched more supply chain issues, you know, we have watched the

1547 workforce issues, and then that was on top of the pandemic. And, Mr.
1548 Livingston, I know that the restaurant industry has had a harder time
1549 recovering than a lot, and I won't say anyone's completely recovered, but it
1550 has had a harder time. And you were asked some very pointed questions
1551 about your employees and how much you paid, and I wanted to give you an
1552 additional opportunity to respond to that.

1553 You know, I waited on tables for years during college and when I was
1554 younger. I probably couldn't handle it anymore, but there are there are a lot
1555 of aspects to the restaurant industry that I think that should be pointed out
1556 when you are talking about your employees, and I want to give you that
1557 opportunity.

1558 Mr. Livingston. Thank you very much. You just made mention
1559 listening from the witnesses, and I greatly appreciate that because I thought
1560 this was a hearing, and I wasn't allowed to be heard by Ms. Moore a while
1561 ago because I was kind of insulted and rudely cut off. So yeah, thank you
1562 for the opportunity to explain that, and I appreciate it.

1563 You know, our employees, one thing that was mentioned earlier was
1564 transportation, and, again, it is not my part to get people to and from work.
1565 They have two feet, they can walk, but the problem with this is I have
1566 offered benefits. You know, we are not mandated by that. And these
1567 gentlemen, thank you for your comments. I appreciated those and listening

1568 to that. Because we are not mandated, we tried to offer insurance to our
1569 employees. We tried to offer benefits. We tried to offer those things that
1570 have been mentioned, but the problem was that you have to have in a small
1571 business or any insurance, you have to have at least three that participate.
1572 Well, out of our 30 small business employees, we couldn't come up with
1573 three because they all had assistance from the government.

1574 So, the people that do need it, the two or three people that could have
1575 used it were not allowed or we could not sign that up because we didn't
1576 have enough participation to go forward with that. But in my community, I
1577 try to give back to every one of our employees, and I may not have a paid
1578 leave program, but what I do do is I offer money to them. If they are
1579 having a baby, I go to the hospital. I offer stuff for them. I do feed them. I
1580 feed their families. I do all of those things that I can. I support their small
1581 children in ball and their school projects and their girl scout cookies and all
1582 of those items.

1583 I do all of that as a small business owner to give back to the
1584 community. So, all of these big-time things that we are talking about right
1585 now saying that we are not doing as small business owners, or we are not
1586 giving back, or we are not having these opportunities for our employees, we
1587 give them opportunities, and we do have all of those things that we have.
1588 But we just don't have the capacity or the support from the government to

1589 be able to afford all of those things.

1590 When your inflation has skyrocketed and your price of goods are
1591 skyrocketing, and your menu price of food has gone up, you don't have the
1592 money in return to sit there and pay all of these benefit programs to your
1593 employees, but you do try to help out of pocket that ultimately comes
1594 directly from our family's pocket to support them. But thank you for
1595 listening to me. I appreciate that.

1596 Mrs. Fischbach. Well, yes, sir, and I will tell you my district, this
1597 town is 50,000 people, so I am from a rural area, and you are not just a
1598 small business owner. You are part of the community. When you start
1599 talking about you are supporting the Girl Scouts, you know, you are the guy
1600 who is writing out the checks for the Little League when they come and ask
1601 for support.

1602 Mr. Livingston. Right.

1603 Mrs. Fischbach. And so it is not just those kinds of things that we
1604 talked about in D.C. because good ideas don't always come from D.C. A
1605 lot of them are bad ideas. And you are all part of your community and you
1606 know what works, what is good, what is helpful. And I have such a hard
1607 time just saying that every neat idea in D.C. is going to work because it is
1608 not, and we need to be out here talking to you because we need to
1609 understand what is going on in your communities. And so I appreciate, Mr.

1610 Livingston, and all of you that you are part of the community, that you are
1611 writing that Little League check, you are buying those cookies. So, thank
1612 you for doing what you do because you support your community, and you
1613 make it a better place to live. So, I appreciate that, and I am out of time, so
1614 thank you, and I yield back.

1615 Chairman Smith of Missouri. Thank you, Mrs. Fischbach. Mr. Moore
1616 is recognized.

1617 Mr. Moore of Utah. Thank you, Chairman, and to our host today,
1618 thank you for setting up this awesome setting. I appreciate it. It is like a lot
1619 of facilities in my district in the northern part of Utah, the places I love to
1620 go and tour and visit.

1621 So last fall, I wrote an op-ed that was published in a magazine or in a
1622 publication, and while I am sure that all of you have read it and have it
1623 posted on your doors from some obscure brand-new freshman congressman
1624 from Utah, I will just quickly summarize what I tried to communicate in it.
1625 And I think it is the fundamental problem with Washington, is in 2017, you
1626 had majorities in the White House, House, and Senate for one party, and in
1627 2021, you had majorities in the same for the other party. They did big
1628 pieces of legislation.

1629 And what I tried to communicate in that was you can actually see just
1630 the difference in philosophy, and in 2017, I sort of articulate the Tax Cut

1631 and Jobs Act as an effort to sort of empower workers. You reduce taxes.
1632 You try to empower workers. And in the American Rescue Plan, what you
1633 are doing is trying to empower programs, and here is the point I want to
1634 make is, is I have dug in, especially to this committee. And now, as far as
1635 Congress as a whole, there are voices that are there for themselves, and,
1636 you know, they just want to sow discord. As far as our committee, from
1637 what I understand, Republican or Democrat, we want a strong economy,
1638 and that is an absolute goal, and there is a difference in philosophy about
1639 how you go about doing it.

1640 I am obviously very supportive of the Tax Cut and Jobs Act. If I was
1641 in Congress, I would have voted for it and voted against ARPA. That is
1642 obvious. What I wanted to highlight was something, Ms. Winton, you
1643 actually brought up and then I am going to ask you, Ms. Couch, a question.
1644 It is not easy to do big pieces of legislation, and we have an opportunity
1645 right now to identify from research and from data, well, what was good.
1646 What is good? What has happened that has been good? And I would say,
1647 like, things like the R&D amortization, we need to recognize that
1648 historically it has been good, and we had to do that in order to pass that bill.
1649 There are a lot of amazing things that happened, growth of the economy.
1650 Our revenues have never been higher, and we need to work together to be
1651 able to get that done for the American people because it impacts every

1652 industry that you could possibly imagine, save a few, right? But it has had
1653 a huge impact along with some of those other provisions.

1654 I love being from Utah for something you said, Ms. Winton. Our
1655 State legislature, a supermajority in the Republican Party, provides free
1656 tuition for high school juniors and seniors to go learn and get a certification
1657 at a tech school, and they take that and they have a better job when they go
1658 to try to earn their 4-year degree. It is a great way to be a productive
1659 program within a government, right? And I love that you brought that up,
1660 how we have lost that over the last few decades, and we are trying to do
1661 that. I would encourage you to take a look at it, you know, and talk to folks
1662 about it, and hopefully you can be doing something similar.

1663 Ms. Couch, NFIB, the National Federation of Independent Businesses,
1664 is a great organization, and the thing that I love most about it is they
1665 actually do a really good job of collecting data. And as a recovering
1666 marketing researcher and strategy consultant, like, to understand consumer
1667 research, it is the best way to build a strategic plan going forward and
1668 actually solve big problems.

1669 The NFIB has a report that says that business optimism has declined
1670 for 15 straight months. I would love your opinion on what steps we can do
1671 and what we can take to boost confidence of small business in communities
1672 and help them feel, you know, more excited and positive about future

1673 prospects because, you know, consumer attitude indexes, we go off of
1674 those. Those dictate a lot of things within our economy. Could you just
1675 share what do you need to feel better about the potential over the next few
1676 decades?

1677 Ms. Couch. To start, it would be great to extend the Tax Cuts and
1678 Jobs Act.

1679 Mr. Moore of Utah. I did not plan that. I was not set up for that.

1680 Ms. Couch. The 199A, I know I have harped on it, but it is crucial,
1681 and I think it would give people a lot of peace of mind if they knew that
1682 was going to extend. I think that, you know, right now just peace of mind
1683 is a little shaky, and with interest rates going up, and, you know, seeing
1684 some of the things that we are seeing in the economy right now, just some
1685 stabilization would be a good thing on the interest rates to start with as well,
1686 so.

1687 Mr. Moore of Utah. Thank you. Mr. Bergmann, anything to add?

1688 Mr. Bergmann. Well, yeah. I think you said the right words:
1689 "stabilization, "stability." You know, all Americans have seen ideology in
1690 Congress shift from one side to the other, but if you are in business and you
1691 are trying to make plans, some plans' horizons go longer than a term limit.
1692 And if you want to start a greenfield factory that, you know, might take 10
1693 years to realize that technology, you are handicapped by not knowing what

1694 is going to be the ideology in Washington in year 7 and what do you do to
1695 mitigate the risk. You scale it down, and I would just say, you know, as an
1696 overall goal, stability would be nice.

1697 Mr. Moore of Utah. Well, thank you. You emphasized my point.
1698 CEOs think in terms of 10, 15 years, and, unfortunately, politicians think in
1699 terms of 2 sometimes, and we need to fix that, and we need to recognize
1700 that better. Thank you.

1701 Chairman Smith of Missouri. Thank you, Mr. Moore. Ms. Van
1702 Duyne is recognized.

1703 Ms. Van Duyne. Thank you very much, Mr. Chairman, and I
1704 appreciate getting out of D.C. When you come there and you have to
1705 testify in front of us, and we are, you know, on these tall chairs, higher than
1706 you, it can be really intimidating. This is more intimidating for us than it is
1707 for you because we are in your backyard. We are in your home, and I think
1708 it is good for us to get out and talk to you where you live and not make you
1709 come all the way to D.C. where it is all stuffy and, you know, we know
1710 what we are talking about because, as you have pointed out, we don't know
1711 what we are talking about and we need to learn from you a lot.

1712 Unfortunately, since the Biden administration took office, we have
1713 observed a concerning trend of rising inflation resulting in the average
1714 household experiencing additional expenses of \$10,000 per year. And this

1715 economic downturn has further been worsened by a record 24 consecutive
1716 months of declining inflation-adjusted wages, leaving millions of families
1717 struggling to make ends meet. Moreover, we cannot ignore the fact that
1718 this administration continues to accuse small businesses of using a loophole
1719 and, to back it up, is currently pursuing a \$1.8 trillion tax hike, which
1720 would primarily target Main Street. This tax hike includes a small business
1721 surtax expansion of \$650 billion that targets owner-operated small
1722 businesses, an additional \$235 billion in taxes through an increase in the top
1723 individual tax rate for small businesses, and a \$77 billion increase in the
1724 death tax, which will force family farms, ranches, and other generational
1725 businesses to sell assets to cover an enormous tax bill.

1726 Mr. Chairman, I ask unanimous consent to submit to the record a
1727 petition signed by over 11,000 small business owners who agree that their
1728 small business is not a loophole.

1729 Chairman Smith of Missouri. Without objection, so ordered.

1730 [The information follows:]

1731

April 21, 2023

The Honorable Jason Smith
Ways and Means Committee
U.S. House of Representatives
1139 Longworth House Office Building
Washington, D.C. 20515

The Honorable Richard Neal
Ways and Means Committee
U.S. House of Representatives
1129 Longworth House Office Building
Washington, D.C. 20515

Dear Chairman Smith and Ranking Member Neal,

The White House believes small businesses are a tax loophole.

On March 9, the Administration released their proposed budget for fiscal year 2024. For one of the largest tax increase proposals, President Biden claims he is “closing a loophole” by subjecting small business income to a new 5% tax, “The Budget closes a loophole that allows certain business owners to avoid paying Medicare taxes...”

As a business owner, we know better than anyone the tax contributions we already pay to Medicare and Treasury generally. Our business and employees make significant contributions to Medicare taxes every single year. We are joining fellow small businesses across the country in petition to help set the record straight – small businesses pay more taxes than the Administration gives us credit for.

Sincerely,

11,255 Small Business Owners



ALABAMA

Adam Lowery
Amanda Evans
Amie Flournoy
Angela Vollmer
Angie Alexander
Angie Lanefski
April Smith
Ashlyn Drinkard
Audra Rogers
Barry Alford
Benjamin Anderson
Billie Hooper
Billy Segrest
Bonnie Quiahua Calihua
Brad Gaylor
Brad Roberts
Bradley York
Brenda Vinson
Brent Bailey
Brent Spink
Brian Jones
Calvin Pearce
Camery Crosby
Candace Wright
Candice Cochran
Caresty Carpenter
Carlton Gray
Carmeleta Ford
Carol Russell
Carolyn Norman
Catherine Anderson
Cathy Thrift
Chad Jones
Charles Billadeau
Charles Forbus
Charlotte King
Chase Gilbert
Chase Bevill
Chris Parker
Chris Taylor

Christine Wreyford
Christy Whaley
Chuck Cannon
Chuck Rich
Cindy Cook
Clarissa Watts
Corrie Sid
Cory Jeter
Craig Phillips
Damon Hughes
Damon Stiff
Daniel Bowling
Darren Garner
David Howard
David McCoullum
Dawn Sanford
Debbie Bass
Debbie Rogers
Deidra Pierce
Dennis Langley
Derrick Millirons
Destiny Carmack
Destry Brantley
Diane Brooks
Donald Payne
Donna Brown
Donna Lucas
Donny Holley
Doug Fretman
Duane Robertson
Elaine Muscat
Elizabeth Hilty
Elizabeth Johnson
Elliott Gault
Erik Javor
Ernest Gwinn
Eva Garner
Fay Floyd
Fred Schofield
Freddie Coleman
Gail Webster

Geiselle Edwards
George Huth
Gerry Potter
Glenn Daniels
Glenn Griffith
Glenn Helms
Gunnar Byrd
Hunter Hall
Jacob Bennett
James Dean
James Garner
James Hamm
James Ward
Jarod Perdue
Jeannie Stubblefield
Jeff Owens
Jeffery Capan
Jena Willingham
Jennifer McDaniel
Jeremy Arndt
Jerrell Riddle
Jerry Culberson
Jerry Leavins
Jimmy Mance
Jodi Capan
Joe May
Joe Wallace
John Lindsey
John Oliver
John Spadine
Johnathan Martin
Johnny James
Jordan Herbster
Josh Olds
Judy Arthur
Karen Breland
Karen Chinnners
Kathy Chandler
Kathy Speights
Katie Lowery
Keith Blackmon

Kelly Jackson
Kevin Keel
Kevin Sullivan
Kim Weeks
Lamar Smith
Lee Kerr
Lee Racine
Leigh Britton
Linda Bottcher
Lindsey Labovitz
Lori Lee
Malcom Mclean
Marisa Cooper
Marissa Fleming
Mark McEntyre
Mark Porterfield
Mark Taylor
Mary Carpenter
Mathew Rivers
Melanie Colley
Melanie Garner
Michael Moore
Mick Blankenship
Mike Ahmed
Mike Farms
Mike Hall
Mike Letson
Mike Thrower
Mike Whaley
Mohammed Alam
Monty Jeter
Nancy Griggs
Nathan Skipper
Omar Mabson
Patrick Taylor
Paul Triponey
Rachel Nufrio
Ramon Glenn
Randall Price
Richard Bosco
Richard S. Sterzoy

Richard Thomas
Robb Todd
Robby Hughes
Robert Duff
Robert Luckie
Rodney Terry
Roger Hyde
Ronald Lundy
Russell Jernigan
Ryan Skinner
Ryan Williams
Sally Beagle
Sara Fitts
Shane Thomas
Shannon Jeter
Sharanjit Singh
Sharon Kegley
Shawn Sutton
Sheila Butler
Stacey Waldroup
Stanette Miller
Starla Taylor
Stephanie Pope
Stephen McManus
Steve Baker
Steve Nutter
Susan Poole
Sylvia Askew
Tamara Barrow
Terry Bussey
Thomas Montgomery
Thomas Purl
Tina Whaley
Todd Dickinson
Tommy Allison
Tommy Campbell
Toni Bruner
Torie Nix
Travis Talley
Troy Booth
Tryson Deno

Tyler Ledbetter
Veronica Olinger
Vicki Howell
Vince Fadalla
Virginia Wilson
Vonnie Whatley
Wanda Dye
Wendy Hensell
William Andrews
William Faulk
William Jones
Zoe Hurst

ALASKA

Alex Callanhan
Angeli Kristovich
Angelo Nikolic
Bill Brister
Dave McGovney
Gale Kincaid
Jason Dial
Jason Hunt
Jill Estes
J.T. Hampton
Kevin Cole
Kiefer Holliman
Kyle Mirka
Matt Huck
Mike Tauriainen
Mitch Hale
Ned Hahn
Nikki Giordano
Sean Barnette
Tammy Wondzell
Tim Brooks
Tim Morehouse
Tina Williams
Vanessa Jones

ARIZONA

Anthony Cataldo
Aaron Hooper
Adam Abreu
Adam Bean
Adrian Alcantar
Adrian Estrada
Adrian Loza
Alan Chook
Alan Johnson
Alejandro Herrera
Alex Castaneda
Alex J.
Alex Pirasteh
Alexis Wolf
Alfonso Delariva
Alfonso Romero
Allen Korzep
Allie Geyer
Alphonso Ruiz
Alton Bradshaw
Alvaro Claros
Andrew Elliott
Andrew Ganas
Angelo Soguros
Anna Marie Mattrazzo
Anthony Pinn
Antonio Rico
Archie Blazeovich
Bart Hendershott
Bert Merriman
Beth Canedy
Beth Hargrove
Bill Gonzales
Billy Rainford
Billy Schell
Blackhawk Jones
Boyd Gertsch
Brackie Sekavec
Brad Cook
Brandie Lorenzana

Brandon Alsayed
Brandon Chi
Brandon Silva
Brandon Williams
Brandy Walker
Brenda Baca
Brent McKeever
Brian Burk
Brian Ekwall
Brian Ellsworth
Brian Phillips
Brittany Angone
Brooke Cromwell
Brooke Walters
Bruce Moseng
Bryan Lloyd
Bryden Thrasher
Cameron Burgin
Camille Allen
Candice Lord
Cathie Bartlett
Cathleen Jochim Malapane
Cecilia Trujillo
Celene Hillsbery
Chad Sitcler
Chad Wold
Charlie Iannacone
Chelsea Honey
Chelsea Shannon-Napoles
Cheri Johnston
Chris Bean
Chris Congini
Chris Hansen
Chris Lutz
Chris Peterson
Chris Spannagel
Christian De Ramos
Christy Fick
Cindy Atchley
Clay Parsons
Clayton Deiss

Cody Solomon
Colleen Devey
Corey Dibrom
Cynthia Riggs
Dale Bryant
Damian Berdusco
Dan Filipek
Dan Lawson
Dan Warner
Dana Young
Daniel Guido
Danielle Jones
Danny Ely
Danny Lochhead
Darin Miller
Darlene Melton
Daryl Chester
Dave Garard
Dave Wade
David Din
David Goldstein
David Goolsby
David Guth
David Nelson
David Parker
David Rouse
David Stobaugh
David Zack
Dawn Canfield
Deanna Collie
Deb Lines
Debbie Nguyen
Debora Ashton
Deborah Farner
Denise Kroll
Dennis Poulin
Desiree Elmendorf
Diane Wright
Don Waltemeyer
Donald Soncrant
Doug Hume

Durry Becker
Dustin Elliott
Ed Greenmyer
Edward Cunningham
Edwin Osorio
Eileen Merrill
Elias Latour
Elizabeth Chiao
Elizabeth Peterson
Elizabeth Phagan
Eric Baranowsky
Eric Busch
Eric Island
Eric Rich
Eric Sentz
Eric Torres
Erik Otteson
Erika Stewart
Ernie Romero
Estelle Wilkinson
Eugene Baker
Everett Jesse
Everett Zimmerman
Fairfax O'Riley
Farah Sharif
Felix Ocana
Frank Costello
Frank Robles
Frank Russell
Freddy Hernandez
Frederick Cote
Gabriel Von Weimer
Galina Suvorova
Garth Owens
Gary Hakes
Gary Jacques
Gary Radig
Gary Thagard
Gene Kobar
George Lindsey
George Michitsch

Gerre Grande
Gildardo Tejeda
Gisela Ontiveros
Giulio Garino
Glynn Cluck
Gonzalo Jimenez
Gretchen O'Rourke
Griffin Hurley
Guy Baram
Haley Collins
Hamed Armin
Hannah Black
Heather Dickinson
Heather Lisciarelli
Heriberto Gamino
Ian Morton
Ismael Navarro
J.D. Jenks
Jace Clark
Jack Rosas
Jacqueline Ramos
Jake Hoehl
James D'Angelico
James Fehrenbach
James Leonard
Jamie Germaine
Jan Cox
Janet Bain
Jarom Mann
Jason Chocron
Jason Cobb
Jason Luna
Jason Rediger
Jason Sitkiewicz
Jed Jobe
Jeff Burns
Jeff Carlson
Jeff Crosson
Jeff McBride
Jeff McFarlin
Jeff Starkweather

Jeffrey Finkbeiner
Jeffrey Sachs
Jennifer Johnson
Jeremy Thwaits
Jerry Becker
Jessica Hernandez
Jessica Spada
Jesus Barraza
Jim Childers
Jim May
Joann Nardoza
Joanne Noble
Jody Pectol
Joe Cirone
Joe DeRousse
Joe Stoddard
Joel Brookmyer
Joey Tinnis
Joey Vega
Johanna Millard
John Baker
John Gort
John Gouveia
John Hartlauer
John Hunt
John Knox
John Mastrangelo
John Mettham
John Orlando
John Pehrson
John Rybacki
John Snow
John Swodeck
John Wommer
Jon Poetzl
Jonathan Ploof
Jonathan Satterfield
Jordan Goff
Jordan Zack
Jose Barrera
Jose Meza

Jose Pineda
Joseph Maikowski
Joseph Palmisano
Joseph Petramalo
Joseph Trimino
Justin Anderson
Justin Decker
Kacie Carroll
Kara Walsh
Karen Jones-Burk
Karen Tudor
Karl Haines
Kasey Thomas
Kate Lewis
Kathleen Garrett
Kathleen Spacone
Kathryn Dunn
Keith Williams
Kelley McConnell
Kelly Piper
Ken Bolan
Ken Doering
Ken Lindow
Ken Smith
Kenneth Greenstreet
Kevin Flores
Kevin Stewart
Khiara Williams
Kim D'Angelo
Kimberly Beck
Kristen Lewis
Kristine Gomez
Kurt Fisher
Kyle Kickbush
LaDonna Ford
Larry Roberson
Larry Alvey
Leary Darling
Leinani Jones
Leonard Barilone
Leslie Zorrilla

Lindsay Winfrey
Lisa Kirkpatrick
Logan Muller
Logan Williams
Lorena Sahagun Perez
Lori Allen
Lou De Leo
Louise Lively
Luis Rodriguez
Lupita Sotelo
Lynne Pace
Madison Stevens
Maggie Rappaport
Marco Cuebas
Mariah Grothman
Mariya Ilchenko
Mark Richman
Marla Helquist
Martha Acevedo
Martin Leyva
Marvin Pestka
Mary Alice Bushey
Mary Jo Shrum
Mary Tribbensee
Mary Vaughan
Mat Sky
Matt Mahnke
Matthew Gehrman
Matthew Miller
Melinda Hackett
Mercedes Martinez
Michael Dalton
Michael Goodhind
Michael Huber
Michael Liber
Michael Richey
Michael Urness
Michael Wixom
Michael Workman
Michael Wright
Michaela Longo

Michelle Johns
Mike Deal
Mike Shoemaker
Mike Stanton
Mindi Dawkins
Misty Briseno
Monica Acuna Munoz
Nancy Ware
Natalie Haertlein
Natalie Holmes
Nathan Wagner
Nathaniel Lutz
Nic Farr
Nichole Hutchinson
Nick Caffarel
Nick Dockins
Nick Lagusis
Nick Pinon
Niel S.
Nikkie Miller
Nohemy Alvarez
Nolan Daniels
Oleg Bortman
Olivia Rivas
Omer Muhit
Pamela Anderson
Pamela Narcy
Parker Jones
Patrice Ross
Patrick Hamilton
Patrick Tank
Paul Pallas
Peter Groseta
Rachel Stewart
Rachele Lorentzen
Rafid Shakir
Ralph McCannon
Randy Gay
Randy Graf
Raul Garcia
Rebecca Crane

Rebecca Jones
Rebecca Riffel
Rene LeBlanc
Ren Cicero
Rhonda Kreuzer
Richard McKinney
Richard Perlman
Rick Rago
R.J. Ferguson
Rob Roy
Robert Ettleman
Robert Mucha
Roberto Barrera
Roger Culver
Roger Espinosa
Ron Contreras
Ronald Barton
Ronald Burgus
Ronald Coleman
Ronald Thompson
Ross Adams
Roy Medina
Ryan Foley
Ryan Haldeman
Ryan Harris
Ryan Hiatt
Ryan Horn
Ryan Tonnemacher
Sam Jarrell
Sam Scarmardo
Samantha Hann
Sarah Butler
Savanna Andro
Scott Biallas
Scott Chuong
Scott Genteman
Scott Harvey
Scott Meeks
Scott Owens
Scott Utter
Sean Bensin

Sean Grady
Seth Simmons
Shannon Sorenson
Shaun Hair
Shawn Wilson
Shelby Good
Shelly Gillespie
Sherry Hunt
Sixto Rivera
Spencer Gal
Stephani Hall
Steve Craig
Steve Todd
Steve Woodring
Sue Yocum
Sumit Walia
Sunny Lewis
Susan Ames
Susan Yakush
Tary Kidd
Tassie Jundt
Terence Felton
Terrance Hoffman
Terri Robinson
Terrie Martinez
Terry Phelps
Terry Rogers
Thomas Glasgow
Thomas Hughes
Tiger Volz
Tim Anderson
Tim Flannery
Tina Jara Horsley
Tina Small
Tish Arwine
Todd Wacks
Tom Franey
Tom Peltier
Toni Parker
Toni Zimmerman
Tony Bruno

Tony Gambino
Tori Thompson
Travis S.
Trevor Waldron
Trey Brennen
Ty Brady
Tyler Morgan
Uugantsetseg Bor
Valerian Essert
Valerie Raya
Vanessa Lopez
Veronica Ochoa
Victor Bedoian
Vlada Markov
William Voorhaar
Wojcech Orzel
Zach Casteel
Zofya Laz

ARKANSAS

Alexander Hamilton
Allen Donner
Amy Willtrout
Andrew Mize
Barbara Mabry
Bob Hutchison
B.R. Cato
Brandon Snider
Brandy Campbell
Breanna Tatum
Bridget Marrs
Brooke Hernandez
Brooks Clem
Bryan Wlidl
Candace Young
Carman Andreason
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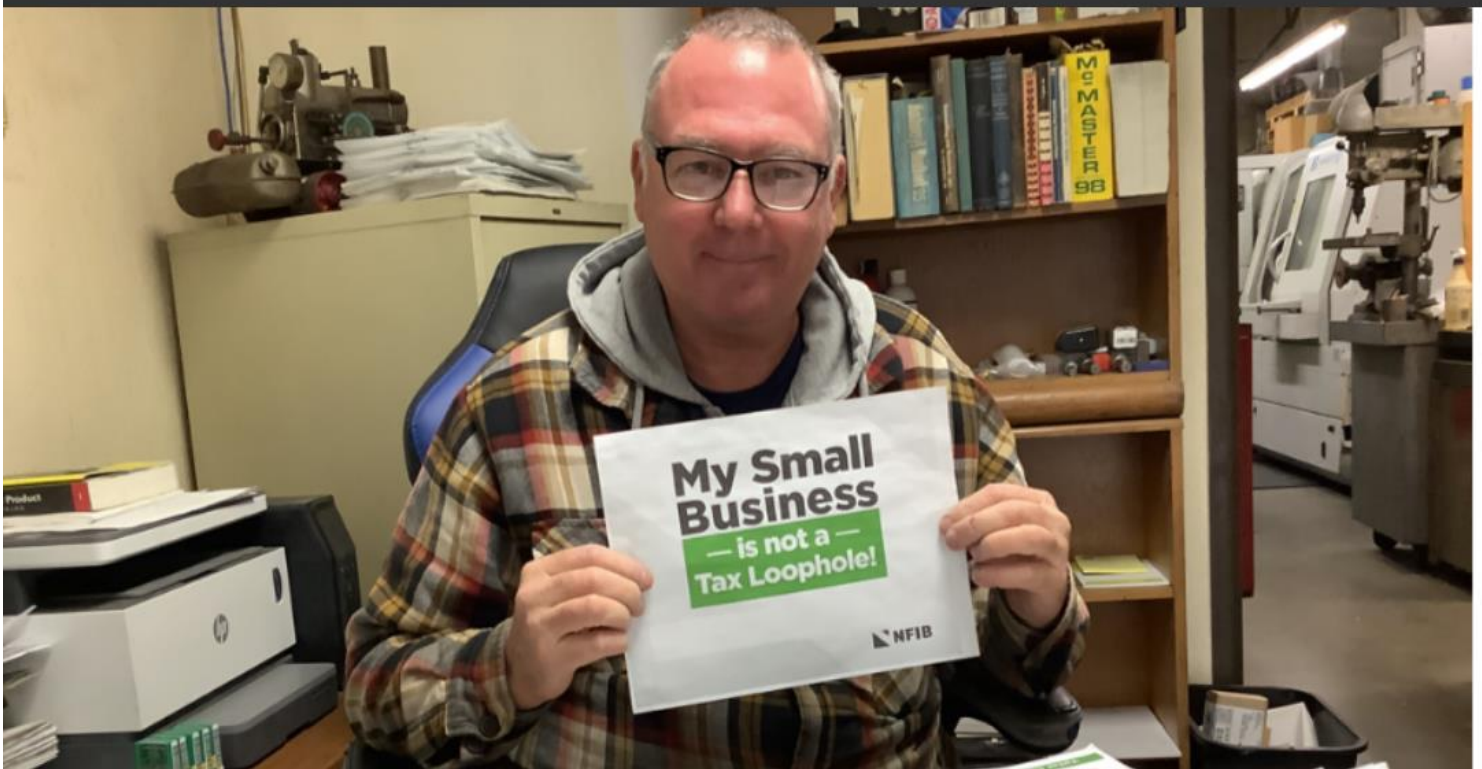
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The White House is wrongly calling small business a tax loophole in plans to add new taxes on Main Street.



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Leslie Feters
Small Business Owner
West Branch | Michigan



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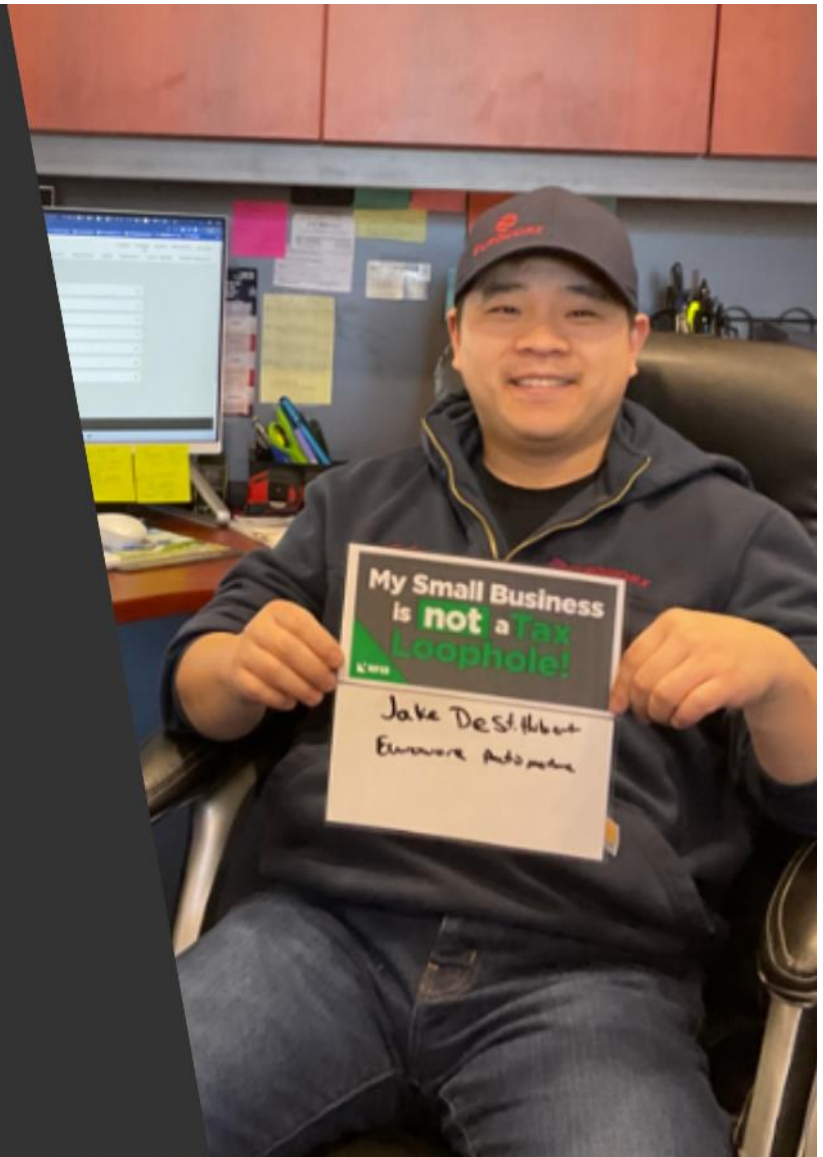
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William Papupore III
Zep Graff

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Lisa Sandford
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Matt Dahlen
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Mike Sahli
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William Dunlay
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Ronald Brzycki
Small Business Owner
Cape Girardeau | Missouri

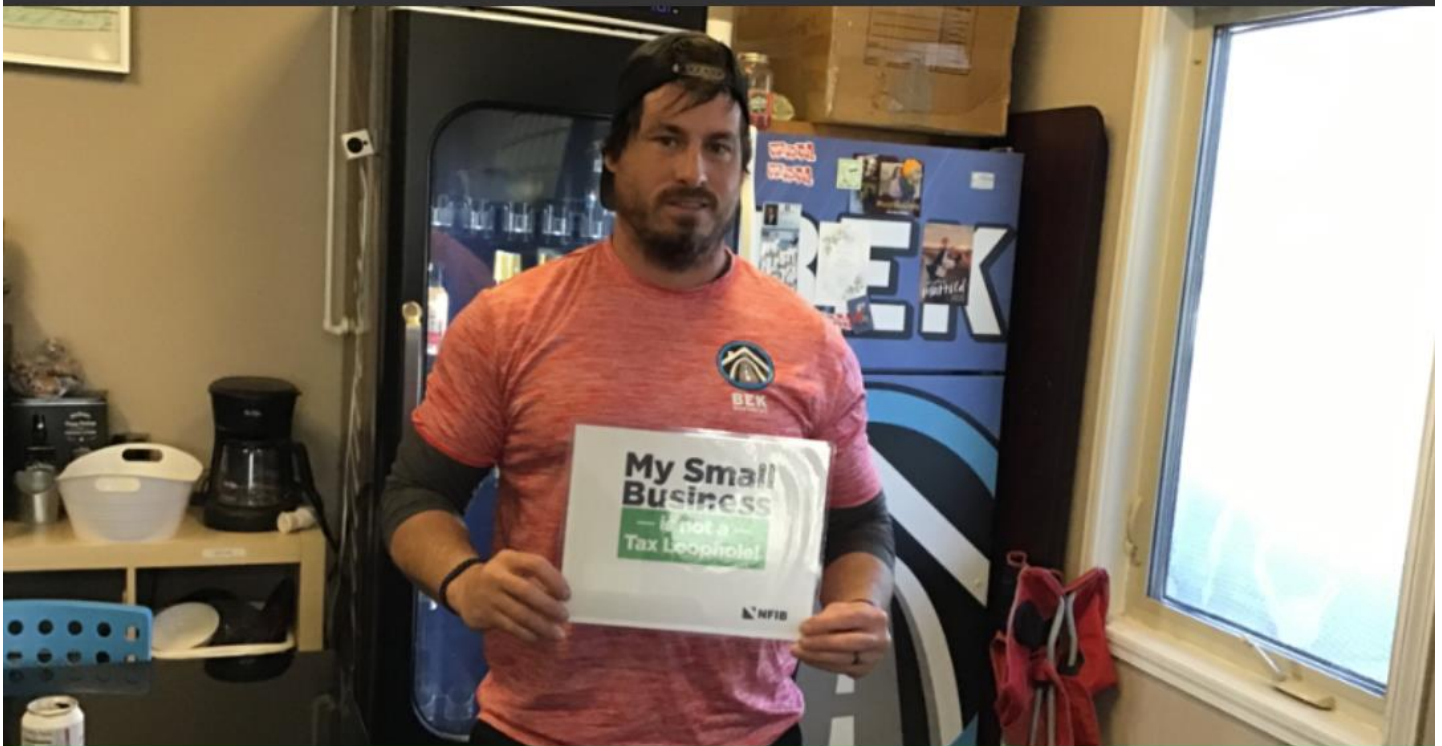
Dennis Whorton
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Small Business Owner
Arnold | Missouri

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Theron Cook
Tiffany McFarlin
Tim Bailey
Tim Pender
Tim Smith

Timothy Mero
Tina Price
Todd Rapp
Tom Underwood
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Amber Slonaker
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Bill Randall
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Bonita Mitchell
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Warsaw | Missouri

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Chris Belmar

Small Business Owner
Arnold | Missouri

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Amy Floyd
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Pawel Partyka



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Tonya Lucero
Vanessa Bailey

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Wendy McCourt
Werner Pfau
William Baker

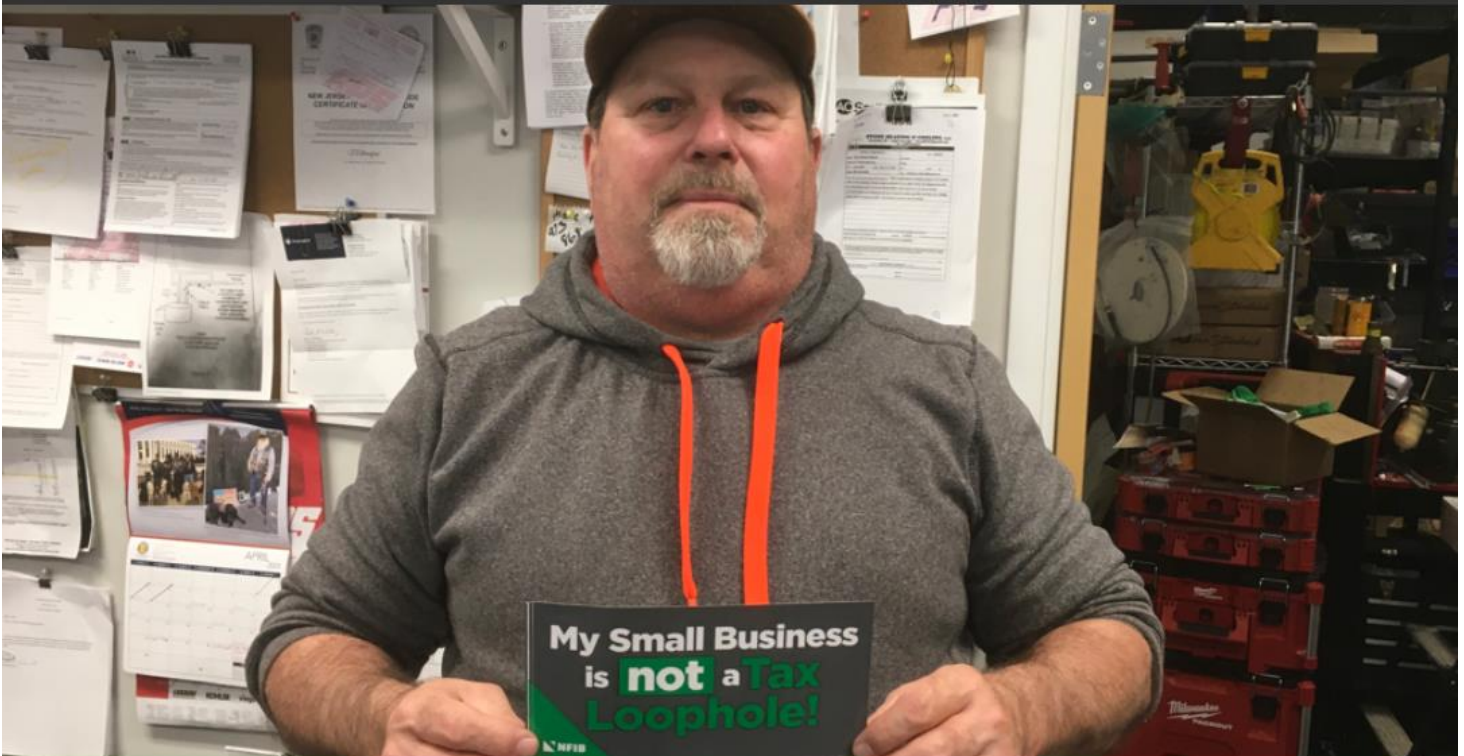
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Chris Love
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Chris Mickinkle
Chris Mollisch
Chris Pirato
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Christina Saltalamachia
Colleen Barnes
Colleen McAteer
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Danielle McCloskey
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David Marks
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Derek Wilkin
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Doug Coon
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Patrick Driscoll

Small Business Owner
South Plainfield | New Jersey

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James Mignogna
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Junior Naderi
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Justin Gammons
Small Business Owner
Mount Airy | North Carolina

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Al Fishe

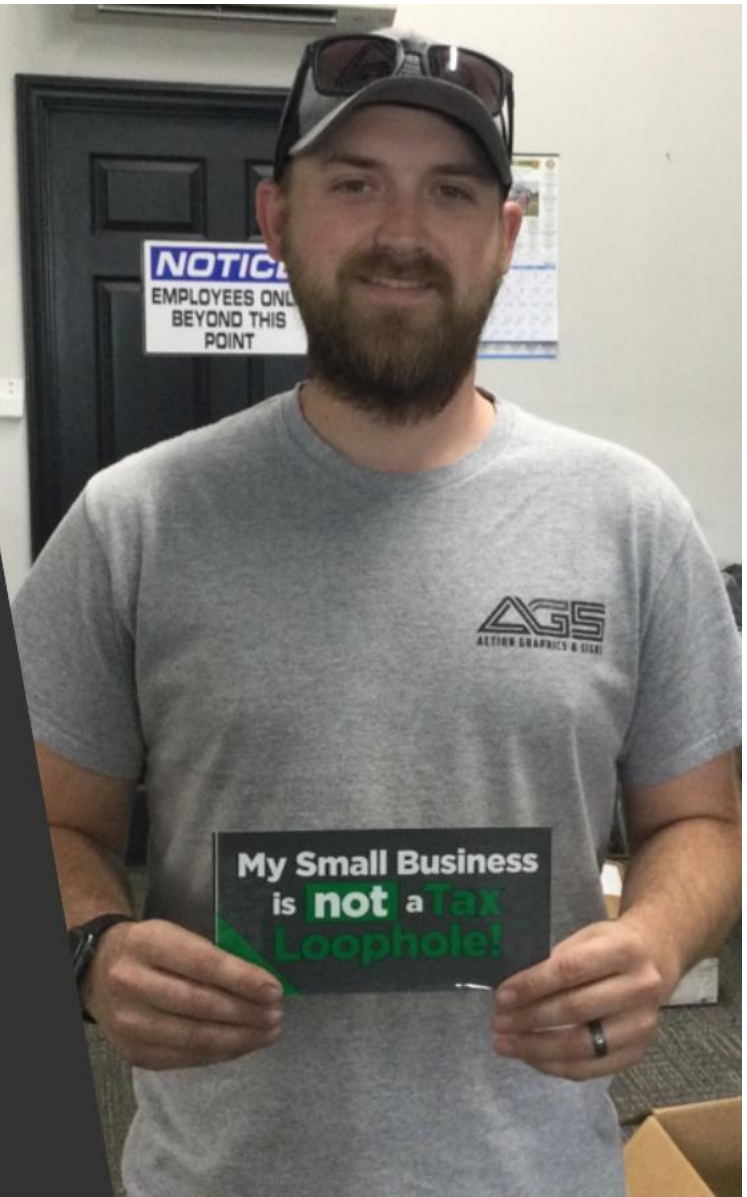
Alan Rudisille
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Wayne Reynolds
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William Church
William Reich
Yuberkys Santos-Tejada
Zach Swaim

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Azeneth Moronez
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Brad Spangler
Brad Stull
Brad Taylor
Brad Yetter
Bradley Christensen
Brady Snyder
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Brandon Downs
Brenda Kerr
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Brent Fortune
Brent Roynom
Bret Moore
Brevin Beckler
Brian Coblentz
Brian Neel
Brian Rennecker
Brian Sutorius
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Craig Underwood
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Dale Capela
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The White House is wrongly calling small business a tax loophole in plans to add new taxes on Main Street.



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Small Business Owner
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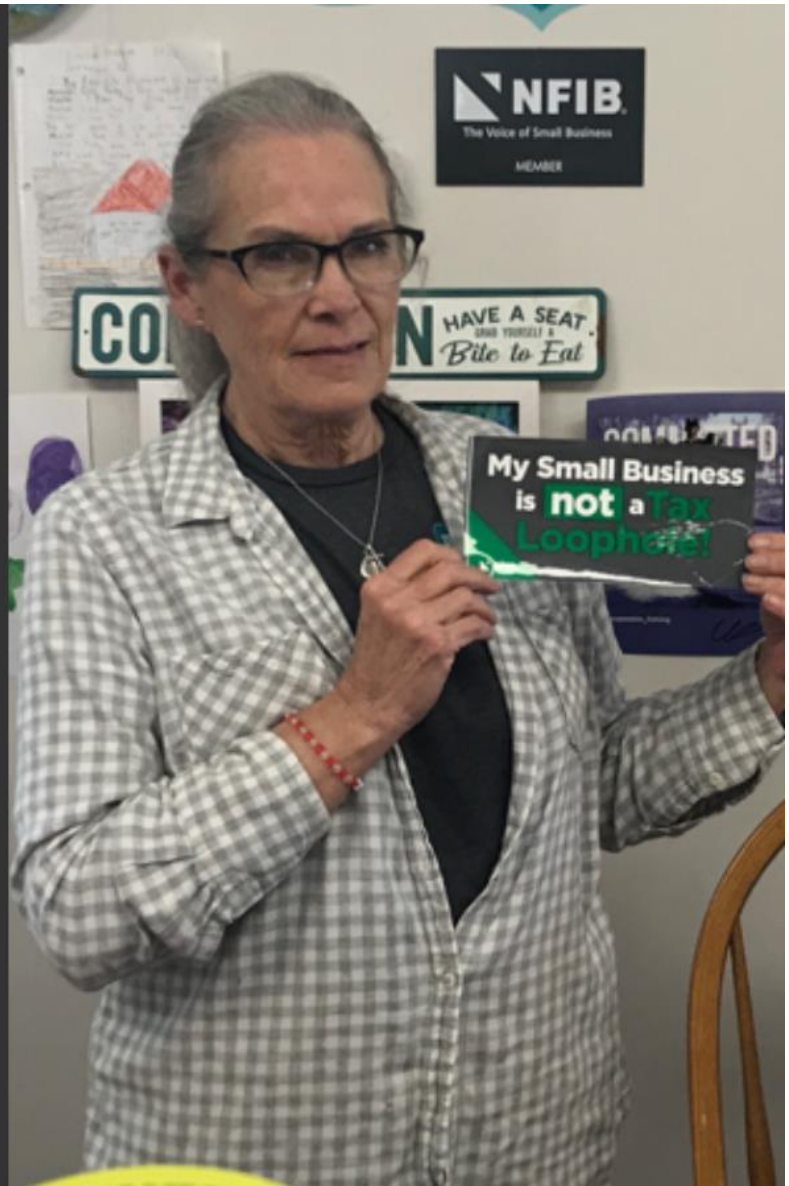
Emily Newberry
Emily Rose Clayton
Eric Betty
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Forrest Dykes
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Franklin | Tennessee

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Small Business Owner
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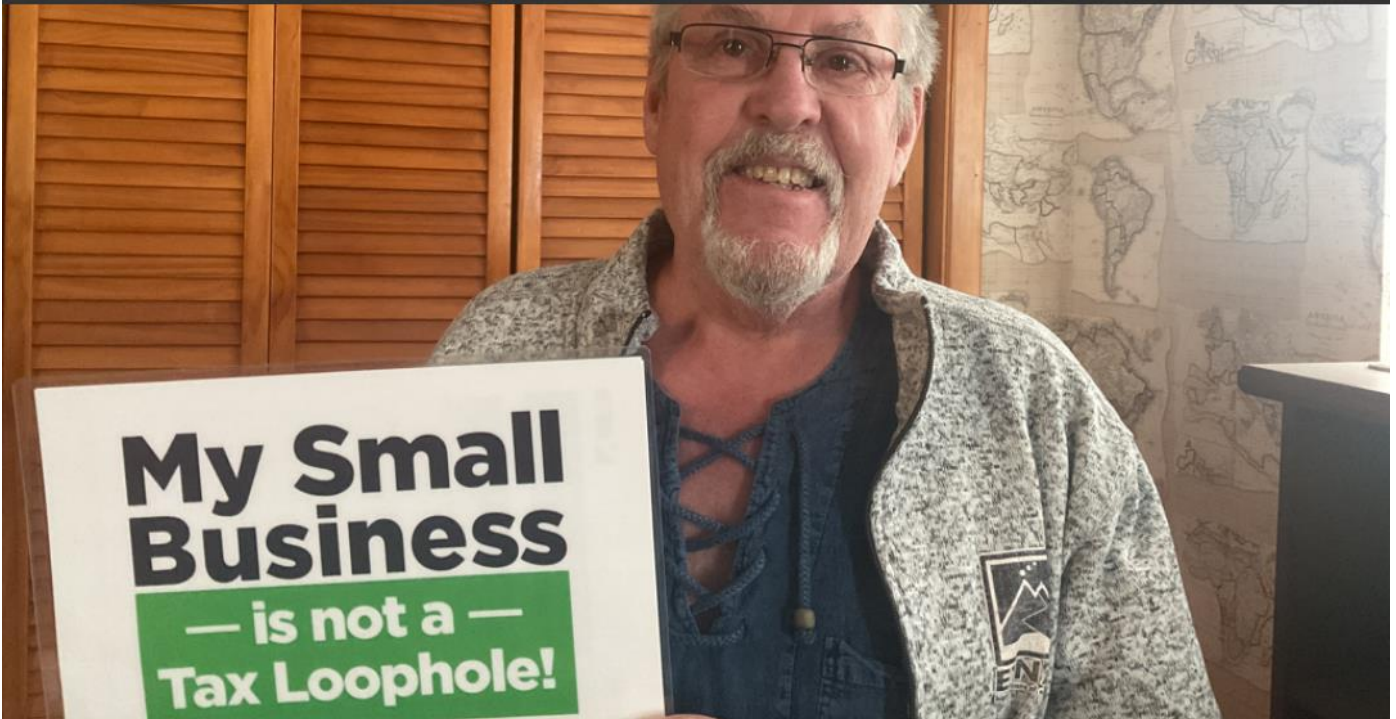
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Small Business Owner
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Wayne Meadow
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Small Business Owner
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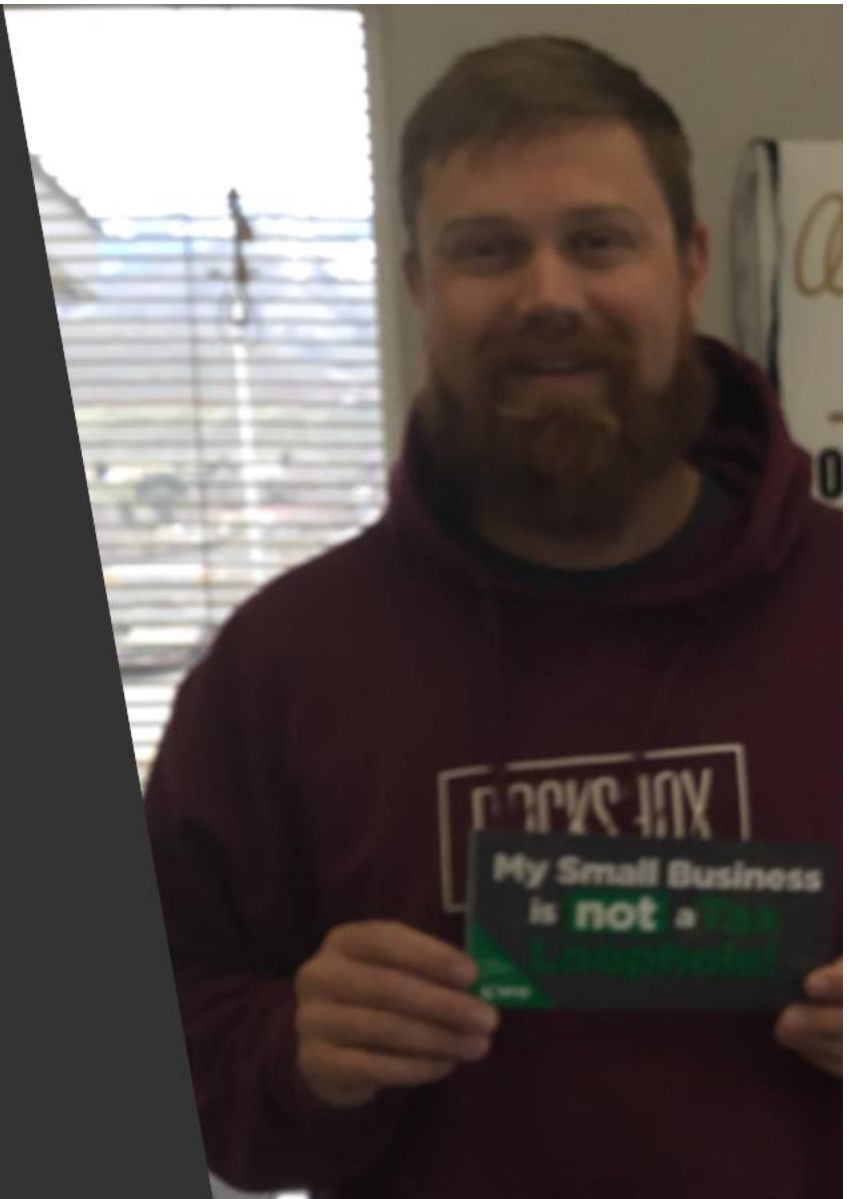
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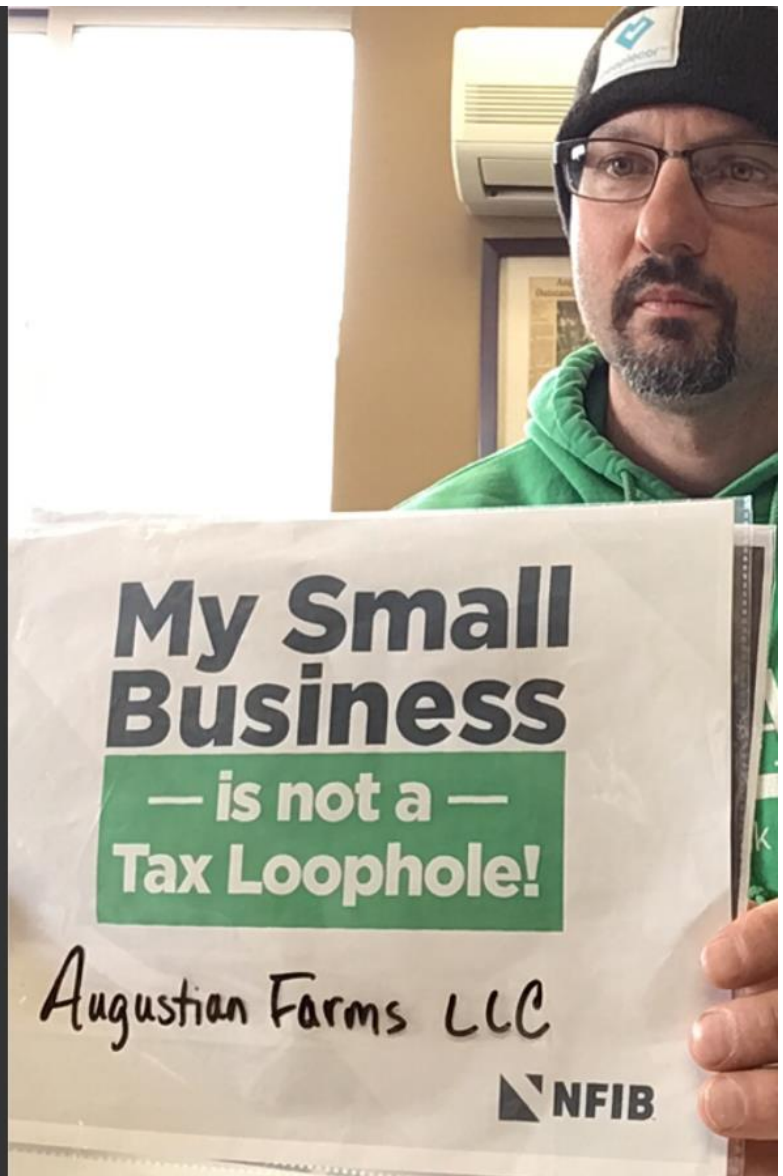
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1732 Ms. Van Duyne. Thank you very much. Ms. Couch, in total,
1733 President Biden's budget outlines several major tax increases that would
1734 add up to nearly \$4.8 trillion in new tax hikes on workers, families, farmers,
1735 and small businesses, and destroy 335,000 jobs, cut workers' wages by 1
1736 percent, and reduce our economic growth by 1.3 percent. Inflation remains
1737 the top problem for small businesses. Inflation means that businesses are
1738 likely not selling more goods and services, but the prices for those goods
1739 and services are higher, and, therefore, it appears that their income is
1740 higher, but that is not good for the economy overall. So are you seeing
1741 your clients report higher taxable incomes as a result of high inflation, and
1742 is that one reason for historically high business tax revenue?

1743 Ms. Couch. No. I am seeing their gross profit margins going down
1744 because of higher cost of goods sold, so that is where the big decrease is.
1745 And then to bring it even further down, the profit and loss statement, once
1746 you apply the increase in overhead expenses, you are seeing another
1747 reduction in net profit margins. You know, the cost of inflation is driving
1748 profits down.

1749 Ms. Van Duyne. Okay. Good to know. Thank you. You also
1750 worked diligently with the IRS, and last Congress, House Democrats gave
1751 them billions of dollars, which they claim will help improve customer
1752 service. Have you seen an increase?

1753 Ms. Couch. Absolutely not.

1754 Ms. Van Duyne. What have you seen?

1755 Ms. Couch. I called the IRS yesterday for a client. I was transferred 4
1756 times, and I held the phone my entire drive to Atlanta, which was almost 3
1757 hours.

1758 Ms. Van Duyne. Wow.

1759 Ms. Couch. So, customer service is terrible.

1760 Ms. Van Duyne. Well, we continue to see complaints of the IRS
1761 agents continuing to work from home and not being responsive, and I think
1762 you basically just explained how that actually is happening and how that is
1763 affecting small businesses. For the past 2 years, worker shortages have
1764 been fueled by Democrats' misguided spending policies. Has your business
1765 faced worker shortage issues, and if so, what impact has that had in your
1766 operations? And, Mr. Livingston, I will go ahead and start with you.

1767 Mr. Livingston. Yes, ma'am. We have faced, as I said in my opening
1768 statement there, that we 92 W-2 forms this year with the average of keeping
1769 30 employees, and so our turnover rate is unbelievable on that. Again, I go
1770 back to the fact that so many make a statement to me that they can make
1771 more working from home, which is almost unbelievable for how they do
1772 that. I think most of us wish we could figure that out, but, you know, every
1773 morning we are strapping on our boots, and we are going to work, so, yes,

1774 we have been affected by that.

1775 We have been affected in the home market also with not having
1776 subcontractors to show up to get our houses done in the amount of time,
1777 and, you know, when we are working on deadlines and those type things.
1778 Those are costing us money in the long run because every day that we are
1779 over off a contract, we are out of pocket money. Same way with the
1780 restaurant. Every day that we can't open, that we can't open the doors
1781 because of lack of employment, costs us sales, and no matter if we are
1782 closed or not, the bills continue to come in daily. So, yes, ma'am, we have
1783 struggled in that.

1784 Ms. Van Duyne. Thank you very much. My time has expired. I yield
1785 back. Thank you.

1786 Chairman Smith of Missouri. Thank you, Ms. Van Duyne. Mr.
1787 Feenstra is recognized.

1788 Mr. Feenstra. Thank you, Mr. Chair, and I want to thank you,
1789 Ranking Chair, also for being here. Thank you, each one of you, for your
1790 witness testimonies and all you do. I mean, you are the people that actually
1791 make this economy tick in our great Nation.

1792 I am from Iowa, and I am the second-largest ag district in the country
1793 and probably one of the largest manufacturing districts in the Midwest, and
1794 just like you, we are fighting every day to survive. And when I say that,

1795 you know, there are things that go bump in the night. One of them is 100-
1796 percent bonus depreciation and 179 depreciation. You know, I look behind
1797 me and you look at the robotics, you look at the CNC machines, plasma
1798 tables, laser cutters, you name it, right, these are high-cost pieces of
1799 equipment, all right? And to fully depreciate them all at once is a game
1800 changer, literally a game changer. It was noted by the Tax Foundation the
1801 economic impact of 100-percent bonus depreciation made permanent will
1802 increase 100,000 new jobs along with higher wages and higher GDP, and
1803 we get that. We understand that.

1804 So, my question to several of you, Ms. Couch, Mr. Bergmann, thank
1805 you for all you do, but what does this mean? If we can create some
1806 permanency in Bonus Depreciation 179 and even 199A, what you talked
1807 about, Ms. Couch, how does that look to you when you start forecasting
1808 your business, buying equipment, and all this other stuff?

1809 Ms. Couch. I think it goes back to what we were talking about earlier
1810 in that permanency is stability, and it allows for my small business owner
1811 customers to make decisions that are not just for next year but that might be
1812 for 5 years from now if they know that a tax provision, such as Bonus
1813 Depreciation Section 179, will be in play at that time.

1814 Mr. Feenstra. Yep. How about you, Mr. Bergmann? I enjoy seeing
1815 everything, and I would love to hear, you know, what do you need from us

1816 to make sure you are successful, that you can hire more employees, that you
1817 can grow our economy?

1818 Mr. Bergmann. Well, I think, you know, the idea of a permanent
1819 Section 179 type, you know, bonus depreciation would be great because,
1820 even though we are a small company, we do have a technological roadmap.
1821 We have an understanding of what it would take to gain a competitive
1822 advantage, and we could plan much better knowing where that is going to
1823 be now, not just the next 2 years but the next 7 years or 9 years.

1824 Mr. Feenstra. Yep. I thank you for that. Ms. Winton, you hit on
1825 something earlier, and I am grateful that you hit on it, all right? It is called
1826 research and development expensing, and you noted that China is 175
1827 percent of expensing, close to 200, right? Right, and why are they doing
1828 this? Because they get it, right? They get that research and development
1829 creates and builds an economy, right? Obviously, we are slow on the draw.
1830 We are slow on the uptake here in America, right? Can you just talk about
1831 this a little bit, how important research and development expensing is, in
1832 essence, research and development and how that affects your business as
1833 you move forward?

1834 Ms. Winton. So, 2018 was pivotal for us. That was our huge growth
1835 as a result of the tax reform, and we gained a customer that tremendously
1836 helped us. We shipped six machines to factories all over the country, and

1837 that same manufacturer came back to us, and we just shipped six more
1838 machines to them, and, in total, really 12 because the machine was an
1839 automated cell, and part of that automated cell was a brand new machine
1840 for us. So, they did R&D in their factory, and as a result of doing R&D for
1841 their products, they needed new machinery, and then that came back to us
1842 having to build new machinery and develop new software and a brand new
1843 machine from scratch. So the R&D with the expensing comes from us. It
1844 also comes from our customer. So, it is a long supply chain of the need for
1845 that R&D.

1846 Mr. Feenstra. Thank you for that, Ms. Winton. I just want to point
1847 out how important it is to these businessmen and women, what bonus
1848 depreciation 179, R&D expensing is, and we got to make them permanent,
1849 all right? It allows you to forecast. It gives you certainty in what you are
1850 doing, all right? But I also want to say this, right? When you look at the
1851 global world and when you look at the international economy, what is
1852 happening, right, they want to pass and are pushing down Pillar 2, this
1853 administration is, the OECD is trying to make punitive damages to our
1854 companies, right? And then you have the book minimum tax of 15 percent
1855 that is also going to crush our companies.

1856 I mean, I don't understand what is happening with this administration
1857 and what is going on with how they want to crush our economy. So I am

1858 here to tell you I will do everything for you to make sure that we are
1859 growing our economy and that we have a tax structure that will benefit you
1860 so you can grow, and like you, small Main Street businesses up and down
1861 Iowa. They need a tax structure that works for them. Thank you.

1862 Chairman Smith of Missouri. Thank you, Mr. Feenstra. I now
1863 recognize Ms. Nicole Malliotakis.

1864 Ms. Malliotakis. Thank you, Mr. Chairman. I want to thank you all
1865 for your testimony today. I think it is going to really help us craft the
1866 legislation that could help support small businesses and manufacturers like
1867 you. I would love to start with Ms. Winton.

1868 Chairman Smith of Missouri. Nicole, could you, like, get a little
1869 closer? It is kind of hard --

1870 Ms. Malliotakis. Get closer. Ms. Winton and I spoke in the back
1871 earlier. You are from New York City, New York State rather, originally.
1872 You came some time ago, but, as you know, most of Georgia's new
1873 residents are those fleeing, sadly, New York City. So, I would love to hear
1874 from you what your friends and neighbors are telling you about the reason
1875 they are leaving the Big Apple for the Peach State.

1876 Ms. Winton. It is funny that you said that because that conversation
1877 happened yesterday. I was talking to some younger folks, or younger than I
1878 am, that left New York City, and they said they can't afford it. They said I

1879 parked, I bought a sandwich, and I am not really sure what else I did, but it
1880 was \$150 later, so I think it is the cost of living. You know, we have talked
1881 a lot here about inflation, and, you know, Atlanta has definitely gone up.
1882 Housing has gone up. Everything has gone up since I have lived here, but
1883 we have had a lot of people moving from the Northeast, especially during
1884 COVID. I think you are seeing a fleeing from California. You are seeing a
1885 fleeing from especially New York. I am happy for it. I recruited our new
1886 chief operations officer out of Massachusetts, so it gives us an opportunity
1887 to recruit talent from other parts of the country.

1888 Ms. Malliotakis. I do say that I used to call Bill de Blasio the U-Haul
1889 salesperson of the year for a reason. But going back to what you are saying
1890 here because it is true, when government has these types of programs where
1891 they are giving money with one hand, at the end of the day, they are really
1892 taking it with another because it is driving up inflation. It is driving up
1893 taxes, and that is exactly what we are seeing in some of these proposals that
1894 the Democrats are saying here today and back in Washington would do.
1895 We have seen that story firsthand in New York City.

1896 We believe, Republicans, that we should have a pro-growth tax policy
1897 that helps, you know, small businesses and how help big businesses grow,
1898 create more jobs, and stimulate the economy. We get tax revenue from
1899 that, not by hammering people over the head each and every day with taxes

1900 and fines and fees and regulations and burdens. You mentioned that
1901 President Trump's Tax Cuts and Jobs Act helped stimulate sales. You saw
1902 sales of machinery from your business skyrocket, and, sadly, now with the
1903 inflationary policies of President Biden, you are seeing energy costs and
1904 lending costs go up, which is further, you know, hammering our young
1905 people trying to purchase a home, senior citizens trying to pay their electric
1906 bill. Trillions in increased taxes, as Biden is now proposing, would only
1907 make it harder for you to reinvest, expand, and create jobs. Is that correct?

1908 Ms. Winton. That is correct, and I think something that you guys
1909 don't see yet because you don't see it in your statistics is that there is a huge
1910 backlog in manufacturing right now, so especially in capital equipment
1911 folks. Some people have up to 18 months in backlog, and we are seeing a
1912 slowdown in inquiries. So that is going to catch up, and you just don't see it
1913 yet because of the supply chain.

1914 Ms. Malliotakis. How do you guys feel about hundreds of billions in
1915 tax credits, your hard-earned tax dollars, that are in this inflation act that
1916 would that passed in December, that would be made available to companies
1917 in communist China? How does that affect you?

1918 Ms. Winton. My competition is all over the world, and when you
1919 talked about Section 179 before, I think -- sorry, bring it closer to me -- that
1920 was a big thing because manufacturing is all about known. We don't like

1921 the unknown. We don't like during election years. We don't like instability
1922 with tax structure. And so, during the time period with 179, we would see
1923 that Congress would pass the laws closer to the end of the year, and when
1924 you pass a law in October for that fiscal year, guess who gets that business?
1925 China, because they are importing and they are storing their equipment
1926 here, and as a manufacturer, you need it, you are going to buy it, and it is
1927 ready.

1928 Ms. Malliotakis. All right. With 30 seconds left, I want to ask you a
1929 question, right? And this may seem basic, but would you as a business take
1930 a percentage of your revenue and give it to a competitor so they could
1931 invest, so they could expand? "Yes" or "no?"

1932 Ms. Winton. No.

1933 Ms. Malliotakis. Okay. So, we shouldn't be doing it with China,
1934 right?

1935 Ms. Winton. No.

1936 Ms. Malliotakis. What would happen if your business operated
1937 without a budget for 7 years?

1938 Ms. Winton. We wouldn't be in business. And I can just tell you
1939 really quickly, we were at a trade show, and I had some folks from China,
1940 and they wander around your booth just looking at everything.

1941 Ms. Malliotakis. And what would happen if any of your businesses

1942 spent more money than you actually took in?

1943 Ms. Winton. We wouldn't be in business.

1944 Ms. Malliotakis. And that is what I am afraid will happen to the
1945 United States if we keep going down the route we are. Thank you for your
1946 testimony.

1947 Ms. Winton. Thank you.

1948 Chairman Smith of Missouri. Thank you. Mr. Carey is recognized.

1949 Mr. Carey. So, for the witnesses, I am an Ohio State Buckeye
1950 graduate, and I promised my dear friend, Mr. Ferguson, that I would not
1951 treat this panel as hostile witnesses.

1952 [Laughter.]

1953 Mr. Carey. But I do want to say two things. Mr. Collins obviously
1954 been here a little less time, but I am not too far away from him. We both
1955 been in the business side of things, and, Mr. Bergmann, I got to tell you, I
1956 have walked around your facility. I have been in and out of facilities like
1957 this my entire life up until about 15 months ago. You guys have really
1958 done a great job. Thank you for hosting us. I really appreciate that.

1959 Mr. Bergmann. I owe it all to my team.

1960 Mr. Carey. Well, that is good to hear. Now, I am going to I am going
1961 to touch on something. I do want to get with you a little bit about how I am
1962 going to sell my Peloton and not have to be taxed on it, but there is a real

1963 crisis, whether it is in Central Ohio, which is where I come from --
1964 Columbus, Ohio -- of affordable housing. And, you know, as we look at
1965 Atlanta, we look at Georgia, I know affordable housing -- Ms. Winton, you
1966 touched on it little bit -- it is something that we really need to focus on.
1967 And we are blessed in Ohio of having a lot of new industry coming into our
1968 State, particularly in Central Ohio, but affordable housing is something that
1969 we just don't have enough of, and I know you find that in the Atlanta area,
1970 but just a couple issues that I want to address.

1971 You know, Congress, and as you look at this panel, it is a bipartisan
1972 panel, and we all come from different industries. We all come from
1973 different things, but we are able to work together to get some good things
1974 done. And in 2018, Congress came together in a bipartisan way, and we
1975 were able to get a 12.5 percent increase in the Low-Income Housing Tax
1976 Credit, something that was very important for not just, you know, people in
1977 my district but people all over the United States, and it is something that I
1978 hope that we will be able to come together and do again.

1979 I mean, I am going to jump around here a little bit because I am the
1980 last one to go, so I am the one that is, you know, keeping us from lunch,
1981 right? But, Mr. Livingston, am I not mistaken you were a coach?

1982 Mr. Livingston. Yes, sir.

1983 Mr. Carey. You were a defensive coordinator?

1984 Mr. Livingston. Yes, sir.

1985 Mr. Carey. Well, I appreciate that and appreciate your service to our
1986 youth. I want to ask you a couple questions, and we will talk about housing
1987 maybe another time, but I just wanted to throw that out there. So, can you
1988 explain how the high interest rates are impacting your construction business
1989 as it relates to housing?

1990 Mr. Livingston. Yes, sir. So, one, it causes less interest in the people
1991 that are wanting to buy a home. As I mentioned earlier, just a half a percent
1992 change in the interest rate changes drastically for us. If we are signing two
1993 contracts a year or two contracts a month, and we are losing out just on
1994 \$17,000 because of that half drop of interest, over a year's time, we are
1995 talking \$80,000 to \$100,000 lost that is coming into our business. That is
1996 just on a half a percent with just two houses a month.

1997 Mr. Carey. Yeah.

1998 Mr. Livingston. And we are not having that interest of people coming
1999 in to want to buy new homes because of the fact that their mortgage rate is
2000 going to be extremely high, and they are all so scared, you know, the
2001 amount that they are getting on the loan does not go towards what the house
2002 is actually worth.

2003 Mr. Carey. Right.

2004 Mr. Livingston. So, it is causing them, you know, stress in that

2005 because they know if the interest rates do come down, obviously they could
2006 refinance, but still, right now, they are not getting the style home that they
2007 deserve for the amount of the cost.

2008 Mr. Carey. And to your other business, and I know, you know, in the
2009 restaurant world, I know the margin that you have to operate on. Have your
2010 customers regularly seen, and I am sure you have, but, I mean, have they
2011 regularly seen an increase in the price of some of the products or the food
2012 and beverages that you have at your restaurant?

2013 Mr. Livingston. Absolutely. It is not the cost of the New York prices
2014 by any means. We don't charge \$100 for a sandwich and park, and you can
2015 get all that in West Point for \$5.99.

2016 [Laughter.]

2017 Mr. Livingston. But, yes, sir, the increase in the prices have definitely
2018 gone up. We have to. But, again, operating on a food cost, normal, of 25 to
2019 28 percent, having to raise that food cost, costing us around 40 to 45
2020 percent now, those numbers don't come off of your payroll and your rent,
2021 and those type of things. Those come off your bottom line as a
2022 homeowner.

2023 Mr. Carey. That is right.

2024 Mr. Livingston. So yes, we have faced that in customers as well.

2025 Mr. Carey. All right. I am out of time. Mr. Chairman, once again,

2026 thank you for bringing us to real America. Thank you for allowing people
2027 to, as I think, Ms. Van Duyne mentioned, we are sitting level with you
2028 guys. And, Mr. Bergmann, thank you for opening up your shop, and I am
2029 sorry, we will let your employees get back to work here very soon. Mr.
2030 Chairman, I yield back.

2031 Chairman Smith of Missouri. Thank you. Thank you, Mr. Carey. I
2032 want to thank every member of the committee for taking time out of your
2033 schedule. This is time that you would be in your congressional district and
2034 that you made it down to Georgia to hear from each and every one of you.
2035 And I want to thank all the witnesses for your time away from your job,
2036 from your small business, from your families to invest and to help give us
2037 ideas to only make this country better.

2038 So please be advised that members have 2 weeks to submit written
2039 questions to be answered later in writing. Those questions and your
2040 answers will be made part of the formal hearing record.

2041

2042

2043 Chairman Smith of Missouri. With that, the committee stands
2044 adjourned.
2045 [Whereupon, at 11:30 a.m., the committee was adjourned.]

LOCAL SUBMISSIONS FOR THE RECORD

Date	April 21, 2023
Name (Print)	Guy Charpentier
Company	Bonnell Aluminum, Newman, GA

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

Bonnell Aluminum is a manufacturer of aluminum extensions. Domestic aluminum extensions have been seeing a surge in aluminum extensions from countries such as Mexico, Malaysia, Dominican Republic, Ecuador, Vietnam, and others. In 2008, our industry won a case against Chinese extenders. The trade case correctly pointed out to dumping and countervailing actions. The tariffs have led China to reship their unfairly enriched extensions. Domestic extenders share 74% of the domestic market – from 84% in 2019. Aluminum extensions from countries benefitting from government subsidies are to the domestic industry. Tariffs on aluminum in addition 10% cost increase on top of unfairly subsidized foreign expenditures currently benefit from.

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

Date	April 21, 2023
Name (Print)	W. Brook Hamilton, President
Company	Bonnell Aluminum, Newman, GA

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

Bonnell Aluminum is a \$600M company which employs 1800 people. We are part of a \$15B industry which employs more than 45,000 people in the United States. The biggest threats to our Aluminum extrusion industry are:

1. Ineffective 232 tariffs which have been poorly enforced, and which have allowed offshore producers to infiltrate the U.S. market by by-passing the tariffs. These imports make us aluminum producers less competitive because we must pay the tariffs.
2. Many foreign producers are now dumping extruded products into the U.S. at prices well below U.S. manufacturing costs. The offending countries are unfairly subsidized, and some are using Chinese and Russian aluminum and are avoiding U.S. sanctions.

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

Date	April 21, 2023
Name (Print)	Clinton Holland
Company	City of Peachtree City, Council Member

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

Question: will there be another taxpayer reduction to the income tax rate anytime in the next few years?

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

Date	April 21, 2023
Name (Print)	Rep. Karen Mathiak
Company	Mathiak Chiropractic Center

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

1. Health care has moved into a data driven industry-one payer system will destroy the personal care that humans need-when it is medicine that is costly to office visitor fees out of reach for the uninsured.
2. Insurance companies that drive coverage post-[unreadable] is criminal. I personally will be looking at our policies.

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

Date	April 21, 2023
Name (Print)	Frank Destadio
Company	City of Peachtree City (City council member)

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

I am concerned with the redirection of our Strategic Cost Reserve. As a 30-year military retiree, we are significantly hurting our military and our nation if we do not build back this vital resource.

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

Date	April 21, 2023
Name (Print)	Councilman Mike King
Company	PTC

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

Please [unreadable] to the local [unreadable] and do not begin with political barbs such as “the greatest threat is Republican MAGA.”

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

Date	April 21, 2023
Name (Print)	Scott P. Jones
Company	Forest Landowners Association

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

Thank you, Chairman Smith, for your leadership and support to repeal the Death tax. This tax creates uncertainty to private forest landowners who make long term investment in a liquid asset. Land rich and cash poor landowners are punished by this tax and full repeal is necessary to incentivize future investments in our private forest in America. The issue that is top of mind for private forest landowners is an inequity in the tax code. Today, private forest landowners who are impacted by ever increasing natural disasters have little or no recourse for recovery. When our forests are destroyed by fire, wind, or disease, our recovery is \$0. This cannot continue if we hope to rely on the environmental and rural economic benefits our forests supply. The solution is the bipartisan and bicameral Disaster Reforestation Act H.R. 655. Please favorably consider this legislation.

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

Date	April 21, 2023
Name (Print)	David Hanson
Company	APRIO, LLP

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

Please fix/repeal the Section 174 provision of the 2017 Tax Cuts and Jobs Act that requires the capitulation of R&E costs. This has had catastrophic effects on American businesses and disproportionately impacts small businesses given the extensive cash flow impact.

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

Date	April 21, 2023
Name (Print)	Phil Prebor
Company	Routine Maintenance Inc.

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

-unable to find labor
-inflation on supplies and materials causes difficulty making profits

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

Date	April 21, 2023
Name (Print)	Dr. Ilan Stern
Company	Georgia Tech Research Institute

WRITTEN SUBMISSION TO BE INCLUDED IN OFFICIAL HEARING RECORD

**Committee on Ways and Means
Field Hearing on the State of the American Economy: The South**

We want to hear your story. Below please provide any personal experiences or general comments about the state of the American economy that you wish to be included in the official hearing record.

With the electric revolution underway, the state of Georgia has done a great job to bring high paying jobs in EV manufacturing and battery manufacturing. The next step is fortifying the workforce by helping to train the future workers in new high-tech fields.

We are G.T. want to help provide support in the EV manufacturing by innovating, training, and validating new technology and the local workforce that will support it. We work with technical schools, vocational schools, and give government agencies to ensure Georgia continues to be the leader in EV manufacturing and innovative energy storage [unreadable] that will help to create energy independence and strengthen a domestic supply chain.

**The official hearing record will be made public as part of the transcript. This will be posted on the Committee on Ways and Means website at: <https://waysandmeans.house.gov/>*

PUBLIC SUBMISSIONS FOR THE RECORD



Statement of the American Council of Engineering Companies

House Ways and Means Committee
Field Hearing on the State of the American
Economy: The South
April 21, 2023

The American Council of Engineering Companies (ACEC) – the national voice of the engineering industry – appreciates this opportunity to discuss the significant and detrimental economic impact of the new R&D amortization requirement on engineering firms across the country and express our strong support for the American Innovation and R&D Competitiveness Act.

Founded in 1906, ACEC is a national federation of 51 state and regional organizations representing more than 5,500 engineering firms and nearly 600,000 engineers, surveyors, architects, and other specialists nationwide. ACEC member firms drive the design of America's infrastructure and built environment.

ACEC members are designing the future. Innovation is one of the valuable services America's engineering and design services industry provides for public and private sector clients. When it innovates, the engineering industry helps grow the economy, competes in the global marketplace, and raises the bar of what is possible.

Since 1954, Section 174 of the federal tax code allowed businesses to deduct qualified research expenses in the year those costs were incurred in order to encourage the kind of innovation that engineering firms pursue. Congress created the related R&D tax credit in 1981.

These long-standing rules provided for a current tax benefit that matched up with current expenditures. This structure helped existing and startup businesses see immediate tax benefits for funds spent on innovation.

As part of the Tax Cuts and Jobs Act of 2017, Congress changed how taxpayers deduct R&D expenses. Starting on January 1, 2022, firms could no longer deduct R&D expenses in the year they were incurred and now must amortize those expenses over five years in most cases.

ACEC member firms are now faced with deciphering which costs qualify as R&D expenses and must be amortized, as opposed to costs that can be treated as ordinary business expenses. This confusion is exacerbated because the IRS has not issued any guidance to assist taxpayers and their CPAs in complying with the new requirements under Section 174.

The tax impact of R&D amortization is substantial. Amortization of R&D expenses is causing significant cash flow problems for engineering firms and impacting workforce expenses, which is the largest cost for engineering firms.

These impacts are pronounced for small and midsize businesses. Among ACEC member firms, 76 percent have 50 or fewer employees. Only 13 percent of the Council's member firms have more than 100 employees. Here are a few examples of how ACEC member firms are affected by R&D amortization:

- A midsize firm with 125 employees based in Kansas paid an additional \$2 million on tax filing day this year, which will delay critical equipment purchases in the near term and put a damper on any growth initiatives.
- A firm located in Missouri with almost \$11 million in revenues told ACEC that they were facing a \$1 million tax bill on April 18 for 2022 federal and state taxes as well as first quarter estimated taxes, creating a cash flow crunch. Consequently, the firm is holding off on buying needed field vehicles and survey equipment. The firm will need to use its line of credit to make additional estimated tax payments this year.
- A recent start up civil engineering firm in Georgia with approximately \$1 million in revenue owes an additional \$100,000 in tax due to R&D amortization, which is devastating for a firm that invested to get the business off the ground and will struggle to raise the cash to pay the tax.
- Another ACEC member firm headquartered in North Carolina is paying an additional \$2.9 million in federal and state taxes on tax filing day this year and will likely have to tap its line of credit for the first time ever. This will affect the firm's ability to grow through hiring and provide consistent benefit levels to their employee-owners.
- A firm headquartered in Maine with offices throughout New England describes R&D amortization as an existential threat to their business. Employee-owners have taken loans, dipped into long-term savings, and even liquidated assets to pay the firm's 2022 tax burden.
- An engineering firm with employees in New York and Maryland is wrestling with the impacts of both the pandemic and R&D amortization. With little left on their line of credit, the firm cannot distribute funds to the shareholders to cover this significantly increased tax payment and the employee-owners do not have the means to do so on their own.
- A small firm with 58 employees based in Wisconsin has had to reconsider plans to grow outside the state because of the additional tax the firm is paying due to R&D amortization.

ACEC strongly supports the American Innovation and R&D Competitiveness Act (H.R. 2673), legislation to repeal the R&D amortization requirement that was introduced by Congressman Ron Estes (R-KS) and Congressman John Larson (D-CT). They were joined by a bipartisan group of cosponsors including 26 other members of the House Ways and Means Committee. ACEC respectfully requests that the House Ways and Means Committee consider H.R. 2673 as soon as possible to alleviate the tax burden of R&D amortization on engineering firms and other innovative businesses across the country.

5 May 2023

Committee on Ways and Means

1139 Longworth HOB

Washington, DC 20515

Re: House Committee on Ways and Means Field Hearing on the State of the American Economy

Dear Sir or Madam:

Aprio, LLP (Aprio or we) appreciates this opportunity to submit a written statement for consideration and inclusion in the printed record of the House Ways and Means Committee's field hearing on the state of the American economy being held at NAECO in Peachtree City, Georgia, on Friday, April 21, 2023.

We are gravely concerned about the economic impact of the capitalization and amortization of research and experimental (R&E) expenditures required under IRC Section 174, as amended by the Tax Cuts and Jobs Act of 2017, effective for tax years beginning after December 31, 2021. The impacts we have witnessed through advising our clients on Section 174 compliance have been economically devastating, painting a picture of destruction that will decimate existing jobs, economic stability, domestic innovation, and global competitiveness.

We urge the Committee to consider the concerns detailed in this statement and support a reversal of the TCJA's changes to Section 174.

The changes to Section 174 undermine the original legislative incentives for innovation.

Congress created Section 174 in 1954, establishing the first mechanism for taxpayers to choose whether to deduct or amortize R&E expenditures. Since its inception, Section 174 has served as the governing statute for the definition and treatment of R&E costs, including the prerequisite criteria of "qualified research" activities and expenditures that may be permitted for inclusion in the Section 41 Research and Development Tax Credit.

Prior to 1954, there was no specific tax treatment authorized for R&E expenditures, and deductions were typically only permitted for capitalized amounts related to abandoned projects, with few other means for amortization. The revised law applied to R&E expenditures incurred after December 31, 1953, that were paid or incurred for a present or future trade or business, including costs for research conducted by the taxpayer and on the taxpayer's behalf. Taxpayers could elect either to deduct these expenditures or treat such expenditures as deferred expenses amortized over a minimum of 60 months, beginning with the month the taxpayer first realized the benefits from such expenditures. This created a highly flexible mechanism for taxpayers, providing several permissible methods of taxable treatment for R&E costs which, in turn, incentivized companies to invest in jobs to promote innovation and technological advancement. Section 174 persisted in this form until the passage of the TCJA in 2017, which introduced significant, fundamental changes to Section 174.

The TCJA modified Section 174 for tax years beginning after December 31, 2021, creating a new requirement for taxpayers to capitalize and amortize all expenses meeting the Section 174 criteria over 5 years for domestic research and 15 years for research conducted outside of the US.

These changes eliminated the possibility for taxpayers to fully deduct any expenditures that fit the Section 174 definition of R&E in the year incurred. As a result, companies are disincentivized from investing in further R&E, meaning Section 174 in its current state is in direct opposition to the legislative intent expressed through the creation of the original Section 174 statute.

The new capitalization and amortization requirements are harmful to businesses.

The severity of the impact this change will have on companies' tax burdens cannot be understated. These new requirements generally apply to any and all costs "incident" to research and development efforts, with no further guidance provided by the Treasury to define this term. As such, the costs which may qualify as a Section 174 expenditure include an extraordinarily broad and ambiguous classification. Nonetheless, taxpayers must identify all qualifying Section 174 expenditures and distinguish them from other categories on their tax returns – even those expenditures previously eligible for more advantageous forms of tax treatment.

Therefore, companies are forced to identify a significantly larger portion of costs, which now must be capitalized and amortized, resulting in a significantly increased tax burden. In many cases, the inability to fully deduct the labor cost of the developers, engineers, scientists, and other personnel performing R&E activities results in a significant tax liability – even in situations where the company did not generate a profit during the year. Companies with significant investments in R&E (such as start-ups) are seeing increases to income tax liabilities that exceed the cash available to pay. This is in direct conflict with the "wherewithal to pay" principle, which has long been a cornerstone of our country's income tax regime.

To illustrate the dramatic increase in tax liability resulting from Section 174 capitalization and amortization requirements, consider this example comparing the 2021 and 2022 tax years:

Assumptions:

- Company XYZ is a corporation that performs 100% of R&E activities within the US and incurs \$20,000,000 of Section 174 costs annually.

	2021	2022
Taxable Income before Section 174 Deduction	\$10,000,000	\$10,000,000
Section 174 Deduction	(\$20,000,000)	(\$2,000,000)
Taxable Income (loss)	(\$10,000,000)	\$8,000,000
Tax Rate	21%	21%
Tax Liability	\$0	\$1,680,000

In this example, a company that previously had a \$0 tax liability now must pay over \$1.5 million due to the new Section 174 requirements. **That sharp increase could easily put a company out of business and often results in a disproportionate impact on small- and mid-size businesses.** In partnerships and S-Corps, where profits and losses are passed through directly to the owner(s), the increased cash impact associated with the Section 174 rules directly impacts one or two individuals. The resulting tax liability from Section 174 can be so large that owners are forced to file bankruptcy or shutter the business. As stated earlier, even companies in losses for the year may be saddled with exorbitant tax liabilities as a result of investment in R&E activities. Furthermore, the complexity and confusion surrounding Section 174 compliance, magnified by a lack of guidance from the IRS, requires companies to engage advisors to calculate their Section 174 costs. The complex calculation process required results in costly fees, adding to the bottom-line expense created by the capitalization and amortization requirements.

The harm to businesses will unequivocally impact the greater economy.

Aprio serves small- and mid-sized companies, putting us in the unique position of seeing the detrimental effects of Section 174 first-hand. To emphasize and demonstrate the harsh reality of the new Section 174 rules, we are including several direct examples we have advised on since these requirements went into effect. Although anonymized, these are true examples and merely a small representative sample of what we continue to witness.

An LLC, filing as a Partnership, that develops software for collections services faced a tax liability so large that the owners did not collectively have enough cash to fulfill the estimated payments. The owners were faced with the choice of personal bankruptcy or shuttering the company, stating that the direct impact of Section 174 resulted in it being more advantageous to close the business.

An LLC, filing as an S Corp, that develops project management software tools is considering laying off the entirety of its US-based developers and utilizing foreign talent instead and/or relocating the company to another country with more favorable R&E incentives. This company's Section 174 tax liability was large enough to disincentivize them from continuing any investment in domestic R&E, theorizing that it would be cheaper to outsource those efforts despite the increased amortization for foreign R&E activities.

An LLC, filing as an S Corp, that manufactures chemicals used in plastic resins stated that it may be forced to abandon R&E efforts altogether due to the astronomical increase in tax liability under Section 174. The company realized there is no longer any incentive to continue R&E if it will result in a larger tax burden.

An LLC, filing as an S Corp, that engineers aircraft componentry and aerospace technology has been unable to raise new capital as a result of the increased tax liability from Section 174. Despite the company being in losses under GAAP, it owes a significant amount in taxes due to R&E spend; this paradox is challenging to explain to a layperson investor who puts significant consideration to companies' taxable positions when investing.

An LLC, filing as an S Corp, that is contracted by the government to develop software was required to take out a loan to pay its tax bill due to a \$13.5 million add-back because of Section 174 requirements. This directly resulted in the company immediately halting existing growth plans and prohibits the company from fulfilling services to additional government programs.

A C Corp performing software development on a contract basis for the US government went from being in a loss position to having an estimated payment of nearly \$7 million due to the inclusion of software development costs under Section 174. This exorbitant amount threatened the persistence of the company.

A separate company contracted by the government to perform software development is considering shuttering the business due to the exorbitant tax bill created by Section 174. Because the company's operations consist almost exclusively of research initiatives, the owners no longer think it is feasible to continue operating as long as Section 174 is in effect.

An S Corp developing semiconductor devices on a contract basis for the US government had to take out a significant loan to pay the owner's tax burden due to Section 174. The impact caused the company to consider closing the business entirely and, at a minimum, resulted in disincentivizing the company from continuing R&D with semiconductor technology. The latter impact acts in direct opposition to the government's expressed interest in expanding US-based semiconductor development.

A single-member LLC developing new technologies, taxed as a Schedule C, with \$2 million in revenue and \$500,000 of expenses, has net taxable income of \$1.5 million. After considering Section 174, the taxable income will exceed the revenue of the company, resulting in a devastating impact to the sole owner.

The general themes across these examples are severe financial impact that strongly disincentivizes investment in innovation and threatens not only the creation of jobs but the existence of current jobs in the market. Companies will stop performing research and development when R&E investment is not incentivized or, worse, when investment in innovation is penalized through capitalization and amortization requirements. And although small- and mid-size companies are disproportionately affected, the impact is not confined to this sector; major US companies have publicly discussed the negative implications of Section 174. For example, 3M recently announced it will cut 2,500 jobs, citing "lower net income and the cash impact from capitalization of R&D for US tax purposes" as a primary cause.

As evidenced by the positions of the companies described above, this penalization will undoubtedly result in companies cutting jobs, outsourcing development, slowing growth, or even shutting down completely. This will impact unemployment and economic growth in general; however, it will also impact American competitiveness on a global scale.

When investment in R&E is disincentivized, American innovation in technology, manufacturing, and engineering sectors will fall behind, the results of which could take a dramatic toll on the US economy. Large corporations will choose to base their headquarters and do more business in countries with more favorable tax policies. American companies will be forced to buy technology solutions from foreign companies if domestic companies are no longer performing the development and it is no longer advantageous for a company to invest in such development internally. These concerns could even extend to information security, as any slowdown in innovation in this sector could rapidly result in American technology falling behind the global baseline. At a time when global competitiveness in technology sectors is at an all-time high, any stall in American innovation could have a detrimental impact.

Conclusion

The inimical consequences that Section 174, in its current form, will have on the American economy cannot be understated. The real-world impact of the requirements to capitalize and amortize R&E expenditures is already resulting in substantially higher tax bills. In many cases, companies have been unable to secure financing to pay their taxes. Many fear they will go out of business with this additional resulting tax burden.

Retroactively amending the changes to Section 174 is necessary to provide relief for affected businesses and to support continued American innovation. The recently proposed American Innovation and Jobs Act has the potential to enact the change the US companies need to continue investing in research and development. Aprio urges the Committee to support a repeal of the changes to Section 174.

Respectfully submitted,

Aprio, LLP



Family Friendly Georgia

“State of the American Economy: The South”

Without question, the past several years have been challenging for small businesses in Georgia. The COVID-19 pandemic presented small business owners across our state with unprecedented challenges and forced them to consistently adapt to an uncertain health and economic landscape. Unfortunately, these challenges were exacerbated by the struggles small business owners in Georgia face as a result of under investment in our care economy.

COVID-19 proved what many in Georgia already knew: A lack of things like paid family and medical leave and reliable, affordable child care burden families and small business owners, who are forced to deal with the consequences.

Small business owners know that policies like paid family and medical leave are crucial to attract and retain productive employees. But, without a statewide or national paid leave program, many small business owners do not have the resources to offer these benefits, putting them at a fundamental disadvantage to larger companies when it comes to recruitment. To remain competitive, small business owners need access to a comprehensive paid family and medical leave program.

Similarly, small business owners are dealing firsthand with the consequences of underinvestment in our nation’s child care system. Here in Georgia, the average annual cost of infant care is \$8,530, which puts a huge financial burden on families. And, many families struggle even to find reliable, affordable care due to child care centers being short staffed and underfunded. This has a dual impact on small business owners, who often lack access to quality care for their children *and* have to cover for employees who lack care when centers are closed or understaffed.

The Biden-Harris Administration, with the support of Democrats in Congress, has taken critical steps to address these challenges and bolster our care economy. The American Rescue Plan Act, which Sen. Raphael Warnock and Sen. Jon Ossoff both supported, made historic investments in stabilizing the child care sector and lowering costs for families. Unfortunately, these investments were temporary, and Republicans have refused to support efforts to make them permanent. To truly meet the needs of families and small business owners across Georgia, we need sustained funding to make things like paid family and medical leave and reliable, affordable child care a reality for everyone in our state.



Statement of the Affordable Housing Tax Credit Coalition

In Response to the House Ways and Means Committee Field Hearing on the State of the American Economy: The South

Friday, May 5, 2023

The Affordable Housing Tax Credit Coalition (AHTCC) is a national trade association comprised of nearly 250 housing organizations advocating to expand and strengthen the Low-Income Housing Tax Credit (Housing Credit), our nation's primary tool for financing affordable rental housing. We thank Chairman Smith, Ranking Member Neal and the House Ways and Means Committee for holding this hearing examining the state of the economy for workers, farmers, and families in the American South. We appreciate the opportunity to provide our perspective on how we can support the economic development of communities in the South and nationwide by addressing our country's shortage of affordable housing at a time when it is needed more than ever. The Housing Credit offers a highly successful solution with a proven track record to address this urgent issue—expanding and strengthening the Housing Credit would not only provide thousands of additional affordable homes in Georgia and millions of homes across the country, but it also generates jobs, wages and business income, and tax revenue that will support communities all over America.

The need for affordable housing has skyrocketed—at the end of 2022, our country was **3.8 million homes short** of meeting the general housing needs of Americans¹ and **7 million homes short of housing to serve extremely low-income renters**². In Georgia, a minimum wage worker must work 100 hours per week to afford a one-bedroom apartment³ and 359,536 renter households in the state pay more than half of their monthly income on rent⁴, leaving too little for other expenses like groceries, transportation, and medical expenses⁵. Statewide and nationwide, the crisis is only worsening every day. Thankfully, there is a solution with longstanding bipartisan support. Since its inception in 1986, the Housing Credit has helped produce or preserve more than 3.7 million safe, decent, affordable rental homes for more than 8 million Americans, which includes more than 384,000 households in Georgia.⁶

Housing Credit developments are required to either set aside 20% of their units for households with income at or below 50% of area median income (AMI) or 40% of the units for households with income at or below 60% of AMI. Where this field hearing was held in the Peach Tree City,

¹ Up for Growth, *Housing Underproduction™ in the U.S.*, 2022. Available at: <https://upforgrowth.org/apply-the-vision/housing-underproduction/#:~:text=Housing%20Underproduction%20occurs%20when%20communities,need%20and%20total%20housing%20availability>

² National Low Income Housing Coalition, *The Gap: A Shortage of Affordable Homes*, 2023. Available at: <https://nlihc.org/gap>

³ Action Campaign, Georgia Housing Credit State Fact Sheet, December 2022. Available at: <https://rentalhousingaction.org/georgia/>

⁴ *ibid.*

⁵ *ibid.*

⁶ *ibid.*



GA area AMI is \$95,700⁷ meaning hardworking teachers⁸, firefighters⁹, and police officers¹⁰ all fall within this 40-60% range. The Housing Credit is helping these and many other hardworking professions like restaurant, hospitality, and retail workers that are essential to a thriving community. Where wages do not match the skyrocketing cost of housing and where hardworking families in Georgia and nationwide are increasingly hit by lengthy commutes to work just to find housing they can afford, an increase in Housing Credit resources is an important solution that will help increase the economic vitality and growth of communities.

The **Affordable Housing Credit Improvement Act (AHCIA)** is broadly supported legislation to expand and strengthen the Housing Credit. The AHCIA has had strong bipartisan support since it was first introduced in 2016, and in the 117th Congress the legislation was co-sponsored by over 200 members of the House, 44 members of the Senate **-nearly half of Congress at large**. This legislation is expected to be reintroduced in both chambers this spring, and we're grateful to have the support of Representatives Darin LaHood (R-IL), Suzan DelBene (D-WA), Brad Wenstrup (R-OH), Don Beyer (D-VA), Claudia Tenney (R-NY) and Jimmy Panetta (D-CA) as the lead sponsors on the House version of the legislation.

This legislation has become even more urgent as we have **incurred a cut to affordable housing production at this time of unprecedented and growing need**. A 12.5 percent Housing Credit allocation increase enacted in 2018 expired at the end of 2021, and state housing agencies have far too few resources available to sustain prior levels of affordable housing production. Though there was broad support to include an extension during negotiations surrounding year-end omnibus legislation last year (including a bipartisan letter from House lawmakers signed by 54 lawmakers¹¹), it has not yet been enacted and the timing could not be worse. Not only does the status quo need to be restored, as explained above, but an increase in the Housing Credit allocation as proposed in the AHCIA is critically needed to begin to tackle our nation's shortage of affordable housing.

Another priority production priority from the AHCIA is lowering the 50 percent bond financing threshold for developments financed with private activity bonds ("50 percent test") – unlocking Housing Credit equity to increase affordable housing supply further. This proposal also has broad bipartisan support and enacting these two priority proposals—lowering the 50 percent test and increasing the Housing Credit allocation—would have **increased affordable housing production by more than 2 million additional affordable homes** over the next 10 years¹² than

⁷ AMI in Peach Tree City, GA = \$95,700 <https://ami-lookup-tool.fanniemae.com/amilookuptool/>

⁸ Average entry level teacher salary in GA = \$38,692 <https://www.nea.org/resource-library/teacher-salary-benchmarks>

⁹ Average firefighter salary in GA = \$39,725 <https://www.ziprecruiter.com/Salaries/Firefighter-Salary--in-Georgia#:~:text=As%20of%20Apr%2016%2C%202023%2C%20the%20average%20annual,a%20Firefighter%20in%20Georgia%20is%20%2439%2C725%20a%20year.>

¹⁰ Average police officer salary in GA = \$44,700 <https://www.forbes.com/sites/andrewdepietro/2020/04/23/police-officer-salary-state/?sh=44a6c2010c44>

¹¹ Reps. DelBene and Wenstrup Letter, November 2022

https://delbene.house.gov/uploadedfiles/delbene_wenstrup_lihtc_letter_final_with_signatures3.pdf

¹² Novogradac Data April 2021 <https://www.novogradac.com/notes-from-novogradac/2021-affordable-housing-credit-improvement-act-could-finance-more-2-million-additional-affordable>



otherwise possible nationwide, including nearly 152,000 homes in Georgia, while also supporting 3 million additional jobs annually.¹³ This also comes at a time when more than half of states in the country including Georgia are nearing or have already hit their Private Activity Bond cap.

The AHCIA also contains other provisions that would further increase affordable housing production and preservation, allowing the Housing Credit to better serve hard-to-reach populations. For example, to help address the urgent shortage of affordable housing in rural communities including those in Georgia, the AHCIA would enact a 30% rural basis boost to make more affordable housing production financially feasible in rural areas. The bill would also remove barriers to affordable housing preservation and streamline program rules and promote efficiency. Enactment of the AHCIA will also help produce stable workforce housing in a broad range of areas, from fast-growing cities to farmworker housing in rural areas, all while supporting economic growth and opportunity in communities nationwide.

This broad spectrum of need for additional resources to increase affordable housing production is especially critical in Georgia where the household income needed to afford a two-bedroom rental is \$43,618¹⁴, a challenge in both urban, suburban, and rural areas of the state and for the most vulnerable like those living on fixed incomes including senior citizens, veterans, and persons with disabilities¹⁵. Passage of the AHCIA is essential to address all of this.

Investing in the Housing Credit is critical to addressing America's affordable housing crisis. Expanding and strengthening the Housing Credit by enacting the essential priorities discussed above will support the production of more affordable rental housing, the growth of economies and communities nationwide, and provide job opportunities through direct job creation and better housing closer to employers. Throughout the over 36-year history of the program, the Housing Credit has supported 6.08 million jobs in one year and generated \$688.5 billion in wages & business income¹⁶.

We urge you to support the AHCIA and to ensure that the bill's key provisions, particularly the proposals to increase the Housing Credit allocation and lower the 50 percent test, are included in any tax legislation or other possible legislative vehicle that emerges this year. We thank you for your continued leadership and look forward to continuing to work with you and all the members of the committee on these priorities in the 118th Congress.

¹³ *ibid.*

¹⁴ NLIHC Georgia State Data <https://nlihc.org/housing-needs-by-state/georgia>

¹⁵ *ibid.*

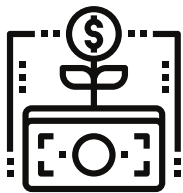
¹⁶ ACTION Campaign national factsheet https://rentalhousingaction.org/wp-content/uploads/2022/12/ACTION-NATIONAL-2022-NEW-LOGO_01.pdf

DISASTER REFORESTATION ACT (S.217)

Introduced February 1, 2023



The Issue At Hand



The current tax code has the unintended consequence of penalizing forest landowners whose timber is destroyed by a natural disaster. Under current law, the landowner is only allowed to deduct the lesser amount of the value, the cost basis, or the adjusted timber basis, which is usually \$0 after the 84-month amortization period or only a fraction of the value of the destroyed timber.

A SIMPLE FIX FOR FOREST LANDOWNERS

WHAT IT DOES:

The Disaster Reforestation Act would amend the tax code to allow forest owners to deduct the value of their timber prior to the loss caused by a natural disaster.

This fix would provide permanent assurances to landowners when their timber crops are destroyed by a natural disaster and give them the tools they need to recover.



Why This is Needed

Forest landowners receive NO guaranteed federal funding from disaster relief funding NOR are they provided tax relief from loss of their timber crop based on current tax code.

Most producers impacted by natural disasters have an annual income from their crop. Landowners growing timber for market must wait 25 to 40 years before their crop is ready to sell to the market.

During this time, the landowners must pay expenses and taxes annually without crop income while they wait for their timber to mature to market, usually 25 years for softwood and 40 plus years for hardwoods.

SPONSORS

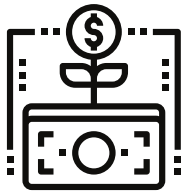
SENATOR BILL CASSIDY (R-LA)
SENATOR RAPHAEL WARNOCK (D-GA)

DISASTER REFORESTATION ACT (HR 655)

Introduced January 31, 2023



The Issue At Hand



The current tax code has the unintended consequence of penalizing forest landowners whose timber is destroyed by a natural disaster. Under current law, the landowner is only allowed to deduct the lesser amount of the value, the cost basis, or the adjusted timber basis, which is usually \$0 after the 84-month amortization period or only a fraction of the value of the destroyed timber.

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SPONSORS

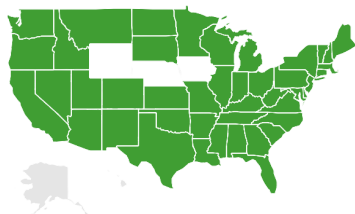
REPRESENTATIVE TERRI SEWELL (D-AL)
REPRESENTATIVE BUDDY CARTER (R-GA)

FOREST LANDOWNERS ASSOCIATION



★ **80+**
YEARS

Representing Private Forest
Landowners



Who We Are

- We are the only national representative of **family forest landowners** and their unique natural resource assets.
- Our members actively manage their land with a sustainable approach and for an economic return, **ensuring the prosperity of their forests for future generations.**
- Founded more than 80 years ago, we have more than **2,000 members across the country with land ranging from 100 acres to 1.5 million acres.**
- **58% of American forests are represented by private and family landowners** on 444 million acres.

What We Stand For



- Establishing a **regulatory framework** that benefits working forests and the landowners who maintain them.
- Ensuring a **legacy** of sustainable and profitable forest ownership for future generations.
- Providing **economic opportunities** for their forest products.
- Advocating for **free and fair trade markets.**



Contact Us



Craig Anderson
Director of Government Affairs
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(202) 818-0891



The Honorable Jason Smith
Chairman
House Committee on Ways and Means

The Honorable Richard Neal
Ranking Member
House Committee on Ways and Means

The Honorable Mike Kelly
Chairman
Ways and Means Subcommittee on Tax

The Honorable Mike Thompson
Ranking Member
Ways and Means Subcommittee on Tax

Dear Chairman Smith, Chairman Kelly, Ranking Member Neal, and Ranking Member Thompson:

There is a critical issue impacting our nation's family forest landowners that will have lasting impacts on the economy and environment, a barrier in the tax code making it difficult or impossible for forest recovery after a natural disaster for private forest landowners. With natural disasters at an all-time high, these small business owners must have economic certainty and a way to recover after a casualty loss of their timber.

We have a bipartisan solution to this problem, H.R. 655- the Disaster Reforestation Act (DRA). Unlike other commodities, forest landowners operate on small margins and decades-long timelines. They are also unique in that they do not qualify for USDA crop insurance following natural disasters, and private insurance products are unavailable or unaffordable. Seedlings planted in 2023 won't see a return on their investment until 2048, at the earliest. Additionally, under current tax law, forest landowners who lose all or a portion of their timber due to a natural disaster generally receive a \$0 deduction for the loss, which makes it difficult for them to recover and replant.

Forest landowners provide clean air, fresh drinking water, and quality jobs for our nation. To ensure they can continue their positive impact; we must pass the DRA. As the leaders of the House Ways and Means Committee and the Subcommittee on Tax, we request favorable consideration of this bill which would provide landowners with certainty to recover from disasters, encourage reforestation, and help rural communities maintain their economic viability. We look forward to working with you and are available to answer questions you might have.

Sincerely,

Scott Jones
CEO
Forest Landowners Association

STATEMENT FOR THE RECORD

THE U.S. HOUSE OF REPRESENTATIVES WAYS AND MEANS COMMITTEE

April 21, 2023, Field Hearing on The State of the American Economy: The South

Justin Fuller, CPA, Hardy Family Automotive, Dallas, Georgia

On Behalf of the National Automobile Dealers Association¹

Submitted May 5, 2023

Thank you, Mr. Chairman and members of the committee, for allowing me to submit testimony for the record regarding the state of the economy and its effects on our business, Hardy Family Automotive. I would also like to take the opportunity to thank the Chairman and committee for your time and effort in bringing hearings to venues across the country to hear from small business owners in their own communities.

I am of the third generation in our family to work in our automobile dealerships. I currently fill the role of controller. My aunt, Rene Gordon, is the President of our automotive group comprised of three dealerships located in Dallas, GA and Gainesville, GA. I have three uncles, a couple of cousins, and a sister who are active employees as well. It is truly a family business operation.

The family environment at our dealerships extends to our nearly 300 employees. Over a dozen of our employees have been with us for more than 20 years with a couple having celebrated their 40-year work anniversaries with us. Sixteen of our employees have a family member also employed with us, not including those second-generation employees whose parent is now retired or deceased.

Since the founding of our dealerships, my maternal grandfather, Charles Hardy, made meaningful investments in the community a priority. As is the case with many dealers, over the years we've sponsored many hundreds of youth and high school sports teams, community golf tournaments, and local fundraisers. One fundraiser that stands out to me was a benefit concert the dealerships

¹The National Automobile Dealers Association (NADA) represents over 16,000 franchised automobile and truck dealers in all 50 states who sell, finance, and lease new and used motor vehicles and engage in service, repair, and parts sales. This includes approximately 1,800 commercial truck dealers. NADA members collectively employ 1.2 million people nationwide.

facilitated for a family who was in the process of adopting seven foster children. By combining concert proceeds, GoFundMe campaign funds, and a contribution from the dealerships, we were able to make an onstage presentation and hand the keys over to a passenger van capable of transporting their entire family.

Also, several years ago, my grandparents, Jeanette and Charles Hardy, made a substantial gift to the local Hospital Foundation to assist in the completion of a new state-of-the-art hospital in the Paulding County community. This hospital was the first to be built in the county in over 60 years and is a source of pride for our community. Nor was this Charles and Jeanette's first impactful donation to healthcare—in the late 1990s they made meaningful contributions to the Shriners Children's Hospital located in Greenville, SC.

More recent community investments include a decade-long partnership with the local food bank to match community donations during the month of November. Also, during the COVID-19 pandemic, hospital protocols prohibited loved ones from visiting patients in hospitals; to aid patients in communicating with loved ones, our dealerships donated 10 tablet computers to the local hospitals in both Dallas and Gainesville so that patients in our communities could communicate with family members. We are so very proud to reinvest in the communities that have supported our businesses.

Auto dealerships are one of the few remaining American industries comprised of locally owned and operated businesses prevalent in communities across the country (urban, suburban, and rural). Most communities no longer have a locally owned bank or pharmacy in existence. Locally owned and operated businesses are part of the identity and fabric of our communities. Business earnings are spent and invested in the community from which they are earned instead of being syphoned off to an owner far away. Only locally owned businesses can multiply their economic impact to local communities in this way.

We also provide excellent paying jobs, most of which do not require a college degree. Georgia automobile dealerships supplied 74,479 direct and indirect jobs in 2022 with average dealership annual earnings of \$94,640! These are great paying jobs, impossible to outsource, and spread across nearly all our Georgia communities. These jobs include training, healthcare, and access to

401(k) plans. What's more, in 2022 alone, Georgia auto dealers paid \$2.3 billion in state sales tax and \$1.2 billion in federal and state income taxes.

The average annual earning of Georgia automobile dealership employees is quite honestly an impressive statistic. While I am very proud that our industry is offering high wages, this is an expense for dealers that has markedly accelerated in recent years owing to worker shortages and inflation. When paired with rising interest rates, which themselves have had a two-fold impact on automobile dealers, these factors are constricting dealer cash flows and our ability to invest back into the economy.

Cash flow is important in any business, but maybe none more so than automotive retail. Auto dealers operate on very small profit margins as a percentage of sales, normally around 2% (before tax). Yet, for comparison, the S&P 500 average net profit percentage before tax exceeds 10%. With narrow profit margins and high inventory costs, there is an adage in our industry that a dealer must be careful not to "sell yourself out of business." To help explain, I would like to share a few insights into automotive retail:

- Dealers borrow from a lender via a line of credit to carry their inventory. This is called wholesale floorplan or simply floorplan.
- Dealers must pay off the floorplan on any vehicle when that vehicle is sold to a customer, as the dealer no longer owns the collateralized asset.
- When most customers purchase a vehicle, they themselves finance the vehicle. Dealers very often assist the customer in obtaining financing from a bank or credit union. The process of assigning the loan to the lender and receiving a payment from the lender is referred to as "funding" and may take several days.

Therefore, when dealers have a lot of sales, they must keep a large amount of working capital so that they may cash flow the time in between paying off floorplan and receiving the funding from the customer's assigned lender. In fact, manufacturers require dealer franchisees to keep millions of dollars in working capital minimums to properly operate.

In addition to these large swings in cash flow relating just to inventory, dealers must also navigate operating cash flows that are essential to meeting payroll, interest payments and capital investments in dealership facilities, property and equipment.

It is hard to overstate how important substantial working capital is to an automobile dealership.

One additional point is especially important – small businesses do not have access to public capital markets. We do not issue publicly traded stock or sell commercial paper to raise cash for our businesses. We obtain working capital three ways: making and retaining profits, borrowing from banks, or contributing personal assets to the business. As a result, dealers are often heavily dependent upon traditional commercial loans for a good portion of working capital. Moreover, other than loans to finance real estate purchases and improvements, virtually all automobile dealer loans rates float based on the prime rate. As the Federal Reserve has increased the Federal funds rate to the highest level in 16 years, we have seen immediate increases in our cost of credit. These increased costs come at a time of increasing economic uncertainty. Additionally, as the Fed has taken action, banks generally have restricted access to credit, which has disproportionately affected small businesses.

LIFO Relief Needed Due to Major Foreign Trade Interruption of Auto Production

Approximately, half the automobile dealers in the country utilize the Last-in, First Out (LIFO) method of accounting. Over the past few years, additional tax liabilities from LIFO recapture have negatively affected dealer cash flows. I can positively attest to this burden as our dealerships incurred large additions to taxable income from LIFO recapture in 2020 and 2021.

During the COVID-19 pandemic many manufacturing supply chains were severely disrupted. Auto manufacturing was a headline example of the disruption to the manufacturing process. While auto manufacturing faced an array of supply chain shortages, none were of greater impact than the worldwide semiconductor shortage. Problems and delays in the distribution system also delayed the delivery of vehicles to dealer lots, exacerbating inventory shortfalls even further.

Under LIFO, a business assumes the last inventory purchased is the first to be sold. Businesses using LIFO must maintain a minimum inventory level at year-end or risk recognizing excess gains resulting in recapture. Unforeseen and uncontrollable supply chain disruptions made it virtually

impossible for dealers such as us to maintain the necessary inventory levels. This meant we were forced to include a portion of the reserve (phantom income) when calculating taxable income even though no additional cash was generated to pay the federal income tax. For pass through entities, the income flows to the personal tax returns of the business owners and is taxed as ordinary income, not as capital gains. For family dealerships, with long histories and higher LIFO reserves, the effects were even more severe than newer, larger dealerships.

Although dealer inventories have recently begun to slowly recover, from the onset of the COVID-19 pandemic through today, dealer new-vehicle inventories remain at a fraction of pre-pandemic levels. During 2021 our new-vehicle inventories dropped to just 7% of pre-pandemic levels. Today, our inventories are barely half of the pre-pandemic levels. The inventory crisis is genuinely the most remarkable occurrence I have witnessed in my 18-year career.

The Treasury Department has existing authority under Sec. 473 of the Internal Revenue Code to provide relief to businesses if a “major foreign trade interruption” makes inventory replacement difficult or impossible. Despite broad bipartisan support and petitions from many within our industry for LIFO relief under this authority, the Treasury Department has thus far declined, citing additional need for legislative authority.

Auto dealers have pressed upon Representatives and Senators the need for such legislation. (see attached timeline) Per a recent National Automobile Dealer Association issue brief:

The “Supply Chain Disruptions Relief Act” (H.R. 700/S. 443) would determine that the requirements under existing law have been met for new vehicles due to pandemic-related foreign trade interruptions which created inventory shortfalls.

The reintroduced legislation is identical to the bills from last Congress which received overwhelming bipartisan support and passed the Senate without opposition. Members of Congress should cosponsor the “Supply Chain Disruptions Relief Act” to allow businesses on LIFO extended time to replace vehicle inventories as pandemic-related global disruptions and reduced auto production made it nearly impossible to replenish new vehicle supply.

LIFO in of itself does not avoid tax, rather it allows for an alternative inventory method that delays taxing changes in inventory; ultimately, the taxes on the difference in taxable income will have to be paid. Under normal conditions, dealers can easily replenish inventory to control the adverse consequences of LIFO recapture. LIFO must be recaptured when a dealer liquidates its entire inventory due to selling its assets, goes out of business, or elects to transition to the first-in-first-out inventory accounting method (FIFO). These cases are typically part of a broader business plan and both the tax liability and *the timing of the voluntary* repayment of LIFO are in the taxpayer's control.

In contrast, when auto dealerships such as ours could not purchase inventory due to highly unusual and unexpected market/industry/world events, in particular the semiconductor chip shortage, we faced an *involuntary* tax liability for both the amount and timing of the unexpected tax payment – and at a time when the economy is struggling and interest rates continue to rise.

It would be extremely helpful to our industry – and especially the small dealers across the country – for Congress to pass the “Supply Chain Disruptions Relief Act” legislation that directs Treasury to utilize its authority under Sec. 473. It is important to note that this relief is not a tax cut; it merely extends the time to replace vehicle inventories. Auto dealers would simply have until the end of 2025 to replace inventories. This is common sense legislation with a reasonable timeframe to replenish inventory as it has been seen that inventories are still near half of pre-pandemic levels.

Current Economic Situation

Relief from the significant additional tax liability dealers suffered under LIFO recapture would be very welcome as mounting economic issues such as rising interest rates, increasing costs, and economic uncertainty have begun affecting the auto industry.

As mentioned before, the rapid rise in interest rates has a two-fold negative effect on dealers. First, increases in interest rates reduce the affordability of vehicle purchases and slow sales. Additionally, we have seen a 25% per unit increase in the average cost of new vehicles in inventory since early 2020, and an even higher percentage increase in used vehicles. Our average used inventory unit has increased 63%. Together, the inflation in vehicle prices combined with rising interest rates have created an affordability crisis for individuals and families in our communities.

This year has been a particular challenge for vehicle affordability, and we are seeing sales start to slow as a result. The overwhelming objection we see from customers is the cost of their monthly payment.

Now, consider the second negative effect that rising interest rates have on automobile dealers: Increased interest expense. I covered above that auto dealers utilize a line of credit to finance vehicle inventories referred to as floorplan. Currently, across our dealership group, the number of new vehicles we have in inventory is 56% less than pre-pandemic levels. However, the per unit cost of these vehicles has increased 25%. Therefore, as new-vehicle inventories continue to recover, the number of units on dealers' lots will continue to increase. As the number of units in inventory rises, combined with higher vehicle costs, we will see outstanding floorplan balances swell. Outside of payroll, floorplan interest is typically the largest expense that dealers incur. We are seeing our interest expense increase month to month on an exponential curve. All factors (increased manufacturing and vehicle availability, slowing sales, increased vehicle costs, increasing interest rates) point toward continued increases in floorplan interest expense for dealers.

Interest Expense Limitation Rules Impact on Auto Dealers

With rapid month to month increases in floorplan interest expense, it is a very inopportune time for auto dealers to also navigate further Sec. 163(j) limitations on interest deductibility that took effect at the beginning of the 2022 taxable year. With the average fixed business interest expense rates increasing at least 5% between the 2021 and 2023 taxable year, and the substantial change to the limit of interest expense taking effect in the 2022, it has become harder for small businesses to receive tax deductions for needed capital.

Sec. 163(j) limited the amount of business interest expense to (1) 30% of adjusted taxable income, (2) any floor plan financing interest, and (3) business interest income. Floor plan financing is a major component for auto dealerships as it allows dealerships to finance vehicles without providing the full amount of cash immediately. Essentially, floor plan financing provides a revolving line of credit to make larger purchases (i.e., the automobile inventory for the lot).

The impact of interest expense limitation rules on automobile dealerships can be far more restrictive than the general business taxpayer. If an automobile dealership's floor plan financing

interest expense exceeds 30% of adjusted taxable income, we are no longer allowed to utilize bonus depreciation for that taxable year. In other words, the interest expense limitation will allow us to deduct the floor plan financing interest expense when determining taxable income but will remove the ability to expense certain capital improvements immediately.

To complicate things further, starting on January 1, 2022, the interest limitation was further limited. For taxable years beginning before Jan. 1, 2022, taxpayers were allowed to add back depreciation, amortization, and depletion when determining the amount of adjusted taxable income for the calculation. This provided a broader base, increasing the allowable business interest expense deduction and generally allowing both business and floor plan financing interest expense to fall under the 30% limitation. However, since the add-back of depreciation, amortization, and depletion is no longer available, this change creates a smaller base, coupled with the rise in interest rates, causing many automobile dealerships' business and floor plan financing interest to no longer fall under the 30% limitation, thereby further constraining their interest deduction and potentially prohibiting them from utilizing bonus depreciation.

Although some companies might be able to utilize the small business exception, and avoid the interest expense calculation altogether, this is not a viable option for auto dealerships due to the high-ticket prices of automobiles. The small business exception allows business entities to avoid the interest expense limitation calculation if their average annual *gross receipts* for the three prior tax years do not exceed a threshold amount of \$27,000,000 for the 2022 taxable year. The ability to utilize the small business exception becomes more complicated if more than one business is operated (i.e., aggregation rules) or when applying the tax syndication rules. As the small business exception is applied on gross receipts, and not providing for the reduction due to cost of goods sold, it is almost impossible for any car dealership to fall under the small business exception due to the ever-increasing sales prices of automobiles.

Due to rising inflation, businesses are being forced to maintain or increase their borrowing. I encourage the committee to consider relieving businesses during this high inflation period and allowing depreciation and amortization to be included in the adjusted taxable income when calculating the interest expense limitation.

Further Section 163(j) limitations on interest deductibility in 2022 affects our working capital and the significant increase in federal tax payments will continue to cause negative effects on our ability to save, invest, and create jobs.

Bonus Depreciation Wind Down

Continuing the topic of sunset provisions, I also encourage the committee to review the phaseout of bonus depreciation. Even when automobile dealerships are permitted to utilize bonus depreciation, as when business and floor plan financing interest expense is less than 30% of adjusted taxable income, the bonus depreciation applicable percentage is slowly diminishing based on the phase-out provided under the Tax Cuts and Jobs Act. For any qualified property placed in service in the 2023 taxable year, bonus depreciation is reduced from 100% to 80%. Based on the current legislation, bonus depreciation will continue to decrease by 20% each year until it is no longer available starting in the 2027 taxable year.

Bonus depreciation is helpful for asset purchases by the dealership as the write-off helps cash flow. We are entering a new era in our economy, as technology rapidly changes the landscape of many industries. Auto dealers have a very important role in building out infrastructure for an electric vehicle (EV) future, particularly as the car manufacturers are making major investments. We have already spent hundreds of thousands of dollars on facility improvements and EV equipment to begin servicing and repairing EVs. This spending will accelerate into the millions in just the next year. The option for dealers to fund these improvements would be to either utilize cash and thus reduce working capital, or to finance the improvements. Therefore, dealers may be hamstrung in making these improvements if they are neither allowed to deduct the improvements through bonus depreciation nor allowed to deduct the interest expense on the associated loans for the improvements.

The automobile dealer network in Georgia is an arterial network reaching into communities across the state. I would argue that few are better positioned than the dealer network to assist in the buildout of EV infrastructure. Dealers will not only provide a vital role in EV infrastructure buildout but will also serve an irreplaceable role in sales, servicing, and repair of these vehicles. EVs are still cars and trucks, but they do require different environments, equipment, training, and

safety procedures. They will also require upgraded facilities or possibly new facilities if consumer adoption one day meets a certain threshold.

In addition, bonus depreciation also helps on the vehicle sales side for vehicles purchased for business use that are allowed some or all bonus depreciation. There is clear history back to 2001 that this provision helps supports business investment.

Importance of Sec. 199A Deduction for Pass-Throughs

Additionally, I also call on members to please consider extending the pass-through deduction, Sec. 199A, which is set to expire at the end of 2025. This deduction has been long needed to allow pass-through entities a more level playing field on the ability to leave capital in their business on par with C-corporations.

The taxation of pass-through business owners differs with the tax treatment of C-corporation shareholders. The C Corporation shareholders do not pay tax on the earnings of the C-corporation that is reinvested in the corporation, rather they only pay tax when the C Corporation makes a dividend distribution to the shareholders.

Successful pass-through business owners try to leave as much cash as possible in their businesses for improved working capital, to improve credit ratings, and to generally increase the financial footing of their businesses. Because pass-through entities incur a higher tax rate, they are at a competitive disadvantage to C-corporations in this regard. Sec. 199A has gone a long way in leveling the playing field between pass-through entities and C-corporations, a needed balance that should allow for long-term predictability and fairness in the tax system.

I implore members of this committee to keep the playing field as even as possible between small, closely held, and family-owned businesses (typically organized as pass-throughs) and big business (generally C-corporations). In the automobile industry, where working capital is so critical, this leveling of the playing field is of great importance to the continued vitality of the dealership, the jobs it provides, and its contributions to our local communities.

Conclusion

Through the interplay of LIFO recapture, change in interest expense limitation calculations, and the decrease of bonus depreciation, automobile dealerships are seeing a significant increase in their federal tax payments, which affects our ability to reinvest in growth for our company, employees, and communities. A favorable tax environment will play a vital role in how effectively and efficiently businesses prepare and build for a revolutionary future.

Earlier I mentioned my grandfather, Charles Hardy. He was the quintessential American success story. Born into a family of modest means, he grew up on a family farm where they grew their own food. He was not one that enjoyed school; and desiring to build a life of his own, he dropped out of high school and married my grandmother. Through grit, determination, and handwork he excelled in all of his endeavors, and there were many.

Entering mid-life, he had obtained a level of success that only he had imagined. Having carried a love for cars since a young man, he had desired to one day own a car dealership. Willing to take the risks necessary to fulfill his dream, he began selling off assets to raise enough capital to purchase the local Chevrolet, Pontiac and Buick Dealership. Hardy Chevrolet, Pontiac and Buick was founded in 1978.

In the first years of operation, my grandfather faced rampant inflation and rising interest rates. From the stories I have heard, those first years were challenging, even for a skilled businessman. But he navigated them nonetheless.

Today, for the first time in my career, we are facing similar challenges of inflation and sharp increases in interest rates. Added to these challenges, we face an industry shortage of trained mechanical technicians, surging wages and difficulties finding employees for entry level positions.

The time is now to keep our small businesses strong and uninhibited by constraining tax policy and over-regulation; allowing business to stay well capitalized as they deal with increasing labor costs and rising interest rates while preparing for a new future in a rapidly changing technological environment. Please allow and encourage a new generation of men and women to pursue their dreams and to make a new path for their families as my grandfather did all those years ago.

Attachments:

TIMELINE: Exhaustion of Administrative Remedies with the Treasury Department and
Legislative Support for the “Supply Chain Disruptions Relief Act”

Graphic: Main Street’s Most Powerful Economic Engine

TIMELINE

Exhaustion of Administrative Remedies with the Treasury Department and Legislative Support for the “Supply Chain Disruptions Relief Act”

1980 – Congress provided the Treasury Department authority under Sec. 473 of the Internal Revenue Code to grant temporary last-in, first-out (LIFO) relief to allow businesses to elect to replace inventories over a three-year period if a “major foreign trade interruption” makes inventory replacement difficult or impossible. [Link](#)

Early 2020-2022 – Vehicle assembly plants and suppliers across the globe ceased or slowed production during the pandemic, drastically curtailing inventory for new vehicle dealers. The shortfall worsened with the worldwide shortage of semiconductor chips, which are essential to complete every vehicle manufactured today. These dramatic supply constraints and the continued U.S. consumer demand for vehicles created the lowest level of dealer inventories in decades.

With no way to replenish inventory in 2020 and 2021 due to circumstances beyond their control, dealers using LIFO faced major unanticipated tax liability due to LIFO recapture that would strip much needed working capital from closely held dealerships, particularly small family-owned dealerships.

Nov. 20, 2020 – Since Treasury has the authority to provide relief to businesses facing difficulty replacing vehicle inventory due to the unprecedented supply chain shortages, NADA petitioned Treasury requesting expedited Sec. 473 relief for auto dealers to elect to replace inventories over a three-year period. [Link](#)

Fall 2020-2021 – NADA meets on several occasions with Treasury Department officials to request that they use their regulatory discretion to provide LIFO relief for dealers to treat these uncontrollable shortfalls of inventory as qualified inventory liquidations that do not trigger LIFO recapture if the dealer replaces the inventory within three years since they cannot replace inventory due to a “major foreign trade interruption.”

Feb. 25, 2021 – LIFO Coalition requested Sec. 473 relief for impacted businesses using LIFO. [Link](#)

April 27, 2021 – American Institute of CPAs (AICPA) requested for relief under Section 473. [Link](#)

Aug. 17, 2021 – AICPA requested for safe harbor method and expedited relief under Section 473. [Link](#)

Sept. 1, 2021 – NADA sent a letter to Treasury following up after a meeting with the Office of Tax Policy. [Link](#)

Nov. 8, 2021 – Sen. Sherrod Brown (D-Ohio) led a letter from 19 Senate Democrats to Treasury, urging LIFO relief. [Link](#)

Nov. 9, 2021 – Reps. Dan Kildee (D-Mich.) and Jodey Arrington (R-Texas) led a bipartisan letter from 90 other House Members to Treasury, urging LIFO relief. [Link](#)

Nov. 29, 2021 – Congressional letters from 20 Senate Democrats and 92 bipartisan members of the House of Representatives urging the Secretary of the Treasury to use Sec. 473 authority to grant LIFO relief prompted a preliminary response from Treasury. [Link](#)

Dec. 22, 2021 – National Association of Minority Automobile Dealers (NAMAD) sent a letter to the National Economic Council in support of NADA’s LIFO petition. [Link](#)

Jan. 20, 2022 – The White House published a Fact Sheet which documented that automakers could not complete the final assembly of vehicles, due to pandemic-related foreign trade interruptions, including a severe shortage of critical semiconductor chips. Therefore, demonstrating that dealers were unable to sufficiently replace inventory. [Link](#)

Jan. 21, 2022 – Alliance for Automotive Innovation sent a letter to Treasury on disrupted supply chains. The letter provided data showing that: “auto dealers have been unable to acquire a sufficient number of new vehicles from manufacturers to replenish their depleted inventories” and “decreased inventory production is primarily a result of the foreign supply chain disruptions caused by actions related to the COVID pandemic, especially with respect to semiconductor shortages.” [Link](#)

Jan. 24, 2022 – NADA responded to two issues raised in Treasury’s Nov. 29 response to Congress, noting that key facts released in the past week clearly meet Treasury’s requirement that the decrease in closing inventory must be directly and primarily attributable to the foreign disruption in the supply chain. For the second issue, Treasury’s response improperly narrowed Sec. 473 by asserting that “Businesses that primarily source and produce inventory within the United States are not eligible for [Section 473] relief...” *However, this condition imposed by Treasury is not present in Sec. 473 or the legislative history and should not be considered a requirement.* Treasury did not respond to the letter. [Link](#)

Feb. 4, 2022 – Sen. Brown and 18 Democratic colleagues sent a second, stronger NADA-backed letter to Treasury. [Link](#)

Feb. 18, 2022 – Sen. Tim Scott (R-S.C.) sent a Republican-only letter with 31 other Senators urging LIFO relief. [Link](#)

Early 2022 – Bipartisan Congressional offices meet with Treasury and decide to draft legislation to provide temporary supply chain relief to dealers of new automobiles, since the facts and circumstances of the auto industry meet the requirements under current law, Sec. 473.

April 4, 2022 – Reps. Kildee and Arrington introduced [H.R. 7382](#), the “Supply Chain Disruptions Relief Act”. This bill would allow businesses on LIFO extended time to replace vehicle inventories, which will reduce LIFO recapture tax liabilities. [Link](#)

April 14, 2022 – AICPA sent a letter in support of H.R. 7382. [Link](#)

April 28, 2022 – Sens. Brown and Scott introduced [S. 4105](#), the “Supply Chain Disruptions Relief Act,” the Senate companion bill to H.R. 7382. [Link](#)

June 8, 2022 – During a House Ways and Means Committee hearing titled “Proposed Fiscal Year 2023 Budget” with Treasury Secretary Janet Yellen, Rep. Kildee filed a question for the record (QFR) asking Secretary Yellen if the administration supported H.R. 7382.

Aug. 24, 2022 – The Treasury Department responded to Rep. Kildee’s QFR, indicating its support for a legislative solution to this issue, stating that they will work cooperatively with Congress to that end. [Link](#)

Dec. 22, 2022 – S. 4105 passed the Senate by unanimous consent. It ultimately received 60 bipartisan cosponsors but the 117th Congress ended without the House taking up the legislation which had received 175 bipartisan cosponsors. [Link](#)

Feb. 1, 2023 – Reps. Arrington and Kildee reintroduced the House companion of the “Supply Chain Disruptions Relief Act” ([H.R. 700](#)) which is identical to the legislation from last Congress. [Link](#)

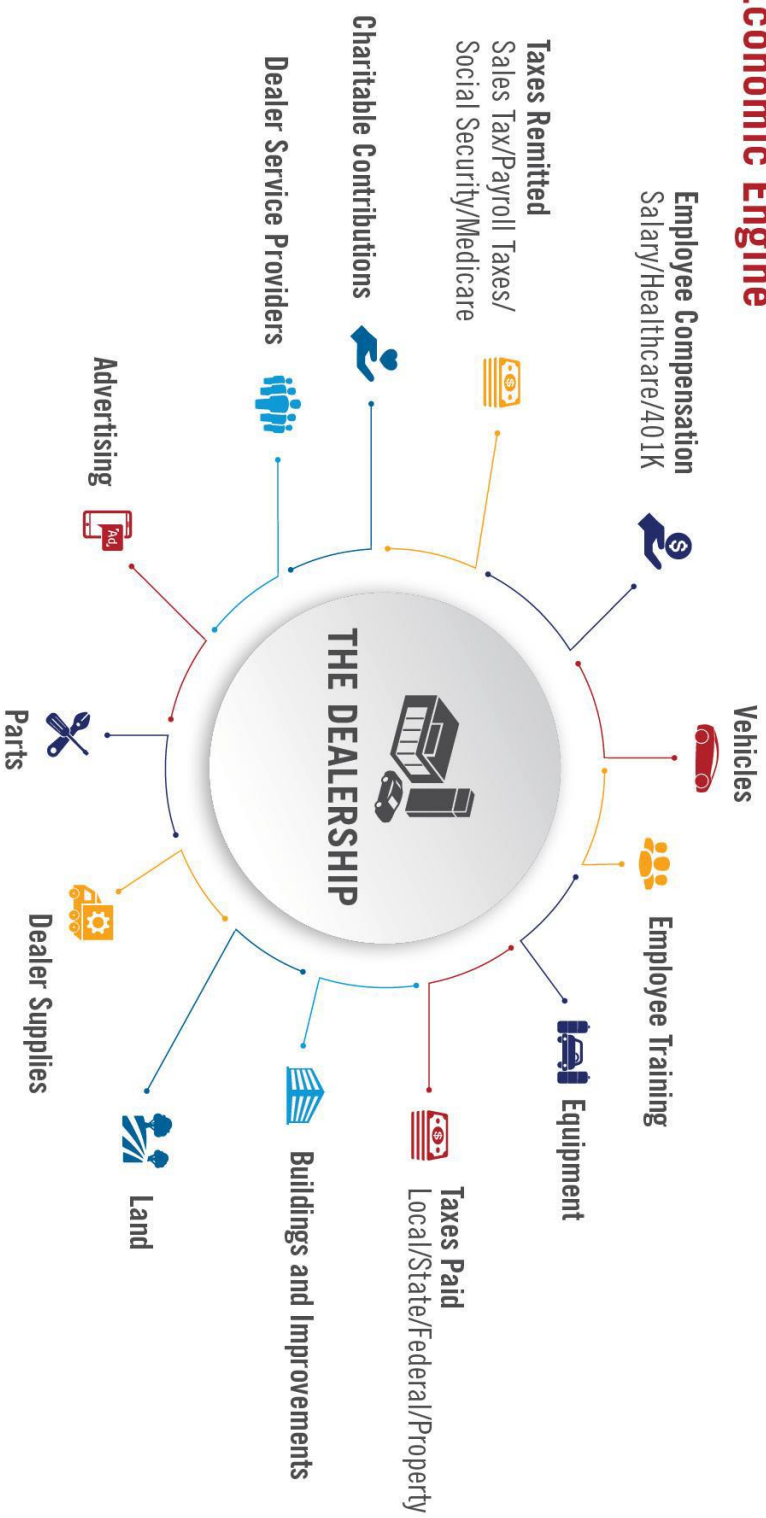
Feb. 15, 2023 – Sens. Brown and Scott reintroduced the “Supply Chain Disruptions Relief Act” ([S. 443](#)) with a total of 50 original cosponsors. [Link](#)

March 7, 2023 – The Oklahoma Automobile Dealers Association submits a statement for the House Committee on Ways and Means hearing entitled “State of the American Economy: The Heartland” [Link](#)

March 8, 2023 – AICPA sent a letter in support of S.443 and H.R. 700. [Link](#)

May 5, 2023 – The “Supply Chain Disruptions Relief Act” continues to gain bipartisan and bicameral momentum and to date has 60 cosponsors in the Senate and 41 in the House. [Link](#)

Main Street's Most Powerful Economic Engine





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Statement on Behalf of the National Multifamily Housing Council and National Apartment Association
House Committee on Ways and Means
Field Hearing on the State of the American Economy: The South
April 21, 2023

The National Multifamily Housing Council (NMHC) and the National Apartment Association (NAA) respectfully submit this statement for the record for the House Committee on Ways and Means' *Field Hearing on the State of the American Economy: The South*. For more than 30 years, NMHC and the NAA have partnered to provide a single voice for America's apartment industry. Our combined memberships are engaged in all aspects of the apartment industry, including ownership, development, management, and finance. NMHC represents the principal officers of the apartment industry's largest and most prominent firms. As a federation of 141 state and local affiliates, NAA encompasses over 95,000 members of all sizes representing more than 11.6 million apartment homes globally.

We appreciate the House Committee on Ways and Means' focus on the economy. Given the key role housing and, in particular, rental housing plays in the economy by providing shelter to our nation's workforce, we write to offer our perspective on efforts needed to promote workable and sustainable policies to address our nation's housing challenges. Our ultimate goal is to be sure that apartment providers can meet long-term housing needs of the 38.9 million Americans who live in apartment homes and continue to make significant contributions to the growth of our economy, which currently stands at \$3.4 trillion annually.^{1 2}

The Challenge: Decades-Long Underbuilding Has Resulted in Unaffordability in Many Communities

There is no doubt that America is facing a housing affordability crisis. Challenges are different from community to community and state to state, but facts are facts. For decades, America has witnessed the escalating challenge created by demographic shifts, short-sighted public policy decisions, and economic changes culminating in the inability of an increasing number of families, seniors, and people with disabilities to rent, buy, or maintain affordable homes that meet their needs.

Today, in more and more communities, hard-working Americans are unable to rent homes due to increased costs driven by a lack of supply, barriers to development, and regulatory burdens. The total share of cost-burdened households (those paying more than 30 percent of their income on housing) increased steadily from 28.0 percent in 1985 to 36.9 percent in 2021 and is growing, while others have been priced out of communities altogether.³ This is not sustainable, particularly in a period of high inflation. Wage stagnation in conjunction with barriers to new supply – for instance, onerous regulatory hurdles, antiquated and often discriminatory zoning and land-use policies at the local level, and NIMBYism ("the behavior of someone who does not want something to be built or done near where they live, although it does need to be built or done somewhere"⁴) – has led the nation to this juncture. It has taken

¹ 2021 American Community Survey, 1-Year Estimates, U.S. Census Bureau, "Total Population in Occupied Housing Units by Tenure by Units in Structure".

² Hoyt Advisory Services, National Apartment Association and National Multifamily Housing Council, "The Contribution of Multifamily Housing to the U.S. Economy", https://weareapartments.org/pdf/Economic_Impact.pdf

³ NMHC tabulations of 1985 American Housing Survey microdata, U.S. Census Bureau; 2021 American Housing Survey, U.S. Census Bureau.

⁴ <https://dictionary.cambridge.org/us/dictionary/english/nimbyism>



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many decades to get to this point, and it will take time to reverse these trends, but it is critical that we start now to enact a number of different policies that will incentivize new housing production.

In addition, more recent economic instability poses a serious threat to the ability of housing providers to leverage the private-market capital necessary to generate needed housing. The Federal Reserve's rate increases have contributed to a period of economic volatility, which is driving up the cost of building new housing, discouraging new investment and pushing some in our sector out of the market altogether. According to NMHC's January 2023 Quarterly Survey of Apartment Market Conditions⁵:

- More than three-quarters of respondents (82 percent) reported declining sales volumes from three months prior;
- Nearly two-thirds (63 percent) indicated equity financing was less available; and,
- Fully 60 percent said it was a worse time for mortgage borrowing compared to three months earlier.

Further, we are still making up for lost housing not produced during the 2008 financial crisis. Thus, we do not have enough housing to keep up with demand. Research from NMHC and NAA estimates the U.S. needs to build 4.3 million more apartments by 2035 to make up for decades-long underbuilding, meet future demand, and avoid increasingly expensive housing.⁶

While demand for apartments in recent months has softened as a result of economic uncertainty fueled by high inflation, we caution that this is only a short-term trend. We simply do not have enough homes to meet this long-term demand—this housing shortage is immense, widespread, and enduring. Some communities will see temporary softness for higher-income households in new Class A buildings, but these units will not filter down to the millions of lower- and middle-income households, unless those households choose or are forced to become more cost-burdened.

The Solution: Supply + Subsidy

It is imperative we keep building new housing despite this temporary demand lull if we want to avoid large rent increases in the future and have sufficient housing that meets the need of our growing population in the years to come. The apartment industry stands ready to help meet the rising need for attainably priced rental housing, but we cannot do it alone. It requires a strong partnership between the private and public sectors. First and foremost, we must seek solutions that support increased supply—at all price points. Without investment in our nation's housing, we will continue to face housing instability and affordability challenges now and in the future. In addition to increased supply, we must also deliver short-term solutions to renter populations that need support. Increased subsidies and emergency housing support for those of modest means are critical to keeping struggling renters and their families afloat.

While there is no one silver bullet, a multi-faceted approach can be effective in easing current market constraints. As such, we believe the following actions will help further our shared affordability goals. These policy proposals are presented in two parts. The first considers tax policy proposals that are within the

⁵ <https://www.nmhc.org/research-insight/quarterly-survey/2023/nmhc-quarterly-survey-of-apartment-conditions-january-2023/>

⁶ Hoyt Advisory Services, "Estimating the Total U.S. Demand for Rental Housing by 2035." (2022), <https://weareapartments.org/pdf/NMHC-NAA-US-Apartment-Demand-through-2035.pdf>



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jurisdiction of the Ways and Means Committee. The second provides analysis of actions that the broader Congress should consider.

Tax Policy Proposals to Promote Housing Supply

While it will take a variety of tax and non-tax approaches to increase supply, the rental housing industry believes tax policy can play a critical role in this regard. To this end, we strongly urge Congress to:

- Expand and enhance the Low-Income Housing Tax Credit;
- Enact the Middle-Income Housing Tax Credit to support workforce housing;
- Enhance Opportunity Zones to incentivize the rehabilitation and preservation of multifamily buildings;
- Encourage the adaptive reuse of underutilized commercial properties into multifamily housing; and
- Promote the rehabilitation of multifamily housing located near transit.

Each of these proposals is briefly described in the pages that follow, and we note that many have bipartisan support.

Expanding and Enhancing the Low-Income Housing Tax Credit

The Low-Income Housing Tax Credit (LIHTC) is a public/private partnership that leverages federal dollars with private investment to produce affordable rental housing and stimulate new economic development in many communities. Between its inception in 1986 and 2021, the LIHTC program has, according to the A Call To Invest in Our Neighborhoods (ACTION) Campaign, developed or preserved 3.74 million apartments, served 8.06 million low-income households, supported 6.08 million jobs for one year, generated \$239 billion in tax revenue, and produced \$688.5 billion in wages and income.⁷ The LIHTC program provides critical support to the nation's affordable housing production but could be made even more effective.

NMHC and NAA strongly support the *Affordable Housing Credit Improvement Act of 2021 (AHCIA)* (H.R. 2573 / S. 1136). Introduced last Congress by Representatives DelBene, Walorski, Beyer, and Wenstrup (and cosponsored by current Ways and Means Committee Members Blumenauer, Buchanan, Chu, Davis, Estes, Evans, Feenstra, Ferguson, Fitzpatrick, Gomez, Higgins, Kelly, Kildee, Kustoff, LaHood, Miller, Moore, Panetta, Pascrell, Schneider, Schweikert, Sewell, Adrian Smith, Jason Smith, Smucker, and Tenney), this bipartisan bill would, among other provisions, make permanent the now-expired 12.5 percent increase in LIHTC authority for 2018-2021 to enable the production of new units and further augment credit authority by 50 percent. Additionally, the bill would lower the private activity bond financing threshold to 25 percent from 50 percent required to receive the full amount of 4 percent Low-Income Housing Tax Credits.

In December 2022, it was estimated that over the 2023-2032 period, 1.93 million additional affordable homes, housing 4.5 million low-income people, could be financed across the United States and territories by AHICA provisions expanding LIHTC authority and reducing the private activity bond financing threshold

⁷ https://rentalhousingaction.org/wp-content/uploads/2022/12/ACTION-NATIONAL-2022-NEW-LOGO_01.pdf



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to 25 percent. Over that period, this enhanced financing could also create nearly 3 million jobs, more than \$335 billion in wages and business income, and \$116 billion in tax revenue.⁸

Finally, we would encourage the Ways and Means Committee to consider increasing the private activity bond volume cap to enhance the utilization of 4-percent Low-Income Housing Tax Credits. According to March 2023 data by Tiber Hudson and Novogradac, 18 states and Washington, DC, are oversubscribed. Authorizing these states to issue additional private activity bonds would enable the financing of additional 4-percent LIHTC projects.⁹

Enacting the Middle-Income Housing Tax Credit (MIHTC) to Support Workforce Housing

Housing affordability is an issue threatening the financial wellbeing of both middle-income and low-income households across the nation. According to the U.S. Census Bureau's Survey of Market Absorption, the median asking rent for apartment units completed in the third quarter of 2022 was \$1,805, a 27 percent increase from the same period in 2017.¹⁰

For a renter to afford one of those units at the 30-percent-of-income standard, they would need to earn at least \$72,200 annually. Moreover, the share of apartment households making between \$30,000 and \$74,999 with at least moderate housing cost burdens rose from 45 percent to 53 percent, while the share with severe burdens rose from 9 percent to 13 percent.¹¹

Furthermore, based on 2021 American Community Survey data, we estimate that more than a quarter (26 percent) of middle-income renter households (81-100 percent of HUD Area Median Income) were cost burdened in 2021. This amounts to more than 1.2 million households.¹²

Accordingly, this is an issue affecting those workers who comprise the very fabric of strong communities nationwide, including teachers, firefighters, nurses, and police officers whose wages are not keeping pace with costs. Tax policies to spur the production of multifamily housing targeted to middle-income Americans should be a part of any legislation that seeks to address housing affordability on a comprehensive basis.

We urge Congress to enact the Middle-Income Housing Tax Credit (MIHTC) that Senate Finance Committee Chair Wyden has introduced as part of the *Decent, Affordable, Safe Housing for All Act (DASH Act)* (S. 680) to address the shortage of workforce housing available to American households. Estimates indicate the proposal could finance 344,000 affordable rental homes over 10 years while also creating 560,400 jobs and generating over \$63.4 billion in wages and business income.¹³

Designed to complement the successful LIHTC program, the MIHTC program would enable state housing agencies to issue credit allocations to developers that would subsequently be sold to investors. Investors would receive a dollar-for-dollar reduction in their federal tax liability over a 15-year period, and developers would invest the equity raised to build apartments. The equity raised would cover 50 percent

⁸ <https://www.novoco.com/notes-from-novogradac/novogradac-estimates-193-million-additional-affordable-rental-homes-could-be-financed-if-lihtc>

⁹ Tiber Hudson and Novogradac, *Volume Cap Scarcity*, March 2, 2023.

¹⁰ U.S. Census Bureau, Survey of Market Absorption.

¹¹ NMHC tabulations of American Community Survey microdata.

¹² IPUMS USA, University of Minnesota, ipums.org; 2021 HUD Median Family Incomes for FMR areas, metro areas and states.

¹³ <https://www.novoco.com/notes-from-novogradac/dash-acts-middle-income-housing-tax-credit-would-finance-344000-affordable-rental-homes-households>



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of the cost of constructing qualifying units. A development project eligible for MIHTC would have to set aside 60 percent of units for households earning 100 percent or less of Area Median Income and must be kept affordable for up to 30 years.

Enhancing Opportunity Zones to Incentivize Rehabilitation of Housing Units

Enacted as part of tax-reform legislation in 2017, Opportunity Zones are designed to provide tax incentives for investments in distressed communities. Opportunity Zones hold great promise for the development of multifamily housing.

While we expect the Opportunity Zones program to be beneficial in spurring the production of new multifamily housing, the program could be improved with respect to incentives for the rehabilitation and preservation of existing multifamily units. Current regulations work against using this program to rehabilitate properties for affordable housing since the developers must double their basis in the property without consideration of the cost of land. In many cases, such significant renovation is unnecessary to preserve buildings and units that might otherwise be lost to obsolescence.

Congress should leverage the Opportunity Zones program to promote the rehabilitation and preservation of multifamily units and, thereby, positively address the shortage of apartment units. NMHC and NAA recommend that Congress consider statutory modifications to reduce the 100-percent basis increase excluding land necessary to qualify a multifamily rehabilitation project for Opportunity Zone purposes. It is noteworthy that to qualify for an allocation under the LIHTC, owners must commit to rehabilitations valued at the greater of: (1) 20 percent of adjusted basis of a building; or (2) \$6,000 (\$7,900 in 2023 as adjusted for inflation) per low-income unit.

Encouraging the Adaptive Reuse of Underutilized Commercial Properties into Multifamily Housing

Given the nation's shortage of affordable rental housing, many are considering turning unused and underutilized commercial real estate structures, including offices, hotels, and retail spaces into housing. Not only would such repurposing help address the nation's housing supply challenge, but it would also create jobs and boost local property tax revenues.

A segment of commercial real estate space could potentially be available to be converted into housing. According to a February 2023 study by the Urban Land Institute's Center for Real Estate and Economics and Capital Markets and sponsored by the NMHC Research Foundation and the Urban Land Institute's Terwilliger Center for Housing, *Behind the Façade: The Feasibility of Converting Commercial Real Estate to Multifamily*, "JLL Research found that between the onset of the pandemic and the second quarter of 2022, buildings delivered in 2015 or later had 86.8 million square feet of net absorption, while pre-2015 buildings had net negative absorption of 246.5 million square feet. Almost 80 percent of the negative net absorption was in buildings delivered in 1980 and earlier."¹⁴

Changing consumer preferences and online shopping are also changing the real-estate landscape. Estimates show between several hundred million and 1 billion square feet of surplus and obsolete retail space. Slower post-pandemic business travel is also challenging a portion of the nation's hotel stock.

¹⁴ Kramer, Anita. *Behind the Façade: The Feasibility of Converting Commercial Real Estate to Multifamily*. Washington, D.C.: Urban Land Institute, 2023, pg. 5. https://www.nmhc.org/globalassets/research--insight/research-reports/conversion/behind-the-facade_conversion-report.pdf



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Unfortunately, converting commercial real estate into housing can be extremely challenging and can be more complicated than typical ground-up development. Costs associated with property acquisition and conversion, including addressing structural building issues (e.g., beams, columns, ceiling heights, utilities, and floor layouts), can quickly add up and make the difference between a viable or unfeasible project. This is in addition to other barriers that may arise, including permitting, zoning rules, and NIMBYISM.

A Federal tax incentive to encourage property conversions would be greatly beneficial in helping to overcome these obstacles and spurring additional housing supply. In addition, it would help revitalize distressed commercial property and stabilize the surrounding communities. Notably, Representative Gomez, joined by Ways and Means Committee members Kildee and Larson, has introduced the *Revitalizing Downtowns Act* (H.R. 419) that would provide a 20 percent tax credit to convert office buildings into other uses, including residential use.

The multifamily industry is interested in working with Congress on this type of proposal but would like to see it modified to, among other things, enable other types of commercial properties (e.g., shopping centers and hotels) to qualify for the tax incentive; ensure REITs could utilize the benefit; and clarify that the credit does not reduce other tax benefits including the Low-Income Housing Tax Credit.

Additionally, the multifamily industry would encourage Congress to explore whether tax-exempt private activity bonds could be used as a means of promoting adaptive reuse. Housing finance agencies could issue such bonds to help facilitate adaptive reuse of underutilized properties, particularly in areas that have a plan to track discriminatory land use policies as envisioned by the *Yes In My Backyard Act* (YIMBY Act) (H.R. 3198 / S. 1614) introduced last Congress by Representatives Kilmer and Hollingsworth and Senators Young and Schatz and strongly supported by NMHC and NAA.

Promoting the Rehabilitation of Multifamily Housing Located Near Transit

NMHC and NAA strongly support bipartisan legislation that would provide a new tool aimed at encouraging greater community development and inclusive neighborhood revitalization. Introduced last Congress by House Ways and Means Committee member Blumenauer and cosponsored by committee members Kelly, Kildee, and LaHood, the *Revitalizing Economies, Housing and Business Act* (REHAB Act) (H.R. 1483) provides:

- a 15-percent tax rehabilitation credit for buildings that are more than 50 years old, not certified historic structures, and are within one-half of a mile of a public transportation station;
- expanded credit eligibility to include building expansion on the same block; and
- a bonus credit of 25 percent for expenses related to public infrastructure upgrades and rent-restricted housing.

Additional Recommendations for Congress to Consider

While changes to tax laws are especially important to spurring affordable housing, the multifamily industry also urges Congress to consider additional proposals and issues relative to the production of multifamily housing. Specifically, we urge Congress to consider proposals that:

- Lower regulatory hurdles;
- Ease construction costs and delays;



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- Deploy the Housing Supply Action Plan (e.g., reward jurisdictions that have reformed zoning and land-use policies with higher scores in certain federal grant processes and deploy new financing mechanisms to build and preserve more housing where financing gaps currently exist);
- Reform and fully fund the Section 8 Housing Choice Voucher Program; and
- Sustain funding for Federal housing support and affordability programs.

Lower Regulatory Hurdles

Regulatory, administrative, and political obstacles at all levels of government prevent us from delivering the housing our country so desperately needs. Yet, even in communities that want new rental housing development, there are numerous barriers that can drive up costs or halt development altogether.

These costs and barriers can account for an average of 40.6 percent of multifamily development costs further affecting affordability – according to research released by NMHC and the National Association of Home Builders (NAHB).¹⁵ This research illustrates how unnecessary and duplicative regulation can negatively affect the development of affordable housing. Although smart regulations can play an important role in ensuring the health and well-being of the American public, the NMHC-NAHB research found that many regulations can go far beyond those important goals and impose costly mandates on developers that drive housing costs higher, including via NIMBYism.

NIMBYism and antiquated, discriminatory land-use policies coupled with onerous local requirements (like building-code provisions that have nothing to do with health or safety, land or infrastructure donation requirements, and ill-fitting transportation and parking mandates) add to project costs and, ultimately, the rents American families pay. Three quarters of respondents to the NMHC-NAHB research reported they had encountered NIMBY opposition to a proposed development. This added an average of 5.6 percent to the total development cost and delayed the completion of those developments by an average of 7.4 months.¹⁶

Easing regulations could go a long way to address the housing-affordability challenges faced by communities across the nation, especially at a time of high inflation and other cost of living strains. It is important to keep in mind that rental housing requires significant operating expenses to maintain quality. According to research by NAA, only 9 cents of every dollar of rent goes back to the owner as profit, including the many apartment owners who are themselves small businesses and rely on this revenue to make ends meet.¹⁷

We urge Congress to redouble its efforts to incentivize states and localities to:

- Reduce barriers to housing production and rehabilitation;
- Streamline and fast track the entitlement and approval process;

¹⁵ National Association of Home Builders and National Multifamily Housing Council, *Regulation: 40.6 Percent of the Cost of Multifamily Development*, <https://www.nmhc.org/globalassets/research--insight/research-reports/cost-of-regulations/2022-nahb-nmhc-cost-of-regulations-report.pdf>

¹⁶ National Association of Home Builders and National Multifamily Housing Council, *Regulation: 40.6 Percent of the Cost of Multifamily Development*, <https://www.nmhc.org/globalassets/research--insight/research-reports/cost-of-regulations/2022-nahb-nmhc-cost-of-regulations-report.pdf>

¹⁷ https://www.naahq.org/sites/default/files/naa-documents/dollar_of_rent_2022.pdf



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- Provide density bonuses and other incentives for developers to include workforce units in their properties;
- Enable “by-right” zoning and create more fully entitled parcels;
- Defer taxes and other fees for a set period of time;
- Lower construction costs by contributing underutilized buildings and raw land; and
- Encourage higher-density development near jobs and transportation.

NMHC and NAA strongly support the *Yes In My Backyard Act* (S. 1614/H.R. 3198), introduced in the last Congress by Representatives Kilmer and Hollingsworth and Senators Young and Schatz and due to be reintroduced in the 118th Congress. This legislation requires recipients of Community Development Block Grants to provide information on how they are reducing local barriers to housing development. This will focus attention on the critical issue of enabling greater development of housing across the country.

Policymakers, at all levels of government, should also avoid the lure of “quick fix” regulations such as rent control or similar rent stabilization laws that do nothing to address the underlying supply shortage. Such policies do not create a single additional home and eventually harm the very people they purport to help by discouraging new apartment housing construction and limiting the financial resources owners have to maintain existing communities. Also, rent control proposals are not targeted at those most in need of affordable housing, thus incentivizing those who could otherwise afford an unrestricted unit to remain in place. Past experiments with rent control have been shown time and time again to result in unhealthy conditions and deteriorating neighborhoods.¹⁸

Notably, NAA conducted interviews with professionals who own, manage, or develop rental housing properties in Santa Barbara/Santa Ana, CA, Portland/Eugene, OR, and St. Paul, MN, and garnered findings buttressing the conclusion that rent control policies negatively affect investment in existing and future multifamily housing.¹⁹

Ease Rising Construction Costs and Delays

As we look for solutions to the nation’s housing supply challenges, we must also recognize the immense, practical pressures on apartment development and construction that affect our ability to deliver new housing units. Following extreme, pandemic-fueled volatility in product costs, supply chain stability, and staffing constraints, the apartment construction and renovation pipeline has seen some moderation, yet continues to face difficult conditions. Seventy-nine percent of respondents reported construction delays in NMHC’s March 2023 Quarterly Survey of Apartment Construction and Development Activity. Forty-seven percent reported experiencing repricing increases in projects at an average rate of 3 percent. The availability of construction financing, or lack thereof, continues to be of primary concern, as 40 percent of

¹⁸ Diamond, McQuade, and Qian, *The Effects of Rent Control Expansion on Tenants, Landlords, and Inequality: Evidence from San Francisco*, American Economic Review 2019. <https://pubs.aeaweb.org/doi/pdfplus/10.1257/aer.20181289>

¹⁹ One of the key findings from that research was that owners and operators reported that their plans to invest in or develop the market dramatically shifted after rent control laws were put into effect: More than two-thirds of housing providers have reduced or expect to reduce development or investment plans as a result of rent control policies; and over half have considered selling off properties. This is clearly seen when building permit applications dropped by 80 percent in St. Paul when its rent control initiative passed during a period where building permits were increasing significantly elsewhere around the country. Additionally, NAA’s interviews reveal that the majority of housing providers have had to or expect to defer maintenance and improvement projects in jurisdictions where rent control is enacted.



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respondents cited this as a contributing factor to delayed starts. Additionally, 21 percent of respondents attributed delays to materials sourcing and delivery challenges.²⁰

Deploy the Housing Supply Action Plan

We applaud the Biden Administration for recognizing the nation's critical shortage of affordable housing and developing the Housing Supply Action Plan, a comprehensive package of regulatory and legislative measures to address the supply demand imbalance.

We urge Congress to work with the Administration to implement provisions in the Housing Supply Action Plan issued in May 2022 that aim to address the myriad challenges to the development of new housing, such as:

- Reward jurisdictions that have reformed zoning and land-use policies with higher scores in certain federal grant processes, for the first time at scale;
- Deploy new financing mechanisms to build and preserve more housing where financing gaps currently exist;
- Expand and improve existing forms of federal financing, including for affordable multifamily development and preservation; and
- Work with the private sector to address supply-chain challenges and improve building techniques.

While we support the Administration's Housing Supply Action Plan and have worked in good faith with the Administration on its Resident-Centered Housing Challenge (both NMHC and NAA made commitments as part of the Challenge), we are concerned the recently released White House "Blueprint for A Renter's Bill of Rights" will create potentially duplicative and confusing federal regulations that interfere with state and local laws meant to govern the housing provider and resident relationship. These efforts will do nothing to address the nation's housing shortage or households that are struggling financially and could, in fact, discourage much-needed private-market investment in new housing construction.

Reform and Fully Fund the Section 8 Housing Choice Voucher Program

As the COVID-19 pandemic has taught us, the most valuable short-term policy solution to the housing affordability crisis is rental assistance. The Section 8 Housing Choice Voucher (HCV) program has long served as America's primary method for aiding 2.1 million low-income households with rental assistance and has helped millions of Americans find homes in communities near good schools, jobs, and transportation services. Critical reforms to the program are urgently needed to expand private-industry participation and improve housing opportunity for millions of American families.

The Section 8 program has additional untapped potential to help address our nation's affordable housing needs. Unfortunately, the program has also been plagued with a flawed and inconsistent funding system that has undermined private-sector confidence in the program. The program's potential success is also limited by too many inefficient and duplicative requirements, which prevent private-housing providers from being able to accept vouchers.

²⁰ <https://www.nmhc.org/research-insight/nmhc-construction-survey/2023/quarterly-survey-of-apartment-construction-development-activity-march-2023/>



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Despite previous Congressional and Administrative attempts at improving the program, it remains overly burdensome. Our groups, once again, call on Congress to pass the *Choice in Affordable Housing Act of 2023* (S. 32), introduced by Senators Coons and Cramer. The legislation empowers public housing authorities (PHAs) to offer incentive payments for housing providers that operate in areas of opportunity; creates security deposit assistance to cover repairs and damages and to help participants better manage their risk; enables PHAs to hire “landlord liaisons” to improve communication and finally, would meaningfully streamline the costly and time-consuming property inspection process.

While more can certainly be done to reform the Section 8 program, the *Choice in Affordable Housing Act* is a critical step for Congress to take to expand housing options to American families in need of housing that is affordable.

Sustain Funding for Federal Housing Support & Affordability Programs

Alongside inadequate funding and bureaucratic barriers in the Section 8 HCV program, federal funding for one of the primary housing programs serving low-income households has been virtually flat or declining for too many years. This has translated into waiting lists for support that can last years, pushes too many Americans into substandard housing that only exacerbates housing and racial inequities, and harms the economic potential of individuals and their overall communities.

For decades, we have advocated for increased funding for multiple critical programs that focus on housing affordability (in addition to the Section 8 HCV program), such as Project Based Rental Assistance (PBRA), Rental Assistance Demonstration (RAD), Homelessness Programs, HOME, and Community Development Block Grants (CDGB), the Housing Trust Fund, FHA Multifamily Programs, and Rural Housing Programs.

Programs like Section 8 and PBRA allow low-income families to rent market-rate housing, taking advantage of the broad offering of privately owned and operated properties in a given market. Programs like HOME, CDBG, FHA Multifamily and Rural Housing programs allow developers to address financing shortfalls often associated with affordable housing properties and stimulate meaningful development and preservation activity as a result. Homelessness Assistance Programs provide funding to serve individuals and families across the nation who are affected by homelessness, while Section 811 and 202 programs provide assistance for elderly and persons with disabilities. These programs, in totality, are some of the most effective and proven means to increase housing supply across the nation, assist our most vulnerable families with finding stable housing and are worthy of bipartisan Congressional support.

Conclusion

On behalf of the multifamily industry and the millions of family, single, senior, student, veteran, and disabled households we serve, we applaud the Committee’s efforts to explore solutions to the nation’s most significant housing challenges. The increased supply of multifamily rental housing at all price points in all markets will play a vital role in promoting economic growth, encouraging household stability for all American households, and we look forward to working together as legislation to further these efforts is considered.

May 3, 2023

The Honorable Jason Smith
Chairman
U.S. House Ways & Means Committee
1139 Longworth House Office Building
Washington DC 20515

The Honorable Richard Neal
Ranking Member
U.S. House Ways & Means Committee
1129 Longworth House Office Building
Washington DC 20515

Re: Hearing on “State of the American Economy: The South”

Dear Chairman Smith and Ranking Member Neal:

We appreciate the opportunity to submit comments to the Committee as it assesses the state of the U.S. economy and listens to Main Street businesses. The restaurant industry fuels the economy by providing jobs and adding to the local tax base. Our hiring rate and wage increases are outpacing the overall private sector, contributing nearly \$1 trillion to the economy. We forecast that the foodservice industry will add 500,000 jobs this year – bringing total industry employment to 15.5 million by the end of 2023.

While there is a lot of good news, inflationary pressures are causing whiplash for restaurant operators. Food and beverage costs have risen by 22% and labor costs have surged 18%. For an industry with margins that average three to five percent before tax, even a small cost increase can be too much.

The expiration of depreciation and amortization in the interest deduction calculation under Section 163(j) could not have come at a worse time for the restaurant industry.

Main Street restaurant operators renovate and remodel their dining rooms, kitchens, and buildings to remain competitive and maintain customer loyalty. Most owners plan on extensive – and expensive – updates every two to three years due to the high activity of a restaurant space and heavy use of equipment. In addition to needing to pay for routine refurbishments, many restaurant operators took out debt during the COVID-19 pandemic just to keep their businesses afloat, and the interest on that debt has become more expensive. The ability to deduct interest on business debt under the previous calculation accounting for depreciation and amortization is critical to offset the cost of debt financing for businesses with no access to equity financing.

We strongly support the “American Investment in Manufacturing (AIM) Act” (H.R. 2788) to restore the Earnings Before Interest, Tax, Depreciation, and Amortization (EBITDA) calculation method for deducting interest on business debt.

Due to the dropping of depreciation and amortization from the calculation in 2022, some restaurant operators are seeing their overall tax liability rise by nearly 30%. We applaud bipartisan legislation from Congressmen Adrian Smith, Joseph Morelle, Kevin Hern, and Brad Schneider as it directly supports

Chairman Smith
Ranking Member Neal
April 21, 2023
Page Two

Main Street restaurants struggling with the rising cost of doing business. Congress must work urgently to remove this new tax on investment.

As an industry that prides itself on welcoming all guests, we encourage the Committee to work together in a bipartisan fashion to move the AIM Act. Previous successes such as the job-saving Employee Retention Tax Credit and the Work Opportunity Tax Credit, which boosts vulnerable Americans from government subsidies to payrolls, were improved through bipartisan Committee collaboration. A divided Congress can still support Main Street economic growth by making commonsense improvements in the tax code, especially those helping family-owned businesses.

Thank you for your consideration and we look forward to working with the Committee.

Sincerely,

A handwritten signature in black ink that reads "Aaron Frazier". The script is cursive and fluid, with the first letters of each word being capitalized and prominent.

Aaron Frazier
Vice President of Public Policy

Dear Members of the Ways and Means Committee,

April 20, 2023

I am a small software business owner located in Druid Hills, GA. My company Ad Reform LLC builds automation products to help drive efficiencies and lower costs for ad agencies in the US and abroad. My co-founder and I bootstrapped the business, meaning we've never taken venture capital to fund the business.

As a result of Section 174 amortization, my business taxes increased 400% this year. This means that my co-founder and I have to personally come up with that money or take out a loan with continuously increasing interest rates. As an S-Corp, profits are passed through from the business to the owner's personal taxes. For 2022 taxes, we're planning to take the hit personally and pay the IRS a huge portion of our already modest compensation. If this is not delayed or repealed, we will be forced to consider layoffs later this year and incorporation in a different country.

I, along with 597 other small software businesses located in all 50 states, am a signer of the below letter that was sent to Congress on April 20th. I have enclosed the letter below for reference.

Sincerely,

Landon Bennett

Co-Founder, Ad Reform LLC, Druid Hills, Georgia

April 18, 2023

The Honorable Jason Smith
Chairman
House Ways and Means Committee
1139 Longworth House Office Building
Washington, D.C. 20515

The Honorable Ron Wyden
Chairman
Senate Committee on Finance
219 Dirksen Senate Office Building
Washington, D.C. 20510

The Honorable Richard Neal
Ranking Member
House Ways and Means Committee
1139 Longworth House Office Building
D.C. 20515

The Honorable Mike Crapo
Ranking Member
Senate Committee on Finance
219 Dirksen Senate Office Building Washington,
Washington, D.C. 20510

Dear Chairmen Smith and Wyden and Ranking Members Neal and Crapo:

We, the undersigned 597 small software business owners, are extremely concerned about the impacts of Section 174 amortization on our businesses. We are an informal coalition of small software companies, most with less than \$10 million in annual revenue. We are located across the U.S. with signers in all 50 states and the District of Columbia. We ask that you immediately repeal Section 174 amortization retroactive to 2022.

In 2017, the Tax Cuts and Jobs Act (TCJA) modified Section 174 to require companies to amortize their research and experimentation (R&E) expenses over five years (15 years for international expenses) beginning on January 1,

2022. Among the various Section 174 expenses that need to be amortized are “software development” expenses, which represent a disproportionate amount of our expenses.

For decades, companies like ours could immediately deduct our R&E costs. We work hard to grow our businesses, yet changes to the tax code now stand to make that difficult, if not impossible. Requiring us to amortize our R&E expenses means shockingly higher tax bills than expected—hundreds of times higher in some cases.

These higher taxes are having a significant and immediate negative impact on our small businesses. We are now facing difficult choices because of the large, unexpected, and unprecedented tax liability that we face. For example, many of us have frozen hiring or suspended projects. Some of us are now considering laying off staff or reducing salaries. Others are borrowing to pay our taxes, either from credit cards, personal savings, or lines of credit.

Given that we are small businesses with limited access to additional funds, this crisis requires urgent relief. As small businesses, we can not wait months or years for a fix, and without swift Congressional action, some of us will need to consider closing our businesses or filing bankruptcy due to Section 174 amortization.

We are already encountering large economic headwinds without the impacts of Section 174 amortization, and now we are confronted with an unnecessary tax increase with no policy justification.

We urge you to quickly repeal Section 174 amortization to ensure that we can continue to not only operate our small software businesses but innovate, compete, and grow.

Sincerely,

14bis Supply Tracking, Brookline, MA	Allfactors, San Jose, CA	ASI - Advertising Specialty Institute, Trevose, PA
48 Made LLC, Bellingham, WA	Amp Reporting LLC, Gilbert, AZ	Assignr, Rochester, NY
4STEL Engineering Inc, San Clemente, CA	Applura Inc, Denver, CO	Astropad, Excelsior, MN
A Little Drive LLC, Lafayette, CA	Aptuitiv Inc, Farmington, ME	AthleticsIQ LLC, Portland, OR
Abstract Edge Inc, Oakland, CA	Aptus Collaborative, Providence, RI	AuctionIT LLP, Bluffton, IN
Accelerating Progress Inc, Lafayette, CA	Arbo Technologies, Atlanta, GA	Audio First Inc, San Diego, CA
AccessAlly, Houston, TX	Arch Virtual LLC, McFarland, WI	Aurora Green LLC, Minneapolis, MN
Accomplice AI Inc, Charlotte, NC	Ardas, Rolling Hills Estates, CA	Aware, Portland, OR
Ad Astra Apps LLC, Lawrence, KS	Arising Ventures, Las Vegas, NV	AYMLab LLC, Atlanta, GA
Ad Reform LLC, Decatur, GA	Arrows Software Inc, Los Angeles, CA	B and M Technologies LLC, Napoleon, OH
Adamlogic LLC, Lewis Center, OH	Artcompiler Inc, Mountain View, CA	Beekeeper Studio Inc, Dallas, TX
Affordable Homeschool Testing Services LLC, Wyoming, MN	Arter LLC, Wake Forest, NC	Bennett Software LLC, Texarkana, TX
Agilevent Corporation, Freehold, NJ	ArtworkIQ LLC, Madison, WI	Benri Labs LLC, Santa Monica, CA
Airbo, Los Angeles, CA	Ascent Technologies, North Hollywood CA	Best Attendance, Faribault, MN
	Asha, Charleston, SC	

BetFully Inc, Carlsbad, CA	Bytekit LLC, Pembroke Pines, FL	Code Confab, Brooklyn, NY
Better Automations LLC, Hollister, FL	Cal.com Inc, San Francisco, CA	Code Happy LLC, Villanova, PA
Big Band Software, Minneapolis, MN	Callingly LLC, Phoenix, AZ	CodeCrafters USA Inc, Hutchinson, KS
BizToCustomer.com, Thornton, CO	Calm Company Fund, Brooklyn, NY	Collie Inc, Los Angeles, CA
BKMW Holdings LLC, Milwaukee, WI	Campaign Deputy LLC, Louisville, KY	Come Play Inc, Bronx, NY
Blitz Revolution Inc, Dayton, OH	Campminder LLC, Boulder, CO	ComicsHelpersLLC, Loveland, CO
Blocknative, San Francisco, CA	Campsite Software Co, San Francisco, CA	Common Ground Electronics, Castro Valley, CA
Blue Whale Apps, Chantilly, VA	Captira Analytical LLC, San Diego, CA	comVisory, Isle of Palms, SC
Bluerithm, Minneapolis, MN	Casebook PBC, New York, NY	Concrete LLC, Portland, OR
BoomCloud, Lehi, UT	CastMetrics, Portland, OR	Conelike LLC, Seattle, WA
Bootspoon LLC, Durham, NC	Cave Interactive Media LLC, Springfield, IL	ContactLogic LLC, Columbus, OH
Brainingcamp, Austin, TX	Cerulaxis LLC, Fairfax, VA	Contenda, Philadelphia, PA
BranchLabs LLC, Santa Barbara, CA	Challenge Accepted LLC, Virginia Beach, VA	Content Harmony, Seattle, WA
Breakthrough Technologies LLC, Evanston, IL	Chaotic Notions, Bluffton, IN	Content Strategy By Nicole, Aurora, OH
Brickwall Web Agency LLC, Pittsburg, TX	Charma, Los Angeles, CA	ContentAtScale.ai, Glendale, AZ
Brightworks Digital, Austin, TX	Christine Carrillo LLC, Kaaawa, HI	Convergent Science Inc, Madison, WI
Brilliant Fantastic LLC, Sylvania, OH	CHSZ LLC, Arvada, CO	ConvertKit, Boise, ID
Brite Idea Software, Spring Valley, WI	Churnkey, Santa Monica, CA	Core Enable LLC, Virginia Beach, VA
Brokerkit Services Inc, Denver, CO	Cleaning the Glass LLC, Beachwood, OH	Corey Stone LLC, Lawrence, KS
Brown Creative Group, Winston Salem, NC	Cleverific Inc, Santa Barbara, CA	Corso Industries LLC, Gainesville, FL
Brumfield Labs LLC, Austin, TX	Client Hub Solutions Inc, Ocala, FL	Corso Systems, Washington, D.C.
Building Block Labs, Spokane, WA	Cloudburst SBC, Minneapolis, MN	Countbubble LLC, Columbus, OH
BuildLab LLC, Arlington, VA	CloudForecast Inc, Chicago, IL	CountingWorks Inc, Newport Beach, CA
Bullet Train Inc, Simi Valley, CA	Cloudmanic Labs LLC, Newberg, OR	CourseStorm Inc, Orono, ME
Burrow Analytics LLC, York, PA	CNY Web Tech, Baldwinsville, NY	Crafted Coast LLC, Daphne, AL
Butcherbox Holdco LLC, Watertown, MA	Cobalt Intelligence Inc, Boise, ID	Creative Home and Kitchen, Miami, FL
Buzzsprout, Jacksonville, FL	Code Atlantic LLC, East Palatka, FL	Creator Machine LLC, Venice, CA
		Creatuity Corp, Sachse, TX

Creekmore Media, Boulder, CO	Dopt Inc, Oakland, CA	Floqqe LLC, Winter Garden, FL
Cronitor Inc, Berkeley, CA	Dotsquare LLC, Norfolk, VA	Flow Forms LLC, Billings, MT
Crossroads CX Inc, New York, NY	Draft Design Inc, Chicago IL	Foom, Dekalb, IL
Cruxible Partners, Apex, NC	DrivenData Inc, Denver, CO	FormPiper, Lakemont, GA
Curii Corporation, Cambridge, MA	Dropseed LLC, North Newton, KS	Fox and Geese LLC, Portland, OR
CyberBytes Inc, Austin, TX	DS Media, Provo, UT	FreeBusy Inc, Covina, CA
Cyclone Press, Kansas City, MO	Dynamoid LLC, Oakland, CA	Freedom Trail Realty School Inc, Boston, MA
Daily.ai, Bozeman, MT	eatOS POS Inc, Miami, FL	FuelPoweredApps Inc, San Diego, CA
Dalton Solutions LLC, Burleson, TX	ECR Software Corporation, Boone, NC	Fun Joiner LLC, Los Angeles, CA
Debug Academy LLC, Centreville, VA	EditorNinja LLC, Denver, CO	Future Fintech Inc, San Francisco, CA
DecisionVault LLC, Denver, CO	eight90 designs LLC, Grapevine, TX	FutureMap LLC, Oakland, CA
DeltaMath Solutions Inc, Larchmont, NY	Electric AI, New York, NY	FuzyAI Inc, Austin, TX
Demergent Labs LLC, Springtown, TX	eMetric LLC, San Antonio, TX	G, C & J Group LLC, Chicago, IL
Design Master Software Inc, Cary, NC	EnglishBrain, San Francisco, CA	Gachnang LLC, Madison, WI
DevSquad LLC, Sandy, UT	Envoy Media Group Inc, Rockwall, TX	Galactic Business Incorporated, Salt Lake City, UT
Dezign of Mine LLC, Oakland Park, FL	Everleads LLC, New York, NY	GameRiff, Porter Ranch, CA
Digitalchemy LLC, Redmond, WA	Everwall Inc, Fair Oaks, CA	Garmentier LLC, Centennial, CO
Diseno Lopez, North Hills, CA	Everyoak, Raleigh, NC	Gelform Inc, Claremont, NH
Dispoteca LLC, Phoenix, AZ	Expected Behavior LLC, Indianapolis, IN	Genco Cocoa Corp, Austin, TX
Disputifier LLC, Raleigh, NC	Expedited Security, Virginia Beach, VA	Get Found Digital LLC, San Diego, CA
Ditto Events, Denver, CO	Explicatio LLC, Sugar Hill, GA	Get More Reviews, Austin, TX
Diversify Tech, Oakton, VA	FactoryFix, Chicago, IL	Gigawatt Digital LLC, Bartonsville, PA
Dobie AI Inc, Arlington, VA	Fanatical Labs LLC, Whitehouse, TX	Givelist.com, San Diego, CA
Doesketch LLC, Happy Valley, OR	Fancy Greek Name, Pacifica, CA	Glacier Peak Studios LLC, Spokane, WA
Dojo Five LLC, St Paul, MN	Filljoy Inc, Berkeley, CA	Glyph Glyder LLC, Albuquerque, NM
Dominion Designs, Youngsville, NC	Filosophize Inc, Saint Paul, MN	Gold Medal Waters, Boulder, CO
DoneDone LLC, Austin, TX	Fintellect Inc, Bellevue, WA	Goliath Technologies, Berwyn, PA
Doorkeep LLC, Boulder, CO	Five Q Innovations, Atlantic, IA	

GoRails LLC, Wentzville, MO	Holistic Business Academy Co, Ridgewood, NY	Jetbuilt LLC, Newport Beach, CA
GoReminders, New York, NY	Hometown Hiring, Austin, TX	Joe Previte, Phoenix, AZ
Gospel Technologies LLC, Elk, WA	Honeybadger Industries LLC, Kirkland, WA	June Commerce, Las Vegas, NV
GovPossible, PBC, Columbia, SC	Hoozamajiggy LLC, Arvada, CO	Justice Works LLC, Centerville, UT
Grand Kru Technologies, Brooklyn, NY	Horob Properties LLC, Fargo, ND	Justico Interactive, Syracuse, NY
Graphium Health, Draper, UT	Hypernova Digital, Philadelphia, PA	k9 Security Inc, Chandler, AZ
Grey Area LLC, Austin, TX	Hypothesis Department, Allentown, NJ	Kaapi Inc, Middletown, DE
Grokability Inc, San Diego, CA	IBoardrooms Inc, Boston, MA	Kartorium Inc, Anchorage, AK
Groove Capital, Minneapolis, MN	iCertify LLC, Northbrook, IL	Kassen Company, San Francisco, CA
GroveOS, Hendersonville, NC	Ideanest LLC, San Jose, CA	Katsu Ventures LLC, Brooklyn, NY
GrowSurf Inc, Chicago, IL	ILIOS Inc, Worcester, MA	Keep Learning LLC, Morrow, OH
GrowthBar LLC, Oceanside, CA	Immersed Games Inc, Buffalo, NY	Kelsus, Eagle, CO
GSD Group LLC, Austin, TX	Impress.org LLC, San Diego, CA	Keygen LLC, Fort Worth, TX
Hallo Inc, Provo, UT	IMPRINT Adtech, Orange, CA	KG Software LLC, Denver, CO
Hammerstone Development Inc, Dallas, TX	IN Space LLC, West Lafayette, IN	KickoffLabs LLC, Seattle, WA
Handcraft Consulting, Westminster, CO	Infinimedia Inc, Miami, FL	Kingfisher Files, Clarksville, TN
Handlebar Enterprises LLC, Folsom, CA	InfluenceKit Inc, Minneapolis, MN	KioskBuddy LLC, Irvine, CA
Happy Herbivore, Bend, OR	Innovations Inmotion Ltd, Longmont, CO	Knolbe.com, Englewood, CO
Happy Ladders, El Dorado Hills, CA	Inphonite LLC, Tucson, AZ	Lampuki Studios LLC, Sheridan, WY
Harvest Creative, Memphis, TN	Insight Guide LLC, Gaithersburg, MD	Laravel LLC, Benton, AR
Haverstack LLC, Atlanta, GA	Inspire Unlimited LLC, Antelope, CA	Laudable, San Francisco, CA
Haystack Software LLC, Lexington, MA	Internal Screaming LLC, Madison, CT	LawCatch, Arlington, VA
Headway LLC, Green Bay, WI	IntervalZero Inc, Waltham, MA	LazyGray Inc, Richmond, VA
Healthy Anywhere LLC, Kensington, CA	Ionic, Madison, WI	Lead Honestly LLC, Chicago, IL
Hiatt Consulting LLC, Brandon, MS	Iron Bound Software, Smyrna, GA	Leadferno LLC, Buffalo, MN
Hickman Consulting Partners, Arlington, VA	Jantcu LLC, Framingham, MA	Less Annoying Software LLC, Saint Louis, MO
Hive.ai, San Francisco, CA	Jayroh LLC, Boston, MA	Letslamb LLC, Mount Laurel, NJ
		LetterBlock LLC, Tampa, FL

LighTopTech Corp, West Henrietta, NY	Menor Technical Services Inc, San Clemente, CA	Nimdone Inc, Bethpage, NY
Linarc Inc, Beverly Hills, CA	Metaform, Charlottesville, VA	Nines Services LLC, New York, NY
Lisan Finance Inc, Brooklyn, NY	Meticulous LLC, Charlottesville, VA	NineTwoThree Venture Studio, Boxford, MA
LispCast LLC, Madison, WI	MFR Holdings LLC, Bernardsville, NJ	Nodlestudios LLC, Rustburg, VA
Locklin Networks LLC, Detroit, MI	Mighty Ant DataWorks Inc, West Lafayette, IN	Nomorobo, Mount Sinai, NY
Loggerhead Instruments, Sarasota, FL	MightyScout Inc, Las Vegas, NV	Nozzlegear Software, Sibley, IA
Logikcull, San Francisco, CA	Minaki Corporation, Palo Alto, CA	NTG Consulting LLC, Virginia Beach, VA
Logyc Co, Wilmington, DE	Mined XAI, Bellbrook, OH	Nysus Solutions, Maumee, OH
Longplay Brands Inc, Phoenix, AZ	Minute7.com, Wilmette, IL	Oak Web Solutions LLC, Pewaukee, WI
Los Trigos LLC, Denver, CO	Mission Met LLC, Athens, OH	OctoLabs, Norman, OK
LowCode Agency LLC, Sheridan, WY	Mobile Storage Tech, Princeton, TX	One Law LLC, Bethesda, MD
Luke Abbott LLC, San Luis Obispo, CA	Modern Logic, Minneapolis, MN	One More Cloud Inc, Austin, TX
Lunell Technologies LLC, Nashville, TN	Molten Bits LLC, Minneapolis, MN	OneUp App LLC, Cranberry Township, PA
LuxTronic, Englewood, CO	Monfresh LLC, Vienna, VA	OpenClinica LLC, Waltham, MA
macMonkey Digital Studios LLC, Saint Paul, MN	MoonClerk LLC, Greer, SC	OpenVia, Birmingham, AL
MacrosFirst LLC, Santa Rosa, CA	Moonstone Media, Clovis, CA	Opsmate Inc, Medford, MA
Magic Makrs LLC, Bentonville, AR	Mountain Insight LLC, Park City, UT	Opty Llc, San Jose, CA
SaaSCache LLC, Eureka, MT	Mythic Insight Cooperative Inc, Lacombe, LA	Outseta LLC, Boston, MA
Manifold Markets, San Francisco, CA	Novus, Kansas City, MO	P23 Technologies Inc, Evergreen, CO
MarketBeat, Sioux Falls, SD	Nalpeiron Inc, Boulder, CO	Pad39 LLC, Boulder, CO
Maybe Finance Inc, Birmingham, AL	NDEXT LLC, Blue Ash, OH	Padmission LLC, Saint Peters, MO
Maynetainable LLC, Frederick, MD	Neon Rain Interactive LLC, Denver, CO	PageDNA Inc, Dallas, TX
MDES Technology Group LLC, Kennett Square, PA	Newcomb & Boyd, Atlanta, GA	PASS Training & Compliance, Muncie, IN
Media Grid LLC, Caledonia, MI	Next Reason Inc, Portland, OR	Pathfinder SEO, Aspen, CO
MemberDev LLC, Denver, CO	NextLink Labs, Pittsburgh, PA	Pavonis Interactive Inc, Louisville, CO
MemberVault, Olympia, WA	Nice Mohawk Limited, Athens, OH	Perfect Space Inc, Livingston, TX
MemoryShare, Dallas, TX	NiftyCo LLC, Dubuque, IA	

Pharos Enterprise Intelligence LLC, New York, NY	Redlist LLC, Pleasant Grove, UT	Savvy Software LLC, Stevens Point, WI
Phase2 Technology, Arlington, VA	Referral Rock Inc, Alexandria, VA	SavvyCal Inc, Minneapolis, MN
Pixel & Tonic Inc, Bend, OR	Reflective, Bala Cynwyd, PA	Sayla LLC, Houston, TX
PixelPass, Scottsdale, AZ	Reforge, San Francisco, CA	SBMSR Software Solutions LLC, Miami, FL
PlaneLogs LLC, Plano, TX	Reichert Brothers LLC, Houston, TX	Sched, Atlanta, GA
Planet Argon LLC, Portland, OR	Rejoiner Inc, Newport, RI	Schepsoft, Portland, OR
Plutomi Inc, Bronx, NY	Resonant Cavity LLC, Minneapolis, MN	School of Motion Inc, Frewsburg, NY
PowerChurch Software, Asheville, NC	Return Early LLC, Seven Hills, OH	School Twist Inc, Boston, MA
Prefinery, Memphis, TN	Reveal Technology, Bozeman, MT	Scoreboard Acquisition Inc, Bentonville, AR
Premier Business Mechanics, Las Vegas, NV	Rigbooks LLC, Saint Charles, MO	Scribbl, Andover, MA
Prepri Inc, Los Angeles, CA	Ristretto Group LC, Payson, AZ	Segue Inc, Fort Worth, TX
PrimateX Inc, Anchorage, AK	Rocicorp LLC, Kailua, HI	Selda Inc, Carlsbad, CA
ProductiveRecruit LLC, Chicago, IL	Rock It Relationships Inc, Denver, CO	Servant Ventures, Saint Paul, MN
Projection Genie Inc, Santa Monica, CA	Rock Kick Co, Norcross, GA	ServMask Inc, Claymont, DE
PromoPulse, Gardner, KS	Rocket Clicks, Menomonee Falls, WI	Sethero LLC, Seattle, WA
Protopia Technology Inc, Raleigh, NC	Rocket Whale Products LLC, Atlanta, GA	Seven Marches, Gilbert, AZ
ProTrainings LLC, Ada, MI	Root System, Berkeley, CA	Shamley Incorporated, Loveland, CO
QBench, Weehawken, NJ	RTC Inc, San Diego, CA	Ship Shape Consulting LLC, Middleburg, VA
QT9 Software, Aurora, IL	Rubber Tree Systems LLC, Cleveland, OH	Shopify Apps Inc, Arlington, WA
QuantFu Inc, Boston, MA	Running Writings LLC, Bloomington, IN	ShopWP, Austin, TX
Quantworks Inc, Carrboro, NC	SaaS Advisor Ltd, Cincinnati, OH	Showit Inc, Gilbert, AZ
Que Viva LLC, Vero Beach, FL	Sales Key LLC, West Palm Beach, FL	ShowSubmit, Denver, CO
Quorus Inc, Fairfield, CT	SalesMessage Inc, Delray Beach, FL	Shrpa LLC, Rochester, MN
Rapchat, Columbus, OH	SalesNv, Sarasota, FL	SigParser, San Marcos, CA
Real World React LLC, Pleasant Hill, CA	Salo Sciences Inc, San Francisco, CA	Silverpine Software, Portland, OR
Reboot Motion, Los Angeles, CA	Sapere Marketing, Cary, NC	Simple Copy LLC, El Dorado Hills, CA
Red Madrone Solutions, Nevada City, CA	Savology Inc, Orem, UT	Simple Integrations LLC, Grand Rapids, MI

SimpleTiger LLC, Sarasota, FL	Strategy Pi Inc, Austin, TX	Teamside, Arvada, CO
SimplyCubed LLC, Detroit, MI	Streak, San Francisco, CA	Teamside Inc, Boulder, CO
Slash7 LLC, Tucson, AZ	Strike Advisory LLC, Boise ID	TEECOM, Denton, TX
SmartPrompt Inc, Denver, CO	Structurely, Ames, IA	Telemetry Sports LLC, Noblesville, IN
Smith Masilotti LLC, Portland, OR	Stryker Design, Watsontown, PA	Teleskope LLC, Bethesda, MD
Smmall Inc, Knoxville, TN	Sub-360 Inc, Rockville Centre, NY	Testery Inc, Columbia, MO
Social Snowball Holdings Inc, Miami, FL	SubHQ, Spokane, WA	Tettra, Abington, MA
Solon Media Group LLC, San Antonio, TX	Summit, Austin, TX	TextRetailer Inc, Iowa City, IA
Somnio Technology Solutions LLC, Ponchatoula, LA	SuperCanary LLC, Spokane Valley, WA	TGN Logistics LLC, Woburn, MA
Spin Group Inc, Milwaukee, WI	Supered Inc, Atlanta, GA	The 4FP Agency, Portland, OR
Spindle Health PLLC, Alexandria, VA	Sustainably LLC, Chicago, IL	The Bucket List Studios, Provo, UT
Spiral Learning LLC, Foster City, CA	Sutro Software, San Francisco, CA	The Launch Company, Anchorage, AK
Spraygenix LLC, Chester, AR	SwanLogic LLC, Golden, CO	The Listening App, San Francisco, CA
Spring Point Solutions, Portland, ME	Swift Kick, Chesapeake, VA	The SaaS CFO, Centennial, CO
SquadCast Studios Inc, Emeryville, CA	SwipeWell Inc, San Diego, CA	The Software League LLC, Smyrna, GA
Stadia Maps Inc, Keego Harbor, MI	SwipeWell Inc, Bluffdale, UT	The Still River Software Company LLC, Woodstock, CT
Stallion Software LLC, Rochester, MI	Symmetric Health Solutions LLC, Brooklyn, NY	Theia Imaging LLC, Durham, NC
Stanford University, Stanford, CA	Synergic Software LLC, Sugar Land, TX	They Got Acquired, Harpers Ferry, WV
Stat Telecommunication Services, Westborough, MA	Synergis Technologies LLC, Quakertown, PA	Thorn Technologies LLC, Columbia, MD
Statamic LLC, Ormond Beach, FL	Table's Ready LLC, Rye, NH	Throwing Boulders LLC, San Antonio, TX
Stately Software Inc, Orlando, FL	TAC Marketing Group, Huntington Beach, CA	Thrive Commerce LLC, Philadelphia, PA
Steadfast Innovation LLC, San Luis Obispo, CA	Tampa Software Developers, Tampa, FL	Thunk Inc, Asheville, NC
Stirling Brandworks, Lowell, MA	Tansy LLC, Iowa City, IA	Tighten Co, Chicago, IL
Stocked Robotics Inc, Austin, TX	Tapp Networks LLC, Rehoboth Beach, DE	Tigris Data Inc, Sunnyvale, CA
Stranger Studios LLC, Reading, PA	TaxStudio Ltd, Garden City, ID	Tilde Inc, Portland, OR
Strategic Life Tools LLC, Asheville, NC	TeachHero Inc, Ladera Ranch, CA	Timewell, Camarillo, CA
		Tiny Wins LLC, Burlington, MA

TinyPilot LLC, South Hadley, MA	UserScape Inc, Poughkeepsie, NY	Wicked Reports, Marblehead, MA
TinySeed, Minneapolis, MN	Vayabuzz, Duluth, GA	Wistia Inc, Cambridge MA
Tipo Strano, Spring, TX	VCARVE Constructions, Dayton, OH	Wild Moon Corp, Plano, TX
Told Media Inc, Chalfont, PA	Vendorhook, Burlington, VT	Cherry Picking Enterprises LLC, Seattle, WA
Tomatic LLC, Baraboo, WI	Vendr Inc, Boston, MA	WishTender, Chicago, IL
Toniq, Lehi, UT	Venntive, San Francisco, CA	WordMint LLC, Boston, MA
Top Cheddar LLC, Santa Monica, CA	Ventive, Boise, ID	Worktern LLC, Overland Park, KS
Transistor Inc, Chicago, IL	VeraChem LLC, Germantown, MD	WP4 LLC, Irvine, CA
Trillo Inc, Charlotte, VT	Verdict LLC, Lakewood OH	Wrangle, Durham, NC
tripleNERDscore, Pittsburgh, PA	Verifax LLC, Elm Grove, WI	WunderGraph, Miami, FL
Trisignia LLC, Washington, D.C.	vGenerator LLC, Piedmont, CA	xCheck, Long Beach, CA
Trusted Inc, Dearborn, MI	Vidalytics, Austin, TX	Xperificify Inc, Austin, TX
Trym Inc, Novato, CA	Vita Rara DBA Enable Labs, Troy, NY	Yapp, New York, NY
Tuple LLC, Somerville, MA	Vocational Instruction and Software Inc, Orinda, CA	Yes Period LLC, Middletown, PA
Ultorg Inc, Washington, D.C.	Vower, Atlanta, GA	Zao Web Design LLC, Newberg, OR
Unabated Sports Inc, Beverly, MA	VOXIMETRY, Madison, WI	Zapa Client Portal, Towson, MD
Unlisted Mobile Inc, Santa Barbara, CA	VTT Red LLC, Hillsdale, NJ	ZenMaid Inc, Palo Alto, CA
Unstack Software LLC, Omaha, NE	We Are Modus LLC, New York, NY	zeroK NanoTech Corporation, Gaithersburg, MD
Unstoppable Software Inc, Cincinnati, OH	We The Incubator, Los Angeles, CA	ZipMessage Inc, Orange, CT
Upfront Books LLC, Miami Beach, FL	WeAreNoCode, Torrance, CA	Zorn Labs LLC, Horsham, PA
Upsolver, San Francisco, CA	Web Boyz Ltd, Colorado Springs, CO	zvelo, Greenwood Village, CO
URComped LLC, Dallas, TX	Website Pipeline Inc, Greenville, SC	
Userflow Inc, San Francisco, CA	Wenco Cloud Inc, Seattle, WA	

CC:	Senate Majority Leader Chuck Schumer
Speaker Kevin McCarthy	Senate Minority Leader Mitch McConnell
House Minority Leader Hakeem Jeffries	Representative Roger Williams

Representative Nydia Velazquez

Senator Ben Cardin

Senator Jodi Ernst

Members of the House Ways and Means Committee

Members of the Senate Committee on Finance

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**Testimony of Eddie Lummus, Managing Director
Winkenhofer Pine Ridge Funeral Home and Memorial Park
On Behalf of the International Cemetery, Cremation, and Funeral Association
U.S. House of Representatives
Committee on Ways and Means
Field Hearing on the State of the American Economy: The South
April 21, 2023**

Chairman Smith, Ranking Member Neal, and members of the Committee, thank you for the opportunity to provide testimony related to the state of the American economy and, particularly, for amplifying the voices of those of us living and working in local communities here in Georgia.

My name is Eddie Lummus, and I am the Managing Director of Winkenhofer Pine Ridge Funeral Home and Memorial Park in Kennesaw, Georgia. Since 1982, our location has served people of all backgrounds and cultures throughout Cobb, Bartow, and Cherokee counties. The communities we serve count on our teams' expertise and compassionate care. The teams at Winkenhofer Pine Ridge Funeral Home and Pine Ridge Memorial Park are engaged members of the Kennesaw community, hosting funeral planning seminars and memorial events that are open to the public.

Today, I would like to highlight the impact of the currently elevated rate of inflation on cemeteries and funeral homes and their ability to serve their communities effectively. Like all industries, inflation impacts our operations and the cost of funeral goods and services we provide. However, the deathcare industry is uniquely affected by inflation because of the significant role trusts play in the business operations of both funeral homes and cemeteries. And, while funeral and cemetery trusts are integral to deathcare business operations, they are subject to the highly accelerated tax brackets for trusts, under the individual tax code – not the corporate rates.

State laws mandate funeral homes and cemetery authorities utilize pre-need and endowment care funds for consumer and taxpayer protection. Funeral homes and cemeteries are required under state law to place a portion of pre-need sales into a funeral trust and a portion of sales of internment rights into a cemetery endowment care trust. The trusts protect consumers' investment in pre-need funeral planning because the cost of funeral and cemetery goods and services is expected to rise over time, and they ensure the availability of funds to maintain cemeteries in perpetuity. However, like many other industries, operation costs for funeral homes and cemeteries, in addition to the costs of goods and services they provide, have risen inordinately due to the heightened current inflation rate.

One of the primary responsibilities of a cemetery authority is to maintain a cemetery in perpetuity. State laws require cemeteries to utilize endowment care trusts to ensure the availability of funds for that maintenance and for taxpayer protection. However, increased maintenance costs and other fiduciary responsibilities are straining many cemetery endowment care funds.

PINERIDGE MEMORIAL PARK

2950 North Cobb Parkway, Kennesaw, GA 30152 | 770-422-7299 |
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Cemetery trusts may only pay for these costs from the trust's investment income because most state laws strictly require the principal to remain intact. These trusts are funded by a portion of sales revenue from internment rights – either a percentage or fixed amount based on square footage, as determined by state law. However, the cemetery industry is facing lower overall plot sales, with cremation rates reaching 59.3 percent in 2022 and forecasted to grow to 72.8 percent by 2030.

After there is no longer income from sales, if the cemetery trust is insufficient to provide the income for maintenance and other costs, bankruptcy is possible. In the event of bankruptcy, the cemetery will ultimately be turned over to the state/local unit of government as outlined in the state's laws. Growing inflation has meant state trust deposit requirements are becoming inadequate to cover the cost of perpetual care.

In addition to care and maintenance, income from the cemetery endowment care fund is also responsible for paying for staffing, including benefits, property insurance, repairs for assets, such as roads, drainage systems, and other utilities, like water, as well as the purchase and upkeep of heavy equipment used for cemetery maintenance.

Under the laws of most states, funeral and cemetery trusts are required to utilize investment advisers to maximize trusts' financial performance prudently. Prior to the Tax Cuts and Jobs Act, trust management and investment fees both qualified as tax deductions. The Tax Cuts and Jobs Act suspended until 2026 the itemized deduction for miscellaneous expenses claimed by individuals and trusts. Now, funeral and cemetery trusts cannot deduct investment advisory fees but can continue to deduct management fees.

Two members of the House Ways and Means Committee, Representative Linda Sanchez (D-CA) and Representative Drew Ferguson (R-GA), sponsored legislation in the 116th and 117th Congresses to address the issue and are preparing to reintroduce the bill in the 118th Congress. The bill, the Funeral and Cemetery Trust Modernization Act, would correct an unintended consequence of the 2017 tax reform bill by very narrowly restoring the deduction for trust investment advisory fees only for qualified funeral and cemetery trusts. Reinstating the deduction for investment advisory fees for funeral and cemetery trusts would enable the trusts to retain more income so funeral homes and cemeteries can meet their contractual obligations and protect consumers and taxpayers.

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Additionally, the Funeral and Cemetery Trust Modernization Act also includes a second provision for the benefit of cemetery endowment care funds. In 1976, Congress, recognizing the need to be sensitive to the tax treatment of cemetery trusts, created Internal Revenue Code Section 642(I), which allows such trusts a \$5 per gravesite distribution deduction for each gravesite purchased prior to the start of the taxable year for which care and maintenance are provided. The \$5 distribution deduction was never indexed for inflation and the value is greatly diminished from what it was 45 years ago. In today's dollars, it would be nearly five times higher.

The outdated distribution deduction limitation for cemetery endowment care funds is a threat to the funds' solvency. The Funeral and Cemetery Trust Modernization Act would raise the value to \$25 and index the gravesite distribution deduction for inflation so cemetery trusts can reclaim the full value of tax assistance Congress intended to provide them so many years ago.

On behalf of the International Cemetery, Cremation, and Funeral Association, which was founded in 1887 and today has over 9,000 members representing over 25,000 deathcare professionals who serve hundreds of thousands of families each year, I urge support for the Funeral and Cemetery Trust Modernization Act. Thank you for your consideration and for your time today.

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Field Hearing “State of the American Economy: The South”
April 21, 2023

Statement for the Record by Tennova Healthcare – Cleveland

On behalf of the patients and communities we serve in Southeastern Tennessee and Northwestern Georgia, thank you and your Committee for holding this hearing outside of Washington D.C. A field hearing like this demonstrates the Committee’s commitment to understanding how federal policy affects families, businesses, and communities, like the ones we serve in Tennessee and Georgia. This approach is an important vehicle for capturing feedback from Americans about the impact of legislation on their daily lives.

I want to take this opportunity to address one specific issue that is having a tremendous impact on our hospital and other hospitals like ours that serve rural communities across the country, which is negatively affecting our ability to invest in the delivery of care. Starting in 2022, the limitation on the deductibility of interest, enacted in the 2017 tax reform legislation, narrowed substantially and is now further limiting our ability to deduct interest expense in determining our federal tax liability. The most significant impact of this limitation on us and the communities we serve is the strong disincentive it creates to invest in new hospital and healthcare access infrastructure. By limiting the amount of interest expense we can deduct on debt we incur when we finance investments in new access infrastructure, the current tax code discourages the creation of new healthcare access points at a time when many rural hospitals across the country are closing or at risk of closing.

The narrower interest limitation, commonly known as section 163(j) of the tax code, has substantially increased our costs to operate and reduces cash flows to support patient services, resulting in fewer resources to invest in hospital infrastructure. At a time when we face exponential increases in costs due to inflation, rising labor costs, the COVID-19 pandemic, reduced reimbursement from insurance payors, and workforce shortages, the narrower interest limitation and corresponding increase in taxes whipsaw our health system. While this shift in interest deductibility affects thousands of companies across many industries, it is an especially heavy burden on our rural healthcare infrastructure.

As a taxpaying provider of healthcare services through our acute-care hospital and affiliated outpatient services, we have the privilege of serving the healthcare needs of residents in our community, including more than 230,000 patient interactions per year and providing nearly \$100 million of charity care to the uninsured. From seniors, pregnant mothers, children, and our chronically ill patients, we are a core part of our community's infrastructure to ensure health, safety, and a high quality of life. We also play a significant economic role through the local taxes we pay for schools, roads, and first responders in our community, as well as serving as one of our community's largest employers and an engine for economic growth at nearly \$200 million annually. Without rural hospitals like Tennova Healthcare – Cleveland, Americans would have to travel sometimes hours to the nearest acute-care hospital for life-saving services.

Tennova Healthcare – Cleveland is part of a larger organization, Community Health Systems (CHS), which supports healthcare delivery systems in 44 distinct markets across 15 states around the nation. Across CHS, our hospitals pay millions in taxes in each of their respective communities. It was an unwelcome surprise to learn that the section 163(j) problem could not be addressed in 2022, and it now will cost our organization more than \$50 million this year, and possibly more in future years. That is \$50 million in resources that could otherwise be used to build new hospital infrastructure – like new diagnostic equipment and patient care facilities – hire new doctors and nurses, and maintain critically needed service lines for our communities like Obstetrics, Cardiology, and Oncology.

We understand that the “American Investment in Manufacturing (AIM) Act” (H.R. 2788 and S. 1232) has been introduced in both the House and Senate with bipartisan support to fix the section 163(j) issue. We strongly support this legislation, and hope the Committee will consider it as soon as possible. On behalf of my hospital and the other CEOs of our affiliated CHS hospitals listed below who join with me in this statement for the record, we STRONGLY encourage the members of this Committee to support this legislation and to work with your colleagues in the House and Senate to ensure final passage.

If any of us can be helpful in providing further information or examples of how this provision affects our patients, hospitals, and communities, please do not hesitate to call on us.

Respectfully,

Jarrett Millsaps

Chief Executive Officer

Tennova Healthcare-Cleveland

Cleveland, Tennessee

Rick Naegler
Chief Executive Officer
Poplar Bluff Regional Medical Center
Poplar Bluff, Missouri

Daniel McKinney
Chief Executive Officer
Grandview Medical Center
Birmingham, Alabama

Joey Hester
Chief Executive Officer
Medical Center Enterprise
Enterprise, Alabama

Stephen Pennington
Chief Executive Officer
East Georgia Medical Center
Statesboro, Georgia

Matthew Banks
Chief Executive Officer
Crestwood Medical Center
Huntsville, Alabama

Michael Nordness
Chief Executive Officer
North Okaloosa Medical Center
Crestview, Florida

Justin Serrano
Chief Executive Officer
Santa Rosa Medical Center
Milton, Florida

Margaret Roley
Chief Executive Officer
South Baldwin Medical Center
Foley, Alabama

Andy Romine
Chief Executive Officer
ShorePoint Health
Port Charlotte & Punta Gorda,
Florida

Jeff Brannon
Chief Executive Officer
Flowers Hospital
Dothan, Alabama

Bobby Ginn
Interim Chief Executive Officer
Bravera Health Spring Hill &
Brooksville
Spring Hill & Brooksville, Florida

David Clay
Chief Executive Officer
Lower Keys Medical Center
Key West, Florida

Scott Lowe
Market Chief Executive Officer
Physicians Regional Medical Center-
Pine Ridge
Naples, Florida

Dave Wallace
Chief Executive Officer
Mat-Su Regional Medical Center
Palmer, Alaska

Brent Parsons
Chief Executive Officer
Western Arizona Regional MC
Bullhead City, Arizona

Cameron Lewis
Chief Administrative Officer
Oro Valley Hospital
Oro Valley, Arizona

Denzil Ross
Chief Executive Officer
Northwest Medical Center-
Houghton
Houghton, Arizona

Brett Lee
Chief Administrative Officer
Northwest Medical Center-Sahuarita
Sahuarita, Arizona

David Fox
Chief Executive Officer
Medical Center of South Arkansas
El Dorado, Arkansas

Juli McWhorter
Chief Executive Officer
NW Physicians Specialty Hospital &
Willow Creek Women's Hospital
Fayetteville, Arkansas

Chris Blair
Chief Administrative Officer
Siloam Springs Regional Hospital
Siloam Springs, Arkansas

Leonard Freehof
Interim Chief Executive Officer
NW Medical Center of Washington
County
Springdale, Arkansas

Dwayne Blaylock
Interim Chief Executive Officer
Northeast Regional Medical Center
Kirksville, Missouri

Michael Hall
Chief Executive Officer
Moberly Regional Medical Center
Moberly, Missouri

Nicholas Arledge
Chief Executive Officer
Carlsbad Medical Center
Carlsbad, New Mexico

Matthew Conrad
Chief Executive Officer
MountainView Regional Medical
Center
Las Cruces, New Mexico

Warren Yehl
Chief Executive Officer
Eastern New Mexico Medical Center
Roswell, New Mexico

Julie Thompson
Chief Administrative Officer
Bluffton Regional Medical Center
Bluffton, Indiana

Clyde Wood
Chief Executive Officer
Lutheran Hospital of Indiana
Fort Wayne, Indiana

Ryan Cassidy
Chief Administrative Officer
Rehabilitation Hospital of Fort
Wayne
Fort Wayne, Indiana

Lorie Ailor
Chief Executive Officer
The Orthopedic Hospital
Fort Wayne, Indiana

Joe Dorko
Interim Chief Executive Officer
Lutheran Downtown Hospital
Fort Wayne, Indiana

Lynn Mergen
Chief Executive Officer
Lutheran Kosciusko Hospital
Warsaw, Indiana

Keith Nichols
Chief Executive Officer
Northwest Health-La Porte
Northwest Health-Starke
La Porte & Knox, Indiana

Mark Dooley
Chief Executive Officer
Dupont Hospital
For Wayne, Indiana

Ashley Dickinson
Chief Executive Officer
Northwest Health-Porter
Valparaiso, Indiana

Debra Close
Chief Executive Officer
Dukes Memorial Hospital
Peru, Indiana

Michael Curran
Chief Executive Officer
Regional Hospital of Scranton
Scranton, Pennsylvania

Simon Ratliff
Chief Executive Officer
Wilkes-Barre General Hospital
Wilkes-Barre, Pennsylvania

Alec Grabowski
Network Chief Operating Officer
Davis Regional Medical Center &
Lake Normal Regional Medical
Center
Mooresville & Statesville, North
Carolina

Travis Sisson
Chief Executive Officer
Merit Health Biloxi
Biloxi, Mississippi

Heather Sistrunk
Chief Executive Officer
Merit Health Rankin & Merit Health
Woman's
Brandon & Flowood, Mississippi

David Henry
Chief Executive Officer
Merit Health Madison
Canton, Mississippi

Samuel Dean
Chief Executive Officer
Merit Health River Oaks
Flowood, Mississippi

Todd Blanchard
Chief Executive Officer
Merit Health Wesley
Hattiesburg, Mississippi

Vincent Brummett
Chief Administrative Officer
Merit Health Central
Jackson, Mississippi

Tracy Byers
Interim Chief Executive Officer
Merit Health Natchez
Natchez, Mississippi

Terry Treadwell
Chief Executive Officer
Merit Health River Region
Vicksburg, Mississippi

Dan Coats
Chief Administrative Officer
Alliance Health-Madill
Madill, Oklahoma

Chris Mendoza
Chief Executive Officer
Alliance Health-Ponca City
Ponca City, Oklahoma

Landon Hise
Chief Executive Officer
Alliance Health-Woodward
Woodward, Oklahoma

Drew Emery
Chief Executive Officer
Tennova Healthcare-Clarksville
Clarksville, Tennessee

Ben Ridder
Chief Executive Officer
Jefferson Memorial Hospital
Jefferson City, Tennessee

Tony Benton
Market Chief Executive Officer
Turkey Creek Medical Center
Knoxville, Tennessee

Mark Cain
Chief Executive Officer
LaFollette Medical Center
LaFollette, Tennessee

Scott Williams
Chief Executive Officer
Newport Medical Center
Newport, Tennessee

Bo Beaudry
Chief Executive Officer
Cedar Park Regional Med Center
Cedar Park, Texas

Mike Ellis
Chief Executive Officer
Navarro Regional Hospital
Corsicana, Texas

Curt Junkins
Chief Executive Officer
Lake Granbury Medical Center
Granbury, Texas

Jorge Leal
Chief Executive Officer
Laredo Medical Center
Laredo, Texas

Jose Echavarria
Chief Executive Officer
Woodland Heights Medical Center
Lufkin, Texas

Bernard Leger
Chief Executive Officer
DeTar Hospital Navarro & North
Victoria, Texas

Denten Park
Interim Chief Executive Officer
Gadsden Regional Medical Center
Gadsden, Alabama

Kevin Samrow
Chief Executive Officer
Alliance Health-Durant
Durant, Oklahoma

Brian Sinotte
Market Chief Executive Officer
Northwest Health
Tucson, Arizona

Steve Gordon
Chief Executive Officer
Longview Regional Medical Center
Longview, Texas

Linda Stockton
Chief Executive Officer
Bravera Health Seven Rivers
Crystal River, Florida

Scott Lowe
Market Chief Executive Officer
Physicians Regional Medical Center-
Collier
Naples, Florida

Statement on Behalf of the Alliance for Tax Equity

**ON: STATEMENT OF KAY KENDRICK, OWNER, CUT &
STYLE, THOMSON, GEORGIA, ON THE SECTION 45B
FICA TIP TAX CREDIT**

**TO: THE HOUSE COMMITTEE ON WAYS & MEANS
FIELD HEARING ON THE STATE OF THE AMERICAN
ECONOMY: THE SOUTH**

DATE: APRIL 21, 2023

The Alliance for Tax Equity is a coalition of associations and companies representing the interests of main street beauty salons, spas, and barbershops seeking equitable treatment for tens of thousands of employer-based beauty service establishments by providing access to the existing Section 45B¹ FICA tip tax credit, which is designed to reduce the compliance burdens on these small businesses while simultaneously increasing tip reporting accuracy.

The majority of our industry establishments are small businesses, with 83 percent employing less than 10 individuals. Our salons and spas employ women and minorities at a rate two times higher than the national average. Further, our industry is the second largest employer with tipped employees. Access to Section 45B will provide beauty establishments parity with restaurant employers, who have enjoyed the benefits of this credit since 1993.

INTRODUCTION

Chairman Smith and Ranking Member Neal, thank you for visiting my community to hear about the economic challenges I face as a small business owner.

My name is Kay Kendrick, and, for almost 44 years, I have been the owner of Cut & Style in Thomson, Georgia. I also currently serve as Chair of the Georgia Cosmetology and Barbers Licensing Board, am the Past President of the Georgia Cosmetology Association, and the Past President of National Interstate Council of State Boards of Cosmetology.

I have worked in the professional beauty industry for 45 years. Over the years, I have witnessed a lot of ups and downs. Historically, when the economy has plummeted and factories have closed, our profession has grown, because people could go to trade schools or complete apprenticeships and go to work making a good living faster, due to shorter training periods. This time has been different, and I truly think that this has been the hardest time our industry has endured. When we do not have enough clients coming into salons, we are stretching our already tight profit margins. Even with clients returning to salons post-pandemic, they are going longer between appointments and doing their hair color at home. With the cost of operations going higher every day and the client base getting smaller, it is becoming more difficult to sustain business while paying taxes on revenue our businesses do not receive.

As of August 2022, the industry's employment level remained more than 9% below its pre-pandemic numbers in February 2020. For comparison, the private sector has added back nearly 22 million jobs since then, surpassing its pre-pandemic level in June 2022.

As my industry continues to struggle to recover from the pandemic, I want to take the time today to share with you my support for the Small Business Tax Fairness and

¹ Unless otherwise noted, all section references are to the Internal Revenue Code of 1986, as amended, and the regulations promulgated thereunder.

Compliance Simplification Act (H.R. 45 and S. 45), introduced by Representatives LaHood and DelBene and Senators Cardin and Scott. This legislation would give small employer-based beauty service establishments access to the existing Section 45B FICA tip tax credit, which is designed to reduce the compliance burdens on small businesses such as mine, while simultaneously allowing us to increase tip reporting accuracy.

Our industry is the second highest tipped industry in the United States. Recently, over 4,000 salon businesses signed onto [a letter](#), including businesses from every single state in the country, supporting the extension of this credit to our industry, which has existed in the IRS code for restaurant employers for 30 years.

As this Committee seeks ways to better the economy for small businesses and American families, I would urge you to consider including this legislation in those efforts.

EXPANDING THE SECTION 45B FICA TIP TAX CREDIT

Legislative Background

As noted above, H.R. 45, the Small Business Tax Fairness and Compliance Simplification Act would provide relief to the beauty and barbershop small businesses. This bill would:

- Extend the FICA tip tax credit to salons and barbershops;
- Establish an employer tip reporting safe harbor for beauty service establishments; and
- Simplify and improve compliance related to self-employed professionals in the beauty/barbershop sector.

Impacts of this Legislation

This legislation would increase tax fairness to small business owners by treating similarly situated employers in the same manner through modernization of the Section 45B FICA tip tax credit. Extending the existing Section 45B FICA tip tax credit, currently applicable to the restaurant industry, to the beauty/barbershop sector would help offset the cost of our compliance burdens and improve tip reporting accuracy.

H.R. 45/S. 45 would offer small businesses relief from financial pressures in an industry still reeling from the impacts of the pandemic. Tips are paid directly from the client to employees; as an employer, I do not pay out this tip nor do I receive any income from the tip. Because I do not have access to the existing Section 45B credit, I am liable for the FICA taxes on this tip income. Congress decided 30 years ago with the passage of the Section 45B Tax Tip Credit, employers should not shoulder an excessive burden for this financial burden. Granting the beauty industry access to this credit would ensure my employees receive proper contributions to FICA and ensure their access to Social Security.

The recent expansion in IRS funding has made small business owners more fearful than ever of costly audits. A safe harbor that gives me tools to be compliant as an employer will help me focus on running my business.

Conclusion

I greatly appreciate the opportunity to share my comments on legislation and policies that can improve the economic outlook for American small businesses and families. Thank you again for taking the time to visit and understand the economic challenges facing Americans and Georgians. I would welcome the opportunity to further discuss this important legislation.

My name is Shams Charania, I am an independent owner and operator of 38 Dunkin' and Popeyes locations in the state of Georgia. My journey with restaurants began at 14 years old when I worked at a Popeyes restaurant on the weekends; shortly after, I was named manager of that franchise and ran the restaurant on weekends. Since then, I have had the opportunity to continue to grow in this industry, open new restaurants, and support the career development of team members. The expiration of the EBITDA-based interest limitation in favor of an EBIT-based interest limitation has caused me to reconsider my restaurant development efforts.

Last Congress, the Permanently Preserving America's Interest Investment in Manufacturing Act (H.R.5371/S.1077) to make EBITDA-based interest limitation permanent had bipartisan support from eleven members and was co-introduced by Rep. Adrian Smith on this same committee.

Without an extension of the EBITDA-based interest limitation, the more we as small business owners invest in our communities and in job creation, the more taxes we'll pay, creating a disincentive to open new restaurants and hire more team members.

Many franchisees take on debt strategically to build more restaurants and create more jobs. Small restaurant owners don't often have access to equity financing like companies traded on Wall Street; debt financing is often our only option.

For us, the EBITDA-based interest deduction equates to more jobs in an industry that is famously low-barrier starting point for 1 in 3 US careers. In my own restaurants, I have supported the hiring of more than 5,000 team members over the years, of which, more than a dozen have become partners in my business. These stories are plentiful in restaurant franchising, and they're the kinds of 'American Dream' stories we'd love to support more of through the extension of the EBITDA-based interest limitation.

If Congress fails to act, the average restaurant faces both higher interest rates when financing improvements and a stubbornly high tax rate, and the development of restaurants and new career opportunities will suffer.

I appreciate the opportunity to submit testimony before this Committee and thank you for the support that you have shown to small business owners across the country. I look forward to answering any questions you may have.